

#### UNAIDS PROGRAMME COORDINATING BOARD

UNAIDS/PCB (32)/13.6
Issue date: 16 May 2013

THIRTY-SECOND MEETING

Date: 25-27 June 2013

Venue: Executive Board Room, WHO, Geneva

Agenda item 4.2

Financial reporting

Financial report and audited financial statements for the year ended 31 December 2012

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Additional documents for this item: Interim Financial Management Update for the 2012-2013 biennium for the period 1 January 2012 to 31 March 2013. (UNAIDS/PCB(32)/13.7

Action required at this meeting - the Programme Coordinating Board is invited to: *Accept* the financial report and audited financial statements for the year ended 31 December 2012

Cost implications for decisions: none

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#### **PARTI**

#### INTRODUCTION

- In accordance with the Programme Coordinating Board Modus Operandi, Function 5 (vi) of the Joint United Nations Programme on HIV/AIDS the financial report for the year ended 31 December 2012 is being submitted by the UNAIDS Secretariat for review to the Programme Coordinating Board (PCB), as per established procedures which require the Programme Coordinating Board to review the financial report of the Programme.
- 2. The Financial Statements, Accounting Policies, and Notes to the Financial Statements have been prepared in compliance with International Public Sector Accounting Standards (IPSAS) and in accordance with the WHO's Financial Regulations and Rules. The 2012 Financial Statements for the financial reporting period have been prepared in accordance with IPSAS for the first time. In compliance with IPSAS, the Secretariat has presented information on the various implications and impact on accounting policy changes, as well as the financial presentation and position of UNAIDS.

#### Adoption and benefits of IPSAS

- 3. On 30 November 2005, the High Level Committee on Management (HLCM) recommended that all United Nations Agencies adopt IPSAS as their accounting standard. The recommendation was driven by a clearly identified need within the UN system to move to improved, independent and universally accepted accounting standards, with the aim of increasing quality and credibility in financial reporting.
- 4. At its 60<sup>th</sup> meeting in July 2006, the UN General Assembly approved the proposal for the UN system-wide adoption of IPSAS. UNAIDS is also committed to the adoption of IPSAS in order to strengthen the quality and uniformity of its financial reporting.
- 5. At its 24<sup>th</sup> meeting held in Geneva from 22-24 June 2009, the Secretariat reported to the Programme Coordinating Board through its unaudited financial statements for 2008-2009, the process of working towards the adoption and implementation of IPSAS together with WHO. The Secretariat has been periodically updating the Programme Coordinating Board on the progress of IPSAS implementation and during its 30<sup>th</sup> meeting held in June 2012, the Programme Coordinating Board encouraged the implementation of IPSAS by endorsing the Executive Director's recommendation to fully fund the organizational staff-related liabilities from the fund balance and approved the funding of an initial amount of US\$ 20 million.
- 6. IPSAS represents the international best practices for non-profit organizations. IPSAS adoption will improve quality, comparability and credibility of the financial reporting of UNAIDS. It will also lead to greater harmonization in the presentation of financial statements between UN system organizations and better comparability of financial statements with other international organizations and national governments.
- 7. The alignment of UNAIDS accounting according to IPSAS leads to credible financial statements which results in improved confidence and recognition among Member States and other partners.
- 8. Applying IPSAS requires the introduction of the full accrual basis of accounting, a significant change from the modified cash basis of accounting applied under the United Nations System Accounting Standards (UNSAS). Accrual basis accounting entails the recognition of assets when acquired, including property and equipment, and their gradual depreciation over their estimated useful lives. Liabilities are recognized based on obligations arising from past events, and therefore also include those relating to post-employment. Transactions and events are recognized when they occur, recorded in the accounting records and reported in the financial statements of the financial periods to which they relate, and not only when the cash or its equivalent is received or paid. UNAIDS has already adopted the accrual basis of accounting for both revenue and expense since the 2006-2007 biennium.

- 9. The application of IPSAS entails some modification to the presentation and structure of the financial statements from the previous biennium. Importantly, audited financial statements are required on an annual basis. As in the previous biennium, the financial statements do not refer to the different categories of funds, but show the single consolidated position of the Programme. A statement has been included summarizing the impact of the changes resulting from the adoption of IPSAS.
- 10. The value of future employee benefits (for example accumulated annual leave, termination, repatriation grants, after-service health insurance (ASHI)) that UNAIDS staff have earned but not yet received are now recorded to capture the full cost of employing staff. In previous financial statements these types of benefits were shown as an expense only when paid, and the liabilities were only disclosed in the notes.
- 11. The implementation of IPSAS does not currently impact the preparation of UNAIDS budget, the Unified Budget, Results and Accountability Framework, which continues to be presented on a modified cash basis. As this basis differs from the accrual basis applied to the financial statements, reconciliation between the budget and the principal financial statements is provided in accordance with the requirements of IPSAS.

#### Approved budget and workplan

- 12. The 2012-2015 Unified Budget, Results and Accountability Framework is guided by the UNAIDS 2011-2015 Strategy, adopted by the Programme Coordinating Board in December 2010. It aims at achieving UNAIDS long term vision of zero new HIV infections, zero AIDS-related deaths, and zero discrimination.
- 13. The 2012-2015 Unified Budget, Results and Accountability Framework has been developed to translate UNAIDS Strategy into action, responding to recommendations of the Second Independent Evaluation and decisions of the Programme Coordinating Board and focuses on areas and activities where the Joint Programme can make the most difference. The Unified Budget, Results and Accountability Framework contributes to the achievement of following targets laid out in the 2011 Political Declaration of the United Nations General Assembly<sup>1</sup>:
  - Reduce sexual transmission
  - Prevent HIV among drug users
  - · Eliminate new HIV infection among children
  - 15 million accessing treatment
  - Avoid TB deaths
  - Close resource gap
  - Eliminate gender inequalities
  - Eliminate stigma and discrimination
  - · Eliminate travel restrictions
  - Strengthen HIV integration
- 14. At its 28<sup>th</sup> meeting in June 2011, the Programme Coordinating Board approved the 2012-2015 Unified Budget, Results and Accountability Framework with a request to further strengthen the results, accountability and budget matrix through a consultative process with all constituencies and to report back to the Programme Coordinating Board at its 29<sup>th</sup> meeting. At its 28<sup>th</sup> meeting, the Programme Coordinating Board also approved the core budget for 2012-2013 in the amount of US\$ 484.8 million (the same level as for the previous two biennia) and the distribution of US\$ 320.3 million for the Secretariat and US\$ 164.5 million to be shared among ten Cosponsors.<sup>2</sup> At it's 29<sup>th</sup> meeting the Programme Coordinating Board took note of the consultative process with all constituencies to further strengthen UNAIDS results, accountability and budget matrix and endorsed the outcome of the process.

<sup>&</sup>lt;sup>1</sup> Resolution 65/277 "Political Declaration on HIV and AIDS: Intensifying Our Efforts to Eliminate HIV and AIDS" which was adopted at the sixty-fifth session of the UN General Assembly.

<sup>&</sup>lt;sup>2</sup> When the 2012-2015 Unified Budget, Results and Accountability Framework was approved in June 2011, UNAIDS was composed of ten Cosponsors. UN Women, became UNAIDS eleventh Cosponsors in June 2012.

#### FINANCIAL PERFORMANCE AND HIGHLIGHTS FOR 2012

15. Total revenue for 2012 was US\$ 253.5 million, and total expense for the same financial period amounted to US\$ 279.9 million. This means that expenditure exceeded income by US\$ 26.4 million. Table A below summarizes the Programme's results for 2012 and 2011.

**Table A:** Financial Highlights – All funds (in US dollars)

	Total 2012	Total 2011
Revenue	253 544 025	268 608 756
Expense	279 913 491	321 430 936
Surplus/(Deficit)	(26 369 466)	(52 822 180)

16. Total revenue for 2012 was US\$ 253.5 million, out of which US\$ 220.2 million was made available towards the Unified Budget, Results and Accountability Framework; US\$ 31.2 million in non-core funds was made available to UNAIDS to provide support to a number of global, regional and country activities that are designated for specific countries or purposes and the balance of US\$ 2.1 million related to financial revenue under the terminal payment account. Table B below details of revenue for 2012 and 2011.

Table B: Details of Revenue (in US dollars)

		2012					
	UBRAF Non-core Core Funds Funds		Total	Total 2011			
Revenue			_				
Governments	213 657 059	21 038 054	234 695 113	252 481 174			
Cosponsoring organizations	3 500 000	711 767	4 211 767	4 557 845			
Others	262 453	8 704 182	8 966 635	5 994 435			
Finance Revenue	2 828 966	2 841 544	5 670 510	5 575 302			
Total Revenue	220 248 478	33 295 547	253 544 025	268 608 756			

17. Total expense for the year ended 31 December 2012 amounted to US\$ 279.9 million, of which US\$ 232 million related to expenses against the Unified Budget, Results and Accountability Framework for 2012-2013; US\$ 12.3 million related to expenses against 2010-2011 Unified Budget and Workplan encumbrances; US\$ 29.3 million related to expenses against non-core funds; US\$ 4.7 million related to expenses against the Staff Health Insurance due to the movement in the ASHI actuarial liability and US\$ 1.6 million related to terminal payments and depreciation. Table C below details expense by category for 2012 and 2011

Table C: Details of Expense (in US dollars)

		2012		
•	UBRAF	Non-core		Total
	Core Funds	funds	Total	2011
Expense				
Salary and other personnel costs	117 006 106	12 926 788	129 932 894 a/	130 652 941
Transfers and grants to counterparts	89 181 409	5 761 198	94 942 607	104 841 934
Contractual services	14 874 373	13 428 347	28 302 720	49 676 352
General Operating Expense	12 937 334	1 077 839	14 015 173	19 077 464
Travel	6 157 444	1 319 685	7 477 129	13 967 963
Equipment, Furniture, Vehicles	1 207 911	177 853	1 385 764	2 584 603
Depreciation	-	499 621	499 621	-
Finance Costs	2 966 804	390 779	3 357 583	629 679
Expense	244 331 381	35 582 110	279 913 491	321 430 936

a/ includes US\$ 4.7 million related to expense against the staff health insurance due to the movement in the ASHI actuarial liability, therefore, the net 2012 salary expense amounted to US\$ 125.5 million (i.e. a net decrease of US\$ 5.5 million or 4.2% compared to 2011.

18. The initiatives and measures put in place during 2012 to contain costs and increase cost-effectiveness and efficiency in the Secretariat resulted in a net decrease in the total 2012 expenditure of US\$ 41.5 million or 13% compared to 2011 (i.e. US \$ 279.9 million in 2012 vis-a-vis US\$ 321.4 million in 2011) and reduction of costs under each major expense category compared to 2011 as reflected in table C above.

#### **Fund Balance**

- 19. On 31 December 2009, UNAIDS net fund balance stood at US\$ 218.3 million or 45% of the biennial budget. At its 26th meeting held in Geneva in June 2010, the Programme Coordinating Board approved the fund balance at a maximum level of 35% of the biennial budget. On 31 December 2011 the Unified Budget, Results and Accountability Framework net fund balance amounted to US\$ 195.6 million or 41% of the biennial budget.
- 20. At its 30<sup>th</sup> meeting held in Geneva in June 2012, the Programme Coordinating Board endorsed the Executive Director's recommendation to fund the organizational staff-related liabilities, and to establish a Building Renovation Fund. The initial funding of the staff-related liabilities for US\$ 20 million; the establishment of the Building Renovation Fund for US\$ 2.6 million; the lower income received during 2012 and the high implementation rate during 2012 resulted in a net fund balance as at 31 December 2012 of US\$ 154.8 million or 32% of the biennial budget.<sup>3</sup> This represents a reduction of US\$ 40.8 million compared to the fund balance as at 31 December 2011.
- 21. The level of the Unified Budget, Results and Accountability Framework net fund balance of US\$ 154.8 million as at 31 December 2012 is now within the approved level of 35% (or US\$ 170 million) of the biennial budget as approved by the Programme Coordinating Board in June 2010. It should be noted that the fund balance available at the start of each year is the Joint Programme's working capital as it enables the Joint Programme to operate without interruption, including allocation of funding to Cosponsors. Accordingly, the fund balance is monitored to ensure it is maintained at a level to guarantee the continued smooth implementation of the Joint Programme.

<sup>&</sup>lt;sup>3</sup> In addition to the expense of US\$ 232 million under the 2012-2013 Unified Budget, Results and Accountability Framework US\$ 12.3 million related to expenses against 2010-2011 Unified Budget and Workplan encumbrances, US\$ 10.1 million was encumbered during 2012 (representing firm commitments of goods and services to be delivered in 2013), as reflected in statement V on page 18. Therefore, the net fund balance as at 31 December 2012 under the Unified Budget, Results and Accountability Framework to cover 2013 Unified Budget, Results and Accountability Framework activities was US\$ 154.8 million. (i.e., US\$ 164.9 million less US\$ 10.1 million reserved for 2012 encumbrances equals US\$ 154.8 million).

#### **PART II**

## FINANCIAL STATEMENTS, SCHEDULES AND NOTES TO THE ACCOUNTS FOR THE YEAR ENDED 31 DECEMBER 2012

This section of the financial report presents the overall financial position of UNAIDS as of and for the year ended 31 December 2012. The relevant financial statements, accompanying notes and supporting schedules have been prepared in compliance with the requirements of the WHO Financial Regulations, Financial Rules and the International Public Sector Accounting Standards (IPSAS). The schedules provide background details and explanations in support of individual funds and accounts administered by UNAIDS, through the WHO financial systems, for the year ended 31 December 2012.

#### **Certification of Financial Statements**

The financial statements, notes to the statements and supporting schedules are approved.

Joel Rehnstrom Director, Planning, Finance

and Accountability

7 March 2013

Michel Sidibé Executive Director UNAIDS



# Republic of the Philippines COMMISSION ON AUDIT

Commonwealth Abenue, Quezon City, Philippines

#### Maria Gracia M. Fulido Tan Chairperson

#### LETTER OF TRANSMITTAL

12 April 2013

Dear Sir/Madam,

I have the honour to present to the Programme Coordinating Board, the External Auditor's report and opinion on the financial statements of the Joint United Nations Programme on HIV/AIDS (UNAIDS) for the financial year ended 31 December 2012.

I record my appreciation to the World Health Assembly for the honor and privilege to serve as external auditor of WHO and its non-consolidated entities.

Yours sincerely,

Maria Gracia M. Pulido Tan Chairperson, Commission on Audit Republic of the Philippines External Auditor

The Chairman
Programme Coordinating Board
Joint United Nations Programme on HIV/AIDS
Geneva, Switzerland

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#### Opinion of the External Auditor



#### INDEPENDENT AUDITOR'S REPORT

To The Programme Coordinating Board Joint United Nations Programme on HIV/AIDS (UNAIDS)

#### Report on the financial statements

We have audited the accompanying financial statements of the UNAIDS, which comprise the Statement of Financial Position as at 31 December 2012, and the Statement of Financial Performance, Statement of Changes in Net Assets/Equity, Statement of Cash Flow, Comparison of Budget and Actual Amounts for the year then ended and the Notes to the Financial Statements.

#### Management's responsibility for the financial statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the International Public Sector Accounting Standards (IPSAS). This responsibility includes: designing, implementing and maintaining internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error; selecting and applying appropriate accounting policies; and making accounting estimates that are reasonable in the circumstances.

#### Auditor's responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with the International Standards on Auditing issued by the International Auditing and Assurance Standards Board. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's

judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, these financial statements present fairly, in all material respects, the financial position of the UNAIDS as at 31 December 2012, and its financial performance, changes in net assets/equity, cash flow, and the comparison of budget and actual amounts, in accordance with IPSAS.

#### Report on other legal and regulatory requirements

Further, in our opinion, the transactions of the UNAIDS that have come to our notice or which we have tested as part of our audit have, in all significant respects, been in accordance with the WHO Financial Regulations.

In accordance with Regulation XIV of the WHO Financial Regulations, we have also issued a Long-form Report on our audit of the UNAIDS.

Maria Gracia M. Pulido Tan Chairperson, Commission on Audit Republic of the Philippines External Auditor

> Quezon City, Philippines 27 March 2013

# Statement I Statement of financial position All sources of funds as at 31 December 2012 (in US dollars)

	Note	31 December 2012	1 January 2012 (Opening Balance Restated)	31 December 2011 (as audited)
ASSETS				
Current assets				
Cash and cash equivalents held by WHO	4.1	204 672 570	240 468 956	240 599 111
Accounts receivable - current	4.2	77 358 261	81 996 207	81 996 207
Advances to UNDP		-	-	9 301 705
Staff receivables	4.3	1 682 960	1 982 795	-
Other receivables	4.4	-	144 670	871 597
Prepayments	4.5	20 475 470	10 504 961	1 203 256
Total current assets		304 189 261	335 097 589	333 971 876
Non-current assets				
Accounts receivable - non-current	4.2	7 560 611	5 398 050	5 398 050
Property, plant and equipment	4.6	23 367 086	23 478 989	25 613 444
Total non-current assets		30 927 697	28 877 039	31 011 494
TOTAL ASSETS		335 116 958	363 974 628	364 983 370
LIABILITIES				
Current liabilities				
Deferred revenue - current	4.7	18 811 463	27 242 365	27 242 365
Accounts payable	4.8	2 403 108	1 659 863	1 715 092
Staff payable	4.9	419 033	55 229	-
Employee benefits	4.10	10 044 304	11 339 025	-
Other liabilities	4.12	235 612	891 616	891 616
Total current liabilities		31 913 520	41 188 098	29 849 073
Non-current liabilities				
Employee benefits	4.10	52 083 403	47 125 287	13 243 279
Deferred revenue - non-current	4.7	7 560 611	5 398 050	5 398 050
Long-term borrowings	4.11	21 172 074	22 036 297	21 058 670
Total non-current liabilities		80 816 088	74 559 634	39 699 999
TOTAL LIABILITIES		112 729 608	115 747 732	69 549 072
NET ASSETS/EQUITY				
Net assets/reserves	4.15			
Operating reserve fund	4.16	35 000 000	35 000 000	35 000 000
Equity in capital assets		4 010 562	3 480 643	4 458 270
Depreciation reserve		(2 634 076)	(2 134 455)	-
Non-restricted	4.17	164 887 579	211 570 482	211 700 637
Restricted	7.17	46 244 636	44 275 391	44 275 391
Building Renovation Fund		2 600 000	-	
Staff Benefits		(31 667 752)	(49 556 503)	_
Non-payroll entitlements Fund		3 946 401	5 591 338	-
TOTAL NET ASSETS/EQUITY		222 387 350	248 226 896	295 434 298
TOTAL LIABILITIES AND NET ASSETS/EQUITY		335 116 958	363 974 628	364 983 370

#### Statement II

#### Statement of financial performance

#### All sources of funds for the year ended 31 December 2012

(in US dollars)

	Notes	31 December 2012
Revenue		
Voluntary contributions	5.2	
Governments		234 695 113
Cosponsoring organizations		4 211 767
Others		8 966 635
Financial revenue	5.3	5 670 510
Total revenue		253 544 025
Expense	5.4	
Salary and other personnel costs		129 932 894
Transfers and grants to counterparts		94 942 607
Contractual services		28 302 720
General operating expenses		14 015 173
Travel		7 477 129
Equipment, vehicles and furniture		1 385 764
Depreciation		499 621
Finance Costs		3 357 583
Total expense		279 913 491
Total surplus/(deficit) for the period		(26 369 466)

# Statement III Statement of changes in net assets/equity All sources of funds for the year ended 31 December 2012 (in US dollars)

	Notes	31 December 2012	2012 Movements	2012 Transfers	1 January 2012 (Opening balance Restated)
Net assets/reserves	4.15				
Operating reserve fund	4.16	35 000 000			35 000 000
Equity in capital assets	4.17	4 458 270			4 458 270
Loan adjustments effective interest		(577 863)	399 764		( 977 627)
Hedging adjustments		130 155	130 155		
Total Equity in capital assets		4 010 562	529 919		3 480 643
Depreciation reserve					
Depreciation on property, plant and equ	uipment	(2 634 076)	( 499 621)		(2 134 455)
Non-restricted funds	4.17				
UBRAF Core Unrestricted		164 887 579	(24 082 903)	(22 600 000)	211 570 482
Restricted funds					
UBRAF Supplementary Restricted		18 481 325	18 481 325		
Extra-budgetary funds		27 763 311	(16 512 080)		44 275 391
Total Restricted		46 244 636	1 969 245		44 275 391
Other Funds					
Building Renovation Fund		2 600 000		2 600 000	
Staff Benefits					
Staff Health Insurance		(24 873 963)	(4 746 897)	13 877 551	(34 004 617)
Terminal Payments		(6 054 146)	2 770 187	6 122 449	(14 946 782)
Special Fund for Compensation		( 739 643)	( 134 539)		( 605 104)
Total Staff Benefits Fund		(31 667 752)	(2 111 249)	20 000 000	(49 556 503)
Non-payroll Staff entitlements Fund		3 946 401	(1 644 937)		5 591 338
Total Funds		185 511 242	(26 369 466)		211 880 708
Net assets/equity		222 387 350	(25 839 546)		248 226 896

#### Statement IV

#### Statement of cash flow

#### All sources of funds for the year ended 31 December 2012

(in US dollars)

	2012
Cash flows from operating activities	
Surplus/(deficit) for the period	(26 369 466)
Depreciation	3 357 583
(Increase)/decrease in contributions receivables (current)	4 637 946
(Increase)/decrease in contributions receivables (non-current)	(2 162 561)
(Increase)/decrease in other receivables	144 670
(Increase)/decrease in prepayments	(9 970 509)
(Increase)/decrease in staff receivables	299 835
Increase/(decrease) in accounts payables	743 245
Increase/(decrease) in staff payables	363 804
Increase/(decrease) in deferred revenue (current)	(8 430 902)
Increase/(decrease) in employee benefits (current)	(1 294 721)
Increase/(decrease) in deferred revenue (non-current)	2 162 561
Increase/(decrease) in employee benefits (non-current)	4 958 116
Increase/(decrease) in other current liabilities	( 656 003)
Decrease/Increase due to revaluations and others	529 919
Net cash flow from operating activities	(31 686 484)
Cash flows from investing activities	
Purchase of property, plant and equipment	(3 245 680)
Net cash flow from investing activities	(3 245 680)
Cash flows from financing activities	
Repayment of borrowings	( 864 222)
Net cash flow from financing activities	( 864 222)
Net Increase/(decrease) in cash and cash equivalents	(35 796 386)
Cash and cash equivalents at beginning of period	240 468 956
Cash and cash equivalents at end of period	204 672 570

#### Statement V - A ( 2012-2013)

# 2012-2013 Unified Budget, Results and Accountability Framework Budget, expense and encumbrance summary by Strategic Directions and Strategic Functions for the year ended 31 December 2012 (in US dollars)

	Strategic Directions	2012-2013 Approved allocations	Expense	Encumbrance a/	Total	Balance	Percentage implementation
		(a)	(b)	(c)	(d) = (b + c)	(e) = (a-d)	(f) = (d / a)
1	Revolutionize HIV prevention	82 225 700	41 112 850		41 112 850	41 112 850	50.0%
2	Catalyze the next phase of treatment, care and support	46 484 500	23 242 250		23 242 250	23 242 250	50.0%
3	Advance human rights and gender	26 297 300	13 148 650		13 148 650	13 148 650	50.0%
4	Leadership, coordination and mutual accountability	329 812 500	152 168 634	10 127 663	162 296 297	167 516 203	49.2%
	Total	484 820 000	229 672 384	10 127 663	239 800 047	245 019 953	49.5%

<sup>&</sup>lt;sup>a/</sup> Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered.

#### 2010-2011 Unified Budget and Workplan

#### Budget, expense and encumbrance summary by Principal Outcomes

#### for the year ended 31 December 2012

(in US dollars)

	Principal Outcomes	2010-2011 Approved allocations	2010-2011 Expense	Encumbrance in 2010-2011	2012 Expense ( being liquidation of 2010-2011 encumbrance)	Total Expense	Balance	Percentage implementation
	<del></del>	(a)	(b)	( c)	(d)	(e) = (b + d)	(f) = (a - e)	(g) = (e / a)
1	Leadership and resource mobilization for a boradbased HIV response at country, regional and global levels are strengthened.	73 797 330	71 848 190	3 705 033	2 446 296	74 294 486	( 497 156)	100.7%
2	Strategic information strengthened and available to support knowing your epidemic, guiding an evidence informed response and improving accountability.	37 448 672	36 201 754	1 507 069	1 267 756	37 469 510	( 20 838)	100.1%
3	Human resources and systems of government and civil society enhanced to develop, implement and scale up evidence informed comprehensive HIV responses.	102 174 825	102 650 391	1 217 186	1 084 215	103 734 606	(1 559 781)	101.5%
4	Human rights based and gender responsive policies and approaches to reduce stigma and discrimination are strengthened, including as appropriate focussed efforts on sex work, drug use, incarceration and sexual diversity	19 652 573	17 584 833	414 359	300 640	17 885 473	1 767 100	91.0%
5	National capacities for scaling-up HIV prevention, treatment, care and support are enhanced	48 505 097	43 210 484	442 829	385 472	43 595 956	4 909 141	89.9%
6	Coverage and sustainability of programmes for HIV prevention, treatment, care and support are increased and address the vulnerability and impact associated with sex work, drug use, incarceration and sex between men	15 129 260	15 129 260			15 129 260		100.0%
7	Increased coverage and sustainability of programmes including to address the vulnerability of, and impact on women and girls , young people, children, populations affected by humanitarian crisis and mobile populations	37 894 503	33 983 669	271 553	194 532	34 178 201	3 716 302	90.2%
8	Coordination, alignment and harmonization strengthened across the HIV response	180 217 740	173 341 894	8 548 775	6 657 657	179 999 551	218 189	99.9%
	Total	514 820 000	493 950 475	16 106 804	12 336 568	506 287 043	8 532 957	98.3%

 $<sup>{</sup>f al}$  Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered.

#### STATEMENT OF ACCOUNTING POLICIES

#### 1. Statement of Objectives

The Joint United Nations Programme on HIV/AIDS (UNAIDS) was established through the Economic and Social Council (ECOSOC) resolution 1994/24 of 26 July 1994 to "undertake a joint and cosponsored United Nations Programme on HIV/AIDS on the basis of co-ownership, collaborative planning and execution, and an equitable sharing of responsibility" which currently consists of eleven United Nations organizations.<sup>4</sup>

Resolution 1994/24 adopted by ECOSOC in July 1994 endorsed the establishment of the Joint and Cosponsored United Nations Programme on HIV/AIDS as outlined in the annex to the resolution. The Programme headed by an Executive Director, appointed by the UN Secretary-General upon the recommendation of the Cosponsors, will report directly to the Programme Coordinating Board which serves as the governance structure for the Programme.

The objective of the Joint United Nations Programme on HIV/AIDS (UNAIDS), as contained in the Memorandum of Understanding among Cosponsors establishing UNAIDS and in the Economic and Social Council of the United Nations (ECOSOC) resolutions 1994/24 and 1995/2, is the coordination of the United Nations system's response to the HIV/AIDS epidemic.

This objective was further refined and updated as a result of the new UNAIDS vision and mission statement which was endorsed by the UNAIDS Programme Coordinating Board at its 26th meeting held in Geneva, from 22-24 June 2010, enumerating the five objectives of UNAIDS, as follows:

- **Uniting efforts** of the UN, civil society, governments, the private sector, global institutions and people living with and most affected by HIV;
- Speaking out in solidarity with the people most affected by HIV in defence of human dignity, human rights and gender equality;
- Mobilizing resources (political, technical, scientific and financial) and holding ourselves and others accountable for results;
- **Empowering agents of change** with strategic information and evidence to influence and ensuring that resources are targeted where they deliver the greatest impact;
- **Supporting inclusive country leadership** for sustainable responses that are integral to and integrated with national health and development efforts.

#### 2. Basis of preparation and presentation

The accounts of UNAIDS are maintained in accordance with the Financial Regulations and Financial Rules of WHO, which provides administration in support of UNAIDS as per ECOSOC resolution 1994/24, and Article XI of the Memorandum of Understanding among Cosponsors establishing UNAIDS. The accounting policies and financial reporting practices applied by UNAIDS are therefore based upon the WHO Financial Regulations and Financial Rules. The financial statements have been prepared on an accrual and going concern basis and in accordance with the requirements of International Public Sector Accounting Standards (IPSAS). Where an IPSAS Standard is silent concerning any specific standard, the appropriate International Financial Reporting Standard (IFRS) has been applied. The financial statements, notes and schedules are presented in US dollars which is the functional currency of UNAIDS.

<sup>&</sup>lt;sup>4</sup> When UNAIDS was established in 1994 the Programme consisted of six UN system organizations: UNDP, UNICEF, UNFPA, WHO, UNESCO and the World Bank. Since that time, a further five UN agencies, namely UNODC, ILO, WFP, UNHCR and UN Women, have become UNAIDS Cosponsors therefore encompassing the resources of eleven Agencies.

This is the first set of UNAIDS financial statements prepared in compliance with IPSAS. The adoption of IPSAS has required changes to be made to the accounting policies previously followed by UNAIDS. This includes the preparation of the financial statements on an annual basis as opposed to previously when financial statements were prepared on a biennial basis. The adoption of the new accounting policies has resulted in changes to the assets and liabilities recognized in the Statement of Financial Position. Accordingly, the last audited Statement of Financial Position, dated 31 December 2011, has been restated and the resulting changes are reported in the Statement of Changes in Net Assets/Equity and under Note 3 - "First Implementation of IPSAS".

The revised 31 December 2011 Statement of Financial Position is described in the financial statements as the 1 January 2012 Opening Balance (Restated).

The preparation of financial statements in conformity with IPSAS requires the use of certain critical accounting estimates, judgement and assumptions. UNAIDS management has had to exercise its judgement in the process of applying accounting policies. The areas where critical estimates and assumptions are significant have been disclosed in Note 2.20.

The accounting policies set out below have been consistently applied in the preparation of the financial statements throughout the period.

On the initial adoption of IPSAS, UNAIDS has invoked the following transitional provisions as permitted by IPSAS in the preparation of the financial statements:

- 1. Comparative information has not been provided for the Statement of Financial Performance and Statement of Cash Flow (IPSAS 1)
- 2. Transitional provisions have been applied for the initial recognition of property, plant and equipment (IPSAS 17). All additions to property, plant and equipment purchased in 2012 have been capitalized.
- 3. The initial recognition of Intangible Assets has been applied prospectively from 2012 (IPSAS 31).

The following Accounting Standards have been adopted prior to their required implementation date of 1 January 2013:

IPSAS 28: Financial Instruments: Presentation;

IPSAS 29: Financial Instruments: Recognition and Measurement; and

IPSAS 30: Financial Instruments: Disclosures.

These standards replace IPSAS 15, Financial Instruments: Disclosure and Presentation.

#### 2.1 Cash and cash equivalents held by WHO

Cash and cash equivalents held by WHO include cash on hand, deposits in transit, cash in bank and balances held by WHO on behalf of UNAIDS. These balances are held centrally by WHO and invested on behalf of UNAIDS in accordance with WHO's rules and practices. UNAIDS has adopted the disclosure notes of WHO to reflect the accounting policies for investments.

<u>Financial instruments</u> are recognized when WHO becomes a party to the contractual provisions of the instrument until such time as when the rights to receive cash flows from those assets have expired or have been transferred and WHO has substantially transferred all the risks and rewards of ownership. Investments can be classified as financial assets or financial liabilities at fair value through surplus or deficit, held-to-maturity, available for sale or loans and receivables.

<u>Financial assets or financial liabilities at fair value through surplus or deficit</u> are financial instruments that meet either of the following conditions: (i) they are held for trading; or (ii) they are designated by the entity upon initial recognition at fair value through surplus or deficit. Financial instruments that belong to this category are measured at fair value and any gains and losses arising from changes in the fair value

are accounted for through surplus or deficit and included within the Statement of Financial Performance in the period in which they arise. All derivative instruments, such as swaps, currency forward contracts and options are classified as held for trading except for designate and effective hedging instruments defined under IPSAS 29 on hedge accounting.

<u>Held-to-maturity investments</u> are non-derivative financial assets with fixed or determinable payments and fixed maturity that the Organization has the intention and ability to hold to maturity. Held-to-maturity investments are stated at amortized cost using the effective interest rate method, with interest income recognized on an effective yield basis in the Statement of Financial Performance.

Bank deposits and other receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. Accrued income related to investments' interest and dividend and pending cash to receive from investments to settle are included here. Bank deposits and receivables are stated at amortized cost calculated using the effective interest rate method, less any impairment. Interest income is recognized on the effective interest rate basis, other than for short-term receivables where the recognition of interest would be immaterial. The interest accrued is held globally by WHO which includes UNAIDS portion attributable due to the share in the portion of bank deposits held by WHO on UNAIDS behalf.

#### 2.2 Accounts receivables

Accounts receivables are recorded at their estimated realizable value after providing for allowances for non-recovery and after careful review of the outstanding receivable. Current receivables are for amounts due within twelve months of the reporting date, while non-current receivables are due more than twelve months from the reporting date of the financial statements.

#### 2.3 Inventories

UNAIDS inventory only comprises of publications on hand held for distribution free of cost and has no value.

#### 2.4 Prepayments

Prepayments relate to amounts paid to suppliers for goods and services not yet received and advances made to UNAIDS Cosponsors to enable them to carry out their mandate under the UNAIDS 2012-2015 Unified Budget, Results and Accountability Framework.

#### 2.5 Property, plant and equipment (PP&E)

Property, plant & equipment (PP&E) with a value greater than US\$ 5 000 are recognized as non-current assets in the Statement of Financial Position. They are initially recognized at cost, unless acquired through a non-exchange transaction, in which case they are recognized at fair value at the date of acquisition. PP&E is stated at historical costs less accumulated depreciation and impairment.

#### Additions to PP&E

UNAIDS has recognized equipment with a value of US\$ 5 000 and above purchased in 2012 under PP&E. Heritage assets have not been valued and are not considered in the financial statements.

The cost of building as at 1 January 2012 (the date of transition to IPSAS) has been brought in at the value determined by reference to a deemed cost calculated by an external consultant and representing the value of each component at construction plus improvements existing at the initial recognition, less accumulated depreciation.

#### Disposals

Gains and losses on disposals are determined by comparing the proceeds with the carrying amount of the asset and are included in the Statement of Financial Performance. Impairment reviews are undertaken for all PP&E annually and all losses are recognized in the Statement of Financial Performance. Impairment indicators also include the obsolescence and deterioration of PP&E.

#### **Subsequent Costs**

Subsequent costs of major renovations and improvements to fixed assets that increase or extend the future economic benefits or service potential are valued at cost.

#### **Depreciation**

Depreciation is charged on property, plant and equipment other than land, over their estimated useful lives using the straight-line method on the following basis:

Asset Class	Years
Land	N/A
Buildings - permanent	60
Buildings - mobile	5
Fixtures and fittings	5
Vehicles and transport	5
Office equipment	3
Communications equipment	3
Audio Visual equipment	3
Computer equipment	3
Network equipment	3
Security equipment	3
Other equipment	3

#### 2.6 Intangible assets

Intangible assets are carried at cost less accumulated amortization and impairment. UNAIDS only recognizes intangible assets if the useful life of the asset is more than one year and the value is above US\$ 100 000. UNAIDS holds computer software, licenses and copyrights as intangible assets. In accordance with the transition provision under IPSAS 31, the Secretariat has elected to apply the transition provision under IPSAS 31 on a prospective basis. The Secretariat has not purchased any intangible assets in 2012 that met the threshold requirement.

Intangible assets are amortized over their estimated useful lives using the straight-line method as follows:

Intangible Asset Classes	Estimated Useful Life (in Years)
Software acquired externally	1-3 years
Software developed internally	1-3 years
Licences and rights	2 - 6 years
Copyrights	3 - 10 years

#### 2.7 Leases

A lease is an agreement whereby the lessor conveys to the lessee, in return for a payment or series of payments, the right to use an asset for an agreed period of time. The Secretariat reviews all leases on an annual basis to determine whether it constitutes a financial or operating lease.

#### 2.8 Accounts payable and Accrued Liabilities

Accounts payable are liabilities for goods and services received by the Programme but which have not yet been paid for. Accrued liabilities are liabilities where goods and services have been received by the Programme but have not been paid and for which an invoice for payment to be made has not yet been received. The liabilities are recognized at cost due to the discounting being considered not to be material.

#### 2.9 Employee benefits

UNAIDS recognizes the following categories of employee benefits:

- short-term employee benefits which fall due wholly within 12 months after the end of the accounting period in which employees render the related service;
- · post-employment benefits;
- · other long-term employee benefits; and
- termination benefits

#### Short-term employee benefits

Liabilities are established for short-term employee benefits including items such as wages, salaries and social security contributions, paid annual leave and paid sick leave, and non-monetary benefits (such as medical care, housing, cars and free or subsidized goods or services) for current employees. Actuarial assumptions and valuation have been used to measure accumulated annual leave. In addition, liabilities are established for the value of accumulated leave, deferred home leave and overtime earned but unpaid at the reporting date and for education grants payable at the reporting date that have not been included in current expenditure.

#### Post-employment benefits

Post-employment benefits include pension plans, post-employment medical care and post- employment insurance. Also included are benefits to which eligible staff members are entitled on termination of their contracts and include repatriation grants, repatriation removal and repatriation travel. Post-employment benefits under defined benefit plans are measured at the present value of the defined benefit obligation (DBO) adjusted for unrecognized actuarial gains and losses and unrecognized past service costs.

#### United Nations Joint Staff Pension Fund

UNAIDS is a member organization participating in the United Nations Joint Staff Pension Fund (UNJSPF), which was established by the United Nations General Assembly to provide retirement, death, disability and related benefits to employees. The Pension Fund is a funded, multi-employer defined benefit plan. As specified by Article 3(b) of the Regulations of the Fund, membership in the Fund shall be open to the specialized agencies and to any other international, intergovernmental organization which participates in the common system of salaries, allowances and other conditions of service of the United Nations and the specialized agencies.

The plan exposes participating organizations to actuarial risks associated with the current and former employees of other organizations participating in the Fund, with the result that there is no consistent and reliable basis for allocating the obligation, plan assets, and costs to individual organizations participating in the plan. UNAIDS and the UNJSPF, in line with the other participating organizations in the Fund, are not in a position to identify its proportionate share of the defined benefit obligation, the plan assets and

the costs associated with the plan with sufficient reliability for accounting purposes, and hence has treated this plan as if it were a defined contribution plan in line with the requirements of IPSAS 25. UNAIDS contributions to the plan during the financial period are recognized as expenses in the statement of financial performance.

#### Service Staff Health Insurance

UNAIDS is a participant in the Staff Health Insurance (SHI) which is a multi-employer defined benefit plan operated and managed by WHO. The medical insurance subsidizes the costs of insurance for active and retired staff members and their dependents. The liability is determined by an independent actuary on an annual basis. Actuarial gains and losses are recognized utilizing the corridor approach and amortized over the average years of future service of active staff.

#### Other long-term employee benefits

These are liabilities which are not expected to be settled within the 12 month reporting period and have been classified as non-current liabilities.

#### Terminal benefits

There are benefits to which eligible staff members are entitled on termination of their contracts and include repatriation grants, removal and travel.

#### 2.10 Borrowing costs

UNAIDS has taken a loan from the Swiss Government and Canton de Genève jointly with WHO for the construction of the UNAIDS/WHO building. There are no borrowing costs associated with this loan. Borrowings are currently stated at amortized cost; any difference between the proceeds and the redemption value is recognized in the Statement of Financial Performance over the period of the borrowings using the effective interest method. The loan received by UNAIDS is an interest-free loan, the benefit to UNAIDS of this arrangement has been treated as an in-kind contribution.

#### 2.11 Deferred revenue

Deferred revenue is recognized when legally binding agreements between the Programme and its donors, (including governments, international organizations and private and public institutions) is confirmed and the funds are earmarked and due in the future periods. Deferred revenue which is due after one year from the reporting date has been classified as non-current.

#### 2.12 Foreign currency transactions

The consolidated financial statements are presented in United States (US) dollars, which is the functional currency of UNAIDS. Foreign currency transactions are translated into United States dollars using the UN Operational Rate of Exchange prevailing at the date of the transaction. Assets and liabilities that are denominated in foreign currencies are translated at the rates of exchange prevailing on the first day of the following month for purposes of reporting. Realized/unrealized gains and losses resulting from the settlement and revaluation of foreign currency transactions are recognized in the Statement of Financial Performance.

#### 2.13 Provisions and contingent liabilities

Provisions are recognized as future liabilities when a current legal obligation as a result of past events has presented the Programme as a commitment to be settled within a reasonable future period. Provisions are recorded as expense in the Statement of Financial Performance and a corresponding liability is established in the Statement of Financial Position when the occurrence of the obligation for settlement has been ascertained and can reasonably be estimated.

Commitments which have a constructive obligation and a reliable estimate of value will be disclosed as contingent liabilities when it becomes probable that the Programme will be called on to settle the obligation.

#### 2.14 Contingent assets

Contingent assets will be disclosed when information is available that an inflow of economic benefit or service potential to UNAIDS is probable and can be fairly estimated.

#### 2.15 Revenue recognition

**Voluntary contributions** - UNAIDS receives only voluntary contributions. Voluntary contributions are recorded on an accrual basis. Voluntary contributions which are supported by formal funding agreements signed by both parties are recognized as revenue at the time the agreement becomes binding and when control over the underlying asset is obtained. Agreements which are subject to conditions such as performance and/or receipt of funds are conditional on a certain future date, such agreements are established recognizing a receivable and corresponding deferred revenue as a liability. Revenue is recognized when the condition is discharged.

**Contributions in-kind or in-service** - Contributions of goods or services in-kind or in-service are recorded in the period in which the contribution was received by UNAIDS. They are recognized and reflected as revenue and expense under the non-core funds at the best estimate of fair value.

#### 2.16 Expense recognition

UNAIDS recognizes expense at the point when goods have been delivered or services rendered.

#### 2.17 Segment reporting-fund accounting

Fund accounting is a method of segregating resources into categories, (i.e. funds) to identify both source and use of funds. Establishment of such funds helps ensure better reporting of revenue and expenses along with a distinguishable group of activities for achieving its objectives and making decisions for future allocation of resources. The three types of funds for UNAIDS are core Unified Budget, Results and Accountability Framework funds, supplementary Unified Budget, Results and Accountability Framework funds and extra-budgetary funds. Any transfers between funds that would result in duplication of revenue and/or expense (including Programme Support Costs) are eliminated during consolidation. UNAIDS' assets and liabilities are not allocated to individual funds since ownership rests with the Programme, however, the balances against the respective funds and working capital reserve are recognized.

#### 2.18 Budget comparison

The Unified Budget, Results and Accountability Framework continues to be prepared on a modified cash basis and is presented in the financial statements as statement V, Statement of Comparison of Budget and Actual Amounts. The Programme Coordinating Board provides approval of the Unified Budget, Results and Accountability Framework and the UNAIDS financial statements encompass all activities of the Programme and therefore, as stipulated in IPSAS 24, and in order to facilitate a comparison between the budget and the financial statements prepared under IPSAS, reconciliation of the budget to the Statement of Financial Performance is included in the notes to the financial statements.

#### 2.19 Use of estimates

The financial statements necessarily include amounts based on estimates and assumptions by management. Estimates include, but are not limited to: defined benefit medical insurance and other post-employment benefit obligations (the value of which is calculated by an independent actuary), financial risk on accounts receivable accrued charges and the degree of impairment of fixed assets. Actual results could differ from these estimates. Changes in estimates are reflected in the period in

which they become known.

#### 2.20 Risk management and internal control

In order to ensure effective governance and accountability, the UNAIDS Secretariat is in the process of developing an Enterprise Risk Management framework (ERM) to enable the identification, assessment, mitigation and management of risk. The ERM is being developed as the methodology to optimize the impact and results of the Programme by efficiently and effectively deploying resources in pursuit of the Programme's objectives. The ERM shall enable management to effectively deal with uncertainty and associated risks to enhance response during particularly challenging times and prevent loss of resources by managing the Programme, conserving deployment of capital through accountability, performance monitoring and evaluation, as well as strategic planning. Together with the internal control framework, the risk management framework will assist UNAIDS in addressing the needs of various stakeholders to understand the broad spectrum of risks facing UNAIDS to ensure they are appropriately managed.

## 3. IMPACT STATEMENT ON THE IMPLEMENTATION OF IPSAS AND OPENING BALANCE ADJUSTMENTS

These are the first UNAIDS financial statements prepared on a full accrual basis and which comply with the requirements of International Public Sector Accounting Standards (IPSAS). UNAIDS financial statements for the prior biennium were prepared to conform to the United Nations System Accounting Standards (UNSAS), and were presented on a modified cash basis. The revised Statement of Financial Position shown below, summarizes the adjustments made to the audited 2010-2011 balances under Assets, Liabilities and Reserves and Fund Balances to reflect the impact and accounting treatment to various classes of assets and liabilities in order to present an IPSAS compliant opening Statement of Financial Position as at 1 January 2012.

## IPSAS Compliant opening statement of financial position All sources of funds as at 1 January 2012 (Restated)

(in US dollars)

	Note	31 December 2011 (as audited)	IPSAS Adjustments	1 January 2012 Opening Balance Restated
ASSETS				
Current assets				
Cash and cash equivalents held by WHO Cash and cash equivalents held by WHO	3.2	240 599 111 -	( 130 155)	240 468 956
Accounts receivable - current		81 996 207		81 996 207
Advances to UNDP	3.3	9 301 705	(9 301 705)	
Staff receivables	3.4		1 982 795	1 982 795
Other receivables	3.5	871 597	(726 927)	144 670
Prepayments	3.3	1 203 256	9 301 705	10 504 961
Total current assets		333 971 876	1 125 713	335 097 589
Non-current assets				
Accounts receivable - non-current		5 398 050	( )	5 398 050
Building	3.6	25 613 444	(2 134 455)	23 478 989
Total non-current assets		31 011 494	(2 134 455)	28 877 039
TOTAL ASSETS		364 983 370	(1 008 742)	363 974 628
LIABILITIES				
Current liabilities				
Deferred revenue - current		27 242 365		27 242 365
Accounts payable	3.9	1 715 092	( 55 229)	1 659 863
Staff payable	3.9		55 229	55 229
Employee benefits	3.7		11 339 025	11 339 025
Other liabilities		891 616		891 616
Total current liabilities		29 849 073	11 339 025	41 188 098
Non-current liabilities				
Employee benefits	3.7		47 125 287	47 125 287
Deferred revenue - non-current		5 398 050		5 398 050
Long-term borrowings	3.8	21 058 670	977 627	22 036 297
Accrued staff benefits	3.7	13 243 279	(13 243 279)	
Total non-current liabilities		39 699 999	34 859 635	74 559 634
TOTAL LIABILITIES		69 549 072	46 198 660	115 747 732
NET ASSETS/EQUITY				
Net assets/reserves	3.1			
Operating reserve fund		35 000 000		35 000 000
Equity in capital assets		4 458 270	( 977 627)	3 480 643
Depreciation reserve			(2 134 455)	(2 134 455)
Non-restricted		211 700 637	( 130 155)	211 570 482
Restricted		44 275 391		44 275 391
Staff Benefits			(49 556 503)	(49 556 503)
Non-payroll Entitlements Fund			5 591 338	5 591 338
TOTAL NET ASSETS/EQUITY		295 434 298	(47 207 402)	248 226 896
TOTAL LIABILITIES AND NET ASSETS/EQUITY		364 983 370	(1 008 742)	363 974 628
		307 303 310	(1 000 142)	303 317 020

#### 3.1 Statement overview (restated opening balances)

In order to comply with IPSAS, adjustments were required for the preparation and presentation of opening balances as at 1 January 2012 over the balances reflected as at 31 December 2011 in the Statement of Financial Position. The main adjustments were the recognition of employee benefits liabilities pertaining to staff health insurance (US\$ 34.4 million) and annual leave and termination benefits (US\$ 14.4 million) which have been reflected as unfunded liabilities. The other adjustments include depreciation on the building from its inception of US\$ 2.1 million and the loan adjustments for the building with interest effectiveness of US\$ 0.9 million. The overall adjustments resulted in a net decrease of US\$ 47.2 million in the net assets/equity.

The analysis of various impacts on the class of assets and liabilities are explained below along with the IPSAS compliant opening statement of financial position as at 1 January 2012.

#### 3.2 Cash and cash equivalents held by WHO

The cash and cash equivalents held by WHO as at 31 December 2011 of US\$ 240 599 111 was reduced by US\$ 130 155 being UNAIDS balance sheet hedging. This adjustment has resulted in a net balance of US\$ 240 468 956 under the account cash and cash equivalents held by WHO.

#### 3.3 Advances to UNDP and prepayments

Under the "Working Arrangement between the United Nations Development Programme (UNDP) and the Joint United Nations Programme on HIV/AIDS (UNAIDS) covering the provision of administrative support services by UNDP" signed in April 1996 and updated in June 2008, UNDP provides some administrative support services to UNAIDS country and regional offices. Such an arrangement requires UNAIDS to periodically advance funds to UNDP to cover payments made by UNDP on behalf of UNAIDS. This has been reclassified as prepayments.

#### 3.4 Staff receivables

International staff, other than those living in their home country, are eligible to receive a grant towards the costs of certain education for dependent children until the end of the school year in which the child reaches the age of 25. Maximum grants are established for each country. International staff are eligible to receive an advance equal to the estimated amount of the education grant for each child at the beginning of the scholastic year. Staff advances for education grants represent the portion of grants advanced for the 2011-2012 scholastic year which remain outstanding as at 31 December 2011. This has resulted in an additional amount of US\$ 1.2 million under staff receivables representing the portion of education grant advances that relate to 2012. An amount of US\$ 0.7 million earlier reflected under accounts receivable has been reclassified as staff receivables.

#### 3.5 Other receivables

The balances as at 31 December 2011 included staff payroll receivables totalling US\$ 0.7 million which has now been reflected under staff receivables. This adjustment has resulted in a reduction in the other receivables balance as at 1 January 2012.

#### 3.6 Building

UNAIDS has adopted the transition provisions for disclosures of property, plant and equipment in the financial statements. UNAIDS owns one building and this has been recognized in the financial statements as at 1 January 2012. The UNAIDS building was previously included at cost without depreciation. In accordance with IPSAS, depreciation has now been recognized in the opening balance. The depreciation costs have been included as adjustments to the revaluation surplus reserve.

#### 3.7 Employee benefits - current and non-current liabilities

Liabilities relating to post-employment employee benefits as per actuarial valuations have bee recognized in the financial statements based on their valuation as at 31 December 2011.

The valuation for current liabilities representing accrued annual leave and terminal payments has been recognized at US\$ 11.4 million. The valuation representing the after-service health insurance for UNAIDS staff has been recognized at US\$ 63.2 million and has been classified as non-current liabilities (out of this amount of US\$ 63.2 million, US\$ 29.2 million is funded and the unfunded portion of US\$ 34 million is reflected in our accounts. Terminal payments representing repatriation grant and other post-employment benefits of US\$ 12.5 million has been recognized as non-current liability. US\$ 0.6 million has been established as a liability for the special fund for compensation. All the provisions have been adjusted with a corresponding decrease in net assets/equity. The detailed explanations of the actuarial valuations are included in the notes to the current financial statements.

#### 3.8 Long-term borrowings

In December 2003, the Swiss Confederation agreed to provide an interest free loan for the construction of a shared building in Geneva for the UNAIDS Secretariat and WHO. The joint loan of CHF 59.8 million, of which UNAIDS' share is CHF 29.9 million, is repayable over a 50-year period with effect from the first year of the completion of the building. The loan of US\$ 22 million is reflected at amortized cost using the effective interest rate of 1.23% (Swiss National Bank rate for 30 years). The opening balances have been adjusted to reflect the effective rate of interest.

#### 3.9 Accounts payable and staff payable

The opening balance has been adjusted to reflect the employee staff liability earlier classified under accounts payable and has now been reclassified as staff payable.

#### 4. SUPPORTING INFORMATION TO THE STATEMENT OF FINANCIAL POSITION

#### 4.1 Cash and cash equivalents held by WHO

Cash and cash equivalents held by WHO include cash on hand, imprest bank account balances, petty cash, cash deposits in transit and balances held by WHO on behalf of UNAIDS. These balances are held centrally by WHO and invested on behalf of UNAIDS in accordance with WHO's rules and practices. These have been reflected as cash and cash equivalents held by WHO under the current assets.

WHO manages centrally all cash and investments for WHO and non-consolidated entities. All cash and investments held are reported in the WHO financial statements. Cash and cash equivalents and unrealized losses on hedging have been included in the funds managed by WHO on behalf of UNAIDS. They are held for meeting short-term cash commitments rather than for investment or other purposes. The balance also includes cash and cash equivalents held in the portfolios managed by investment managers.

The cash and cash equivalents held on behalf of UNAIDS stood at US\$ 204 672 570 as at 31 December 2012.

(in US dollars)			
	31 December 2012	1 January 2012 (Restated)	31 December 2011 (as audited)
ASSETS			
Current assets			
Cash at bank			
Imprest Accounts	151 069	107 057	107 057
Total Cash	151 069	107 057	107 057
Cash held on behalf of UNAIDS by WHO	204 521 501	240 361 899	240 492 054
Total Cash and cash equivalents held by WHO	204 672 570	240 468 956	240 599 111

#### **Investments**

Details of significant accounting policies and methods adopted, criteria for recognition and derecognition, basis of measurement and basis on which gains and losses are recognized are set out in the Accounting Policies.

WHO's main objectives for investments are the preservation of capital, the maintenance of sufficient liquidity to meet all payments of liabilities on time and the optimization of income return. The Investment Policy reflects the nature of WHO's funds, which may be held for the short-term, pending programme implementation, or for the longer term in order to meet liabilities under the other long-term funds of the Organization.

Short-term investments, which are funds related to pending programme implementation, are invested in cash and high-quality, short-term, government, agency, and corporate bonds as defined in the approved Investment Policy. Financial assets at fair value through surplus and deficit include fixed income securities and derivatives instruments held in order to cover projected liabilities and unexpected cash requirements. As the duration of the Held-to-Maturity Portfolio is less than one year, it is classified as a financial asset at amortized cost under current assets. Loans and receivables include bank deposits, accrued income on investments and receivables from trade sales to settle. This also includes the unrealized gains on the derivative contracts either made by external managers or on the internally managed foreign hedging contracts.

<u>Long-term investments</u>, are for funds managed under the Terminal Payments Account as defined in the approved Investment Policy and are invested in equity instruments and in high-quality, medium- and

long-dated, government, agency and corporate bonds.

#### Risk management

The Organization is exposed to certain financial risks including credit risk, interest rate risk, foreign currency exchange risk and price risk. The Organization uses derivative financial instruments to hedge some of its risk exposures. In accordance with Financial Regulations, funds not required for immediate use may be invested. All investments are carried out within the framework of investment policies approved by the WHO Director General. These policies are regularly reviewed by the Advisory Investment Committee, which includes external investment specialists. The Committee makes regular recommendations to the Director General.

#### Credit risk

UNAIDS' shares similar credit risks to those of WHO and makes full disclosures with respect to the same. The WHO's credit risk is widely spread and WHO's Investment Policy limits the amount of credit exposure to a single counterparty. For this purpose WHO's investments are spread across many counterparties and for all portfolios, minimum credit quality limits and maximum exposure limits to any counterparty (and to group of related counterparties) have been established in mandate guidelines. This applies to the portfolios managed internally by the WHO Treasury unit directly and to the portfolios managed by external Investment Managers. Furthermore, the Treasury unit monitors the global exposure to the same counterparties under different internally and externally managed investment portfolios to ensure that there is no excessive cross-portfolio counterparty exposure.

Credit risk and liquidity risk associated with cash and cash equivalents are minimized substantially by ensuring that these financial assets are placed with major financial institutions that have been accorded strong investment grade ratings by primary rating agencies. The Treasury unit reviews the credit ratings of all approved financial counterparties at least once a month in order to monitor the credit rating changes and to take prompt action for capital preservation.

#### Interest rate risk

UNAIDS is exposed to interest rate risk through short-term and long-term fixed income investments. Fixed income derivatives may be used by external investment managers to manage interest rate risk under strict investment guidelines. Typically the interest rate instruments are used for portfolio duration management and strategic interest rate curve positioning.

#### Foreign exchange currency risk

UNAIDS receives voluntary contributions and makes payments in currencies other than US dollars. It is exposed to foreign exchange currency risk arising from fluctuations in the currency exchange rates. Translation into US dollars of transactions expressed in other currencies is effected at the prevailing United Nations accounting rate of exchange, as applicable at the date of the transaction. Assets and liabilities that are denominated in foreign currencies are translated at the rates of exchange prevailing on the first day of the month for purposes of reporting.

Realized/unrealized gains and losses resulting from the settlement and revaluation of foreign currency transactions are recognized in the Statement of Financial Performance. The foreign exchange forward contracts are used to hedge the foreign currency exposure and to manage short-term cash flows. These hedging relationships currently do not qualify as hedge accounting under IPSAS standards.

#### Hedging foreign exchange exposures on future payroll costs

The value of non-dollar (i.e. Swiss Franc) payroll expenditures in 2013 has been protected from the impact of movements in foreign exchange rates against the US dollar. Protection has been effected through the transaction of forward currency contracts during 2012. As at 31 December 2012 the forward foreign currency exchange hedging contracts were CHF 15 million. Unrealized net losses on these contracts amounted to US\$ 0.9 million as at 31 December 2012 (US\$ 1.2 million as at 1 January 2012

restated). Realized gains or losses on these contracts will be recorded on maturity of the contracts and applied during 2012-2013.

#### Hedging foreign exchange exposures on receivables and payables

Currency exchange risk arises due to differences in the exchange rates at which foreign currency receivables or payables are recorded, and the exchange rates at which the cash receipt or payment is subsequently recorded. A monthly programme of currency hedging is performed to hedge this foreign currency risk. On an on-going monthly basis the awards, accounts receivable and accounts payable exposures are netted by currency and each significant net foreign currency exposure is bought or sold forward using a forward foreign exchange contract equal and opposite to the net currency exposure. These exposures are re-balanced at each month end to coincide with the settings of the monthly UN exchange rates, and the forward foreign exchange contracts are adjusted and swapped back to the following month to match the revised net currency exposures. Through this process the exchange gains or losses crystallized on the forward foreign currency contracts hedge the corresponding exchange losses and gains on the movements in the net contributions, accounts receivable and accounts payable. As at 31 December 2012 the total forward foreign currency hedging contracts by currency for UNAIDS were as follows:

-			Unrealized
Currency forward	Sum of Sell amount	Sum of Buy Amount	gain/(loss) (USD)
EUR	40 000 000	7 121 594	( 43 798)
GBP	5 000 000	6 639 355	( 45 561)
SEK	10 450 000	1 610 305	( 5 455)
Total	55 450 000	15 371 254	( 94 814)

#### 4.2 Accounts receivable

As at 31 December 2012, US\$ 84.9 million in contributions receivable was outstanding (US\$ 87.4 million as at 1 January 2012 restated). A total of US\$ 55.3 million of this receivable is due to letters of credit outstanding with the Government of the United States of America; and US\$ 7.5 million represents receivables due in future financial periods (broken down between current and 2013). An allowance for doubtful debts has been established after review of all the outstanding receivables for US\$ 85 010.

	31 December 2012	1 January 2012 (Restated)	31 December 2011
Accounts Receivable			(as audited)
(in US dollars)			
Accounts receivable - current		81 996 207	81 996 207
Unified Budget, Results and Accountability Framework	59 743 870		
Supplementary Funds	8 912 886		
Extra-budgetary Funds	8 786 516		
Accounts receivable - non-current			
Unified Budget, Results and Accountability Framework	2 460 612	5 398 050	5 398 050
Supplementary Funds	2 467 579		
Extra-budgetary Funds	2 632 420		
Total Accounts Receivable	85 003 883	87 394 257	87 394 257
Less: Arrears for delayed payments - current			
Extra-budgetary Funds	85 010		
Total Net receivable from Non-Exchange Transactions	84 918 873	87 394 257	87 394 257

#### 4.3 Staff receivables

In accordance with WHO's Staff Rules and Regulations, staff members are entitled to certain advances including salary, rent, education grant and travel advances. Advances are recovered periodically from staff salaries through payroll except for education grants which are settled at the end of the scholastic year.

As at 31 December 2012, US\$ 1.7 million in staff receivable was outstanding including salary advance, rental advance, travel advance and education grant advances. (US\$ 1.9 million as at 1 January 2012 restated). The education grant advances represent the advances made to staff members for the scholastic year 2012-2013.

	31 December 2012	1 January 2012 (Restated)
Staff receivables (in US dollars)	2012	(Nostatou)
Staff Receivables		
Salary advance	206 369	147 903
Rental advance	212 244	214 598
Other staff advances		59 724
Education Grant advances	1 096 027	1 313 887
Travel advances	85 140	246 683
Expected Sick Leave Insurance Contribution	83 180	
Total Salary Receivables	1 682 960	1 982 795

#### 4.4 Other receivables

As at 31 December 2012, there was no outstanding amount in other receivables (US\$ 0.1 million as at 1 January 2012 restated).

#### 4.5 Prepayments

The total value of prepayments is US\$ 20.5 million (US\$ 10.5 million as at 1 January 2012 restated). Out of this amount US\$ 19 million relates to advances paid to the UNAIDS Cosponsors towards their share under the UNAIDS 2012-2015 Unified Budget, Results and Accountability Framework for the 2012-2013 biennium; US\$ 1.2 million relates to advances made to UNDP to cover payments made on our behalf in accordance with the "Working Arrangement between the United Nations Development Programme (UNDP) and the Joint United Nations Programme on HIV/AIDS (UNAIDS) covering the provision of administrative support services by UNDP" signed in April 1996 and updated in June 2008. The remaining US\$ 0.3 million represents payments to suppliers in advance of receipt of goods or services which will be charged to expense in 2013.

Prepayments (in US dollars)	31 December 2012	1 January 2012 (Restated)	31 December 2011 (as audited)
Prepayments			
Advances to UNDP	1 170 452	9 301 705	9 301 705
Advances to Cosponsors	19 000 000		
Advances to Suppliers	305 018	1 203 256	1 203 256
Total Prepayments	20 475 470	10 504 961	10 504 961

#### 4.6 Property, plant and equipment (PP&E)

#### <u>Building</u>

The carrying value of the UNAIDS building at headquarters has been calculated at cost less depreciation. The building was constructed jointly with WHO and whose ownership is also recognized at the 50% value with WHO. The land upon which the building has been constructed was made available to WHO by the Swiss Government at no cost. The value of th/24 e land has therefore not been valued and

disclosed in the financial statements. The estimated useful life of the building has been determined at 60 years and has been depreciated using the straight line method.

#### Plant and Equipment

UNAIDS has capitalized all plant and equipment purchased in 2012 with a value of US\$ 5 000 or above. The Secretariat has invoked the transition provisions for recognizing the carrying cost of existing plant and equipment. The assets value purchased during 2012 has been depreciated over the estimated useful life using the straight line method.

Property Plant and Equipment	Building	Furniture and Fixtures	Vehicles	Communications and IT Equipment	Other Equipment	Total
(in US dollars)						
Cost or fair value as at 1 Jan 2012	25 613 445					25 613 445
Accumulated Depreciation	(2 134 455)					(2 134 455)
Total Carrying Cost	23 478 990					23 478 990
Movements period to 31 Dec 2012						
Additions		11 298	109 625	164 482	102 312	387 717
Disposals						
Depreciation	( 426 891)	( 753)	( 4 765)	( 40 623)	( 26 589)	(499 621)
Total - Property, Plant and Equipment	23 052 099	10 545	104 860	123 859	75 723	23 367 086

#### Intangible assets

The Programme has no intangible assets to report.

#### 4.7 Deferred revenue

As at 31 December 2012 deferred revenue amounted to US\$ 26.3 million (US\$ 32.6 million as at 1 January 2012 restated). This represents multi-year pledges made in 2011 and 2012 for which the revenue recognition has been deferred to future financial periods. Out of this amount US\$ 7.5 million represents non-current deferred revenue for the 2014 and future financial periods.

	31 December 2012	1 January 2012 (Restated)	31 December 2011 (as audited)
Deferred Revenue		(	(ao additod)
(in US dollars)			
Current Liabilities			
Deferred revenue		27 242 365	27 242 385
Unified Budget, Results and Accountability Framework	13 111 463		
Supplementary Funds	2 306 619		
Extra-budgetary Funds	3 393 381		
Total Deferrred revenue (current)	18 811 463	27 242 365	27 242 385
Non-Current Liabilities			
Deferred revenue		5 398 050	5 398 050
Unified Budget, Results and Accountability Framework	2 460 612		
Supplementary Funds	2 467 579		
Extra-budgetary Funds	2 632 420		
Total Deferred revenue (non-current)	7 560 611	5 398 050	5 398 050
Total - Deferred Revenue	26 372 074	32 640 415	32 640 435

#### 4.8 Accounts payable

This represents the total amount outstanding to suppliers for goods and services. The total accounts payable for UNAIDS programme activities as at 31 December 2012 was US\$ 2.4 million (US\$ 1.7 million as at 1 January 2012 restated).

Accounts Payable (in US dollars)	31 December 2012	1 January 2012 (Restated)	31 December 2011 (as audited)
Accounts payable			
Payables to Suppliers	1 451 066	1 581 577	1 715 092
Non-Staff Meeting Partcipants payable	12 448	78 286	
Accrual of goods and services	939 595		
Total - Accounts Payable	2 403 108	1 659 863	1 715 092

#### 4.9 Staff payables

The total balance for staff payables as at 31 December 2012 was US\$ 0.4 million (US\$ 0.05 million as at 1 January 2012 restated). These amounts relate to salaries payable and other employee liabilities including Pension and Mutual Employee Contributions.

#### 4.10 Employee benefits

UNAIDS employee benefits liabilities are determined by professional actuaries. The actuarial studies commissioned by WHO determined various liabilities to be established to cover different employee benefits in accordance with IPSAS for WHO and its non-consolidated entities as at 31 December 2012. The professional actuaries were calculated based on personnel data and past payment experience. As per the actuarial studies as at 31 December 2012, the total liability for employee benefits stood at US\$ 98 million (out of which US\$ 62.1 million is reflected in our accounts).

Employee Benefits	31 December 2012	1 January 2012 (Restated)	31 December 2011 (as audited)
(in US dollars)			
Current Liabilities			
Employee Benefits - Short-term			
Accrued Annual Leave, other current benefits	10 044 304	11 339 025	
Non Current Liabilities			
Employee Benefits - Long-term			
Repatriation and post-employment benefits	12 594 429	12 517 862	8 907 809
Staff Health Insurance	38 751 514	34 004 617	
Special fund for Compensation	737 460	602 808	
Non-payroll entitlements			4 335 470
Total - Employee Benefits	62 127 707	58 464 312	13 243 279

#### 4.10a Employee benefits – current

Employee benefits under current liabilities represent accrued annual leave and other payroll benefits. UNAIDS staff can accumulate unused annual leave up to a maximum of 60 working days. On separation, staff members are entitled to be paid an amount equivalent to the value of accumulated annual leave equivalent to the salary they hold at the date of separation.

#### 4.10b Employee benefits – non-current

The non-current employee benefits relate to post-employment and other long-term employee benefits. These include repatriation and other benefits, ASHI, end of service benefits and compensation in the event of a death or disablement attributable to the performance of official duties of an eligible staff member.

#### Repatriation and other post- employment benefits

Staff members who have completed more than one year of continuous service are entitled to repatriation to their home country and to grants payable based on the number of years of completed service. This also includes travel and removal costs. The independent actuarial study was conducted at the end of 31 December 2012 for the valuation of benefits payable to staff for repatriation costs.

#### 4.10c Staff Health Insurance (SHI)

UNAIDS staff are covered by WHO's Staff Health Insurance. It is a defined multiemployer benefit plan. Revenue to the WHO Staff Health Insurance Fund consists of contributions received for both active and retired staff (of which one-third is paid by the participants and two-thirds by the Programme), as well as interest earned on investments. In order to ensure the adequate funding of future claims from retired staff, a fixed percentage (currently 25%) of active staff contributions is set aside each year. The remaining 75% of contributions is required to meet current claims from active staff.

#### 4.10d Actuarial calculations, methods and assumptions

The actuarial calculations are based on the following assumptions and methods to determine the value of post- employment, staff health insurance and other separation-related employee benefits for UNAIDS as at 31 December 2012 in compliance with IPSAS 25.

The actuarial valuation has adopted the Defined Benefit Obligation (DBO) method. The benefits paid under the DBO method are defined in advance. The absolute level of the benefits may be defined in fixed monetary terms and are dependent upon the number of years of service that the employee has achieved. These fixed benefits may also be indexed in line with, for example, a price index. It is an undertaking by the provider to pay a defined benefit for which the amount, timing and duration are not fixed or certain, but dependent upon the beneficiary.

The actuarial study actually projects when the benefit payments are to be made (demographic projection) and projects the level of benefits to be paid (economic projection). These projections involve the actuary making assumptions about future events. The assumptions made for determining the UNAIDS employee benefits are disclosed in the sections below. The main calculations carried out by the actuaries in respect of the defined benefit plan are to determine the annual cost of providing the pension benefits and the level of liabilities that should be recognized at a specific point of time. The annual costs are normally reflected as current costs and interest costs. Current cost is the increase in the present value of the defined obligation resulting from employee service in the current period. Interest cost is the increase during the period in the present value of DBOs which arises because the benefits are one period closer to settlement.

The key aspects for driving the actuarial valuations are as follows: the use of projected unit method for determining benefit liabilities; the use of market values or related values of assets; the use of best estimate assumptions for valuing the liability including estimate assumptions for future salary growth, pension increase, or other factors that affect the actual benefits that will be paid; and the use of a discount rate that reflects the market yields on long dated, high quality corporate bonds.

The actuarial valuation of a DBO is determined by discounting the probable future payment required to settle the obligation resulting from employee service rendered in the current and prior periods. The discount rate used on market yields at the reporting date, have terms to maturity approximating to terms of the related post-employment liability. It was assumed that 100% of the staff who met the eligibility criteria elected to receive the benefits. The actuarial gains or losses arise when the actuarial assessments differ from the long-term expectation on the obligations: they result from experience adjustments (difference between the previous actuarial assumptions and what has actually occurred) and the effects of change in actuarial assumptions.

Each year, all the assumptions and methods that will be used by the actuaries in the year-end valuation to determine the expense and contribution requirements for employee benefits (post-employment benefits and other separation-related benefits) are reviewed and selected. For the 2012 valuation, the assumptions and methods used are described for each of the employee benefits as determined by the actuaries in the tables below. All actuarial assumptions are required to be disclosed in absolute terms as per IPSAS 25.

#### **Terminal Payments**

The actuarial studies as at 31 December 2012 have estimated the liability for terminal payments to be US\$ 13.8 million. This calculation did not include cost of end of service grant and separation by mutual agreement. UNAIDS has recognized actuarial gains of US \$ 1.5 million in the Statement of Financial Performance under terminal benefits.

The annual leave entitlements stood at US\$ 8.8 million as at 31 December 2012. The liability has been reduced by US\$ 0.3 million from US\$ 9.1 million in 2011.

The various assumptions and methods used by the actuaries for the 2012 year-end valuation to determine the expense and contribution requirements for the terminal benefits are as follows:

Measurement Date

31 December 2012

Discount Rate for Terminal Payments

The discount rate used is 3%. Based on the combined project benefit payments for both plans and with weights of 75% on the Aon Hewitt AA Bond Universe yield curve and 25% on the SIX Swiss Exchange yield curve as of 31 December 2012. The resulting discount rate is rounded to the nearest 0.1%. Last year, the discount rate was based on a weighted average of Bloomberg indices in the United States and Switzerland.

Annual General Inflation The inflation rate used is 2.2%. Based on a weighted average of inflation of 2.5% for United States and 1.3%
for Switzerland with weights of 75% and 25% respectively. The resulting inflation rate is rounded to the nearest 0.1%.
Annual Salary Scale  General inflation, plus 0.5% per year productivity increases, plus merit increases are set equal to those from the 31 December 2011 valuation of the UNJSPF.
Repatriation Travel and Removal on Repatriation  Repatriation  Projected unit credit with service prorates, with an attribution period from the 'entry on duty date' to separation.
Repatriation Grant, Termination Projected unit credit with accrual rate proration. indemnity and Grant in case of death
Accrued Leave The liability is set equal to the walk-away liability as if all staff separated immediately.
Abolition of Post, End-of-Service Grant and Separation by Mutual Agreement  These benefits are considered termination benefits unde IPSAS 25 and, therefore, excluded from the valuation.

#### Staff Health Insurance

UNAIDS has recognized staff health insurance liabilities as a Post-Employment Benefit. As per IPSAS 25 all gains and losses will be recognized upon adoption of the standard. For 2012, the actuarial gains and losses have not been recognized as expense due to the application of the Corridor Method. This method allows for non-recognition of expense up to 10% of the DBO so as to allow the reasonable possibility of offsetting gains and losses over time. Gains and losses over 10% of the DBO are amortized over the average remaining service of active staff expected to receive the benefit.

The defined benefit obligations of staff health insurance as at 31 December 2012 stood at US\$ 74.7 million of which US\$ 35.9 million is funded resulting in net unfunded liability of US\$ 38.8 million which is reflected in the Statement of Financial Position. Further details on Staff Health Insurance can be found in the Staff Health Insurance Annual Report.

The increase of the liability by US\$ 4.7 million has been charged to staff costs in the Statement of Financial Performance.

The following tables and texts provide additional information and analysis on employee benefit liabilities calculated by the actuaries:

Staff Benefits as per Actuarial Valuation IPSAS Disclosure tables as at 31 December 2012 (in US dollars)

(iii de dellas)	After Service Health Insurance	excluding Accrued		Special Fund for Compensation	Terminal Payments for Accrued Annual Leave
RECONCILIATION OF DEFINED BENEFIT OBLIGATIONS -141 ( c )					
Defined Benefit Obligation at 31-Dec-2010 (TP, SFFC	62 202 824	14.0	-0.666	605 104	0.463.804
as at 31 Dec 2011)	63 202 824 8 719 564		59 666 62 238	605 104	
Service Cost for 2012 (includes for TP,SFFC)  Interest Cost for 2012 (includes for TP, SFFC)	1 956 831		71 936	119 763 16 911	( 341 027)
(Actual After Service Benefit Payments in 2012)	(117 365)		0 607)	(2135)	
(Actual After Service Administrative Expenses in 2012)	(9 996)	·	,		
Actual Contributions by After Service Participants in 2012	60 083				
Plan Charges					
Annual Expenses					
Changes in Accounting Methods					
Actuarial (Gain)/Loss	3 368 580	(1 54	9 460)	(177 701)	
Defined Benefit Obligation at 31-Dec-2012	77 180 521	13 8	13 773	561 942	8 822 777
		Service Insurance	exclud	al Payments ing Accrued ual Leave	Special Fund for Compensation
RECONCILIATION OF ASSETS - 141 ( e )					
Assets at 31-Dec-2011, Net of 470.1 Reserve	:	29 198 207			
(Actual Total SHI Gross Benefit Payments for	2012	(3 710 951)	(730 607)		(2135)
(Actual After Service Administrative Expenses i	in 2012)	( 285 151)			
Actual Total SHI Participant Contributions in 20	012	2 790 505			
Actual Total SHI Organization Contributions du	ırina 2012	5 449 244		730 607	2 135
(increase/Decrease in 4700.1 Reserve in 201	_	1 753			2.00
Expected Return on Assets for 2012		1 616 820			
Asset Gain/(Loss)		852 636			
Assets at 31-Dec-2012, Net of 470.1 Reserve	;	35 913 063			
		er Service n Insurance	exclu	inal Payments ding Accrued nual Leave	Special Fund for Compensation
RECONCILIATION OF FUNDED STATUS - 141 (f)					
Defined Benefit Obligation (DBO)					
Inactive Active		9 706 613		40.040.==0	5010:=
Active Total		67 473 908 77 180 521		13 813 773	561 942 561 942
		. 1 100 321			301 942
Plan Assets					
(Gross Plan Assets)		(37 034 154)			
Offset for WHO 470.1 Reserve (Net Plan Assets)	-	1 121 091			
,		(35 913 063)			
(Surplus)/Deficit		41 267 458		13 813 773	561 942
Reimbursement Right for 470.1 Reserve		(0.545.011)			
Unrecognized Brier Senice Credit/(Cost)		(2 515 944)			177 701
Unrecognized Prior Service Credit/(Cost)	<del></del>	-			
Net (Asset)/Liability Recognized in Statement Financial Position	t of	38 751 514		13 813 773	739 643
Current (Asset)/Liability		00.754.54		1 219 344	2 183
Non-current (Asset)/Liability		38 751 514		12 594 429	737 460

#### **ASHI Medical Sensitivity Analysis**

Medical Sensitivity Analysis - 141(o)

2012 Service Cost plus Interest Cost

Current Medical Inflation Assumption Minus 1%

Current Medical Inflation Assumption Minus 1%6 343 000Current Medical Inflation Assumption10 676 395Current Medical Inflation Assumption Plus 1%16 714 000

31-Dec-2012 Defined Benefit Obligation

Current Medical Inflation Assumption Minus 1%48 909 000Current Medical Inflation Assumption77 180 521Current Medical Inflation Assumption Plus 1%115 562 000

# Annual Expense for various employee benefits calculated by the actuaries for the calendar year 2012

	After Service Health Insurance	Terminal Payments excluding Accrued Annual Leave	Special Fund for Compensation
Annual Expense for 2012141(g)			
Service Cost	8 719 564	1 662 238	119 763
Interest Cost	1 956 831	371 936	16 911
(Expected Return on Assets)	(1 616 820)		
(Expected Return on Reimbursemen Right			
Recognition of (Gain)/Loss		(1 549 460)	
Amortization of Prior Service Cost			
Expense before One-Time Events	9 059 575	484 714	136 674
Curtailments			
Settlements			
Special Termination Benefits			
Total Expense Recognized in Statement of Financial Performance	9 059 575	484 714	136 674

#### Expected accounting contributions to the Staff Health Insurance for 2013

#### Expected Accounting Contributions during 2013--141(q)

Expected Organization Contributions during 2013

 Contributions by UNAIDS
 3 399 125

 Contributions by Participants
 1 582 323

 4 981 448

#### Assumptions and methods adopted for Staff Health Insurance actuarial studies in 2012

Measurement Date 31 December 2012

Discount Rate Europe 2.6% (decrease from 3.1% in prior valuation).

The Americas 4.1%

(decrease from 4.7% in prior valuation), Other Countries 4.5% (decrease from 4.7% in prior valuation). For Europe, beginning with the 31 December 2010 valuation, WHO adopted a yield curve approach to reflect the pattern of expected cash flows from the European major office. The rate is a weighted average of 2.05% rate from the SIX Swiss Exchange curve and the 3.79% rate

from iBoxx Euro Zone curve, with a two-thirds weight on the former. The resulting rate is rounded to the nearest 0.1%.

For Americas and Other Countries, the rate used the same methodology as the 31 December 2012, PAHO valuation of ASHI. Beginning with the 31 December 2012 PAHO adopted a yield curve approach using the AON Hewitt AA Bond Universe Curve. Thus, the rates for The Americas and Other Countries can differ due to different patterns of expected cash flows from those regions.

Regional Groupings for All purposes Except Claims Costs

Based on regional offices of Europe, WHO HQ, UNAIDS, ICC, IARC and UNITAID which are grouped as Europe, AM constitutes America, and the rest of the world are classified as Other Countries.

Annual General Inflation

Europe 1.6%, The Americas 2.5%, Other Countries 2.5%.

Annual Salary Scale

General inflation, plus 0.5% per year productivity increases, plus merit increases are set equal to those from the 31 December 2011 valuation of the UNJSPF.

Further assumptions have been made on the value of assets which is at market value of assets, net of 470.1 reserves for UNAIDS for staff health insurance.<sup>5</sup>

#### 4.10e United Nations Joint Staff Pension Fund

The Pension Fund's Regulations state that the Pension Board shall have an actuarial valuation made of the Fund at least once every three years by the Consulting Actuary. The practice of the Pension Board has been to carry out an actuarial valuation every two years using the Open Group Aggregate Method. The primary purpose of the actuarial valuation is to determine whether the current and estimated future assets of the Pension Fund will be sufficient to meet its liabilities.

UNAIDS financial obligation to the UNJSPF consists of its mandated contribution, at the rate established by the United Nations General Assembly (currently at 7.9% for participants and 15.8% for member organizations) together with any share of any actuarial deficiency payments under Article 26 of the Regulations of the Pension Fund. Such deficiency payments are only payable if and when the United Nations General Assembly has invoked the provision of Article 26, following determination that there is a requirement for deficiency payments based on an assessment of the actuarial sufficiency of the Pension Fund as of the valuation date. Each member organization shall contribute to this deficiency an amount proportionate to the total contributions which each paid during the three years preceding the valuation date.

The latest actuarial valuation was performed as of 31 December 2011. The valuation revealed an actuarial deficit of 1.87% (0.38% in the 2009 valuation) of pensionable remuneration, implying that the

<sup>&</sup>lt;sup>5</sup> Staff Health Insurance rule 470 A stipulates that a reserve is maintained in the Trust Fund, equal to:

<sup>470.1</sup> an amount corresponding to one-third of the previous year's reimbursements, for settlement of outstanding claims should the Insurance have to be liquidated; plus

<sup>470.2</sup> an amount which the Headquarters Surveillance Committee estimates to be required based on actuarial projections to cover the projected costs of benefits to current retirees (former staff insured under paragraphs 60 and 90.3), to the extent that such estimated costs will not be met by contributions received in respect of such persons.

<sup>470.3</sup> an amount which the Headquarters Surveillance Committee estimates to be required based on actuarial projections to cover the projected costs of benefits to future retirees (staff members insured under paragraphs 30 and 50), to the extent that such estimated costs will not be met by contributions received in respect of such persons.

<sup>470.4</sup> to meet the requirements of para. 470.2, a given percentage of the first-tier contributions made by active staff and the Organization in each region shall be kept as part of the reserve; with effect from 1 January 1990 this percentage has been fixed at 25%. Accordingly the 470.1 reserve is for incurred-but-not paid claims and UNAIDS paid administrative expenses for all active and inactive participants. It is assumed to be four months of in-service and after-service claims and administrative expenses during the prior year.

theoretical contribution rate required to achieve balance as of 31 December 2011 was 25.57% of pensionable remuneration, compared to the actual contribution rate of 23.7%. The actuarial deficit was primarily attributable to the lower than expected investment experience in recent years.

At 31 December 2011, the funded ratio of actuarial assets to actuarial liabilities, assuming no future pension adjustments, was 130% (140% in the 2009 valuation). The funded ratio was 86% (91% in the 2009 valuation) when the current system of pension adjustments was taken into account.

After assessing the actuarial sufficiency of the Fund, the Consulting Actuary concluded that there was no requirement, as of 31 December 2011, for deficiency payments under Article 26 of the Regulations of the Fund as the actuarial value of assets exceeded the actuarial value of all accrued liabilities under the Fund. In addition, the market value of assets also exceeded the actuarial value of all accrued liabilities as of the valuation date. At the time of this report, the General Assembly has not invoked the provision of Article 26. The pensionable remuneration will be reviewed at the time of the next actuarial valuation as of 31 December 2013.

In July 2012, the Pension Board noted in its Report of the fifty-ninth session to the General Assembly that an increase in the normal age of retirement for new participants of the Fund to 65 is expected to significantly reduce the deficit and would potentially cover half of the current deficit of 1.87%. In December 2012, the General Assembly authorized the United Nations Joint Staff Pension Board to increase the normal retirement age to 65 for new participants of the Fund, with effect not later than from 1 January 2014, unless the General Assembly has not decided on a corresponding increase in the mandatory age of separation. During 2012, contributions paid to UNJSPF amounted to US \$ 21.7 million (US\$ 21.8 million was contributions in 2011). Contributions due in 2013 are expected to amount to US\$ 22 million.

The United Nations Board of Auditors carries out an annual audit of the UNJSPF and reports to the UNJSPF Pension Board on the audit every two years. The UNJSPF publishes quarterly reports on its investments and these can be viewed by visiting the UNJSPF website at www.unjspf.org.

#### 4.10f Special Fund for Compensation

In the event of a death or disablement attributable to the performance of official duties of an eligible staff member, the Special Fund for Compensation covers all reasonable medical, hospital, and directly related costs, as well as funeral expenses. In addition, the fund will also provide compensation to the disabled staff member (for the duration of the disability) or the surviving family members. UNAIDS accounts for the Special Fund for Compensation as a post- employment benefit. All gains and losses are immediately recognized upon adoption of the standard. Thereafter, gains and losses (unexpected changes in surplus or deficit) are recognized over time via the Corridor Method. Under this method, amounts up to 10% of the DBO are not recognized in expense, so as to allow gains and losses the reasonable possibility of offsetting over time. The total liability stood at US \$ 739 643 and the amount of US\$ 134 539 which is the increase in the liability has been recognized through the Statement of Financial Performance.

The actuarial assumptions were made for a discount rate of 3% which was based on combined projected benefit payments for both plans and with weights of 75% on the Aon Hewitt AA Bond Universe yield curve and 25% on the SIX Swiss Exchange yield curve as of 31 December 2012. The resulting discount rate is rounded off the nearest 0.1%. The last year discount rate was on a weighted average of Bloomberg indices in the United States and Switzerland. The annual general inflation rate was 2.2%, based on a weighted average of inflation rate of 2.5% for United States and 1.3% for Switzerland with weights of 75% and 25% respectively. The resulting inflation rate is rounded to the nearest 0.1%.

#### 4.11 Long-term borrowings

At its 12th meeting in May 2004, the Programme Coordinating Board endorsed UNAIDS' negotiation of a direct loan with the Swiss Confederation for the construction of a new building in Geneva for the UNAIDS Secretariat and WHO at an estimated cost of CHF 66 million, of which UNAIDS' share was

estimated at CHF 33 million. In December 2003, the Swiss Confederation agreed to provide an interest-free loan of CHF 59.8 million, of which UNAIDS' share is CHF 29.9 million. The repayment over a 50-year period of UNAIDS' share of the interest-free loan provided by the Swiss Confederation is made through the reallocation of funds otherwise expended on the rental of office space with effect from the first year of the completion of the building.

The building was completed in November 2006. The amount under Buildings includes US\$ 25.6 million which represents the 50% share of UNAIDS' expense incurred on the building up to 31 December 2007.

The loan repayable of US\$ 21.1 million has been amortized using the effective interest rate of 1.16% (Swiss Libor rate for 30 years).

#### 4.12 Other current liabilities

The total balance for other current liabilities as at 31 December 2012 was US\$ 0.2 million (US\$ 0.9 million as at 31 December 2011). These amounts relate to various short-term liabilities.

#### 4.13 Administrative waivers, amounts written off, ex-gratia payments and fraud

During the period 1 January 2012 to 31 December 2012, there were no administrative waivers, amounts written off or ex-gratia payments. Furthermore, there were no cases of fraud reported during the financial period 1 January 2012 to 31 December 2012.

#### 4.14 Contingent liabilities and commitments

#### **Contingent Liabilities**

As at 31 December 2012, there was one outstanding personnel matter before the WHO headquarters Board of Appeal which is expected to be passed to the International Labour Office Administrative Tribunal. The legal proceedings have not progressed sufficiently to determine the extent of any liability of the Programme with any degree of certainty. The Secretariat has no material unrecognized contractual commitments.

#### **Operating leases commitments**

The Secretariat enters into operating lease arrangements for the use of country, regional and liaison offices premises. Future minimum lease rental payments for the following periods are:

#### **Operating Leases**

(in US dollars)	
	31 December 2012
Within one year	3 271 920
Later than one year but not later than five years	3 708 789
Later than five years	542 700
Total Operating Lease Commitments	7 523 408

#### 4.15 Changes in net assets/equity

Fund balance represents the unexpended portion of the contributions that are intended to be utilized for the future operational requirements of the Programme.

The various categories of funds have been classified into two categories, namely, non-restricted and restricted. Non-restricted equity refers to UNAIDS funds. Restricted equity refers to the fund balances which are contractually obligated to be spent on specified activities and/or geographic areas. These funds may be required to be returned to the donor if not spent within the terms, or time frame, of the agreement.

#### 4.16 Operating reserve fund

Pending receipt of core contributions, implementation of the Unified Budget and Workplan may be financed from the Operating Reserve Fund (ORF), which was established by the Programme Coordinating Board in June 1996. The rules and procedures guiding the use of the ORF by the Executive Director were decided by the Programme Coordinating Board at its sixth meeting held in Geneva in May 1998.

#### 4.17 Equity in capital assets

During the financial period ended 31 December 2012, the Programme had an overall deficit of US\$ 26.3 million, out of which US \$ 24.1 million related to Unified Budget, Results and Accountability Framework funds and US\$ 2.2 million under non-core funds.

The Programme Coordinating Board during its 30<sup>th</sup> meeting held from 5 to 7 June 2012 authorized and approved the initial funding of US\$ 20 million from the Unified Budget, Results and Accountability Framework fund balance to partially cover the unfunded staff-related liabilities and US\$ 2.6 million was also authorized towards the Building Renovation Fund.

The unfunded staff-related liabilities, stood at US\$ 31.7 million as at 31 December 2012 (US \$ 49.6 million as at 1 January 2012 (restated)). The net reduction of US\$ 17.9 million was due to the transfer of US\$ 20 million from the fund balance as approved by the Programme Coordinating Board, and a net increase of US\$ 2.1 million due to the movements in the actuarial liabilities.

The transfer of US\$ 22.6 million from the Unified Budget, Results and Accountability Framework fund balance, together with the 2012 deficit of US\$ 24.1 million, resulted in a fund balance of US\$ 164.9 million as at 31 December 2012.

#### 5. SUPPORTING INFORMATION TO THE STATEMENT OF FINANCIAL PERFORMANCE

#### 5.1 Statement overview

The Statement of Financial Performance consolidates revenue and expenses for all activities throughout the Programme. The statement segregates operating activities from those arising from financing operations.

#### 5.2 Voluntary contributions

Voluntary contributions to the Programme totalled US\$ 247.8 million (US\$ 234.7 million from governments; US\$ 4.2 million from UNAIDS Cosponsors; and a net of US\$ 8.9 million from other operating revenue received from intergovernmental organizations, institutions, other United Nations Organizations, as well as the private sector). Where an in-kind contribution is recognized as revenue, a corresponding expense is also recognized. The value of in-kind contributions is based on market rate. The effective interest rate which has been applied on the borrowings from the Swiss Confederation for the amortization of the loan repayable has also been considered as an in-kind contribution. There has been no revenue received on account of exchange transactions.

Voluntary Contributions (in US dollars)	UBRAF Core Funds	Supplementary Funds	Extra budgetary Funds	Total
Governments	213 657 059	14 094 030	6 944 024	234 695 113
Cosponsors	3 500 000	389 549	322 218	4 211 767
Others	24 840	7 811 006	1 671 780	9 507 626
Less Allowance for non-recovery			( 85 010)	( 85 010)
Less refunds made to donors and other adjustments			(849 341)	(849 341)
Other Operating Revenue	237 613		155 747	393 360
Total - Voluntary Contributions	217 419 512	22 294 585	8 159 418	247 873 514

#### 5.3 Financial revenue

The total interest earnings were US\$ 2.6 million for the financial period 1 January 2012 to 31 December 2012 and the net realized gains on hedging and exchange transactions were US\$ 1.5 million for the same period. The actuarial gains of US\$ 1.6 million have been recognized as financial revenue as per the actuarial study under the terminal payments. This has resulted in a total amount of US\$ 5.6 million as financial revenue as at 31 December 2012. Interest revenue is recognized as it accrues and is allocated by WHO.

Financial Revenue (in US dollars)	31 December 2012
Interest	2 588 022
Hedging and exchange gains	1 533 028
Actuarial Gains	1 549 460
Total - Financial Revenue	5 670 510

#### 5.4 Expense

UNAIDS recognizes expense at the point when goods have been delivered or services rendered. An encumbrance represents a firm commitment or obligation for goods and services which have not been delivered. Encumbrances are not reported in the Statement of Financial Performance.

#### 5.4.1 Staff and other personnel costs

Represents the total cost of employing staff at all locations, including remuneration of base salary, post adjustment and any other type of entitlements (e.g., pension and insurance) paid by the Programme. Cost for special service agreements and fellowships are also considered to be staff costs. Staff costs also include the increase in the SHI actuarial liability which is recognized as expense in the Statement of Financial Performance.

#### 5.4.2 Transfers and grants to counterparts

Represents agreements signed with UNAIDS' Cosponsors, other UN entities, non-profit non-governmental organizations and academic institutions to perform activities to help achieve specific objectives of the UNAIDS Secretariat and transfers to UNAIDS Cosponsors for their share of the Unified Budget, Results and Accountability Framework for 2012.

#### 5.4.3 Contractual services

Represents expenses for service providers usually through the issuance of Agreements for Performance of Work (APWs) to produce a specific piece of work, or consulting contracts given to individuals to perform activities on behalf of the Programme.

#### 5.4.4 General operating expenses

Represents expenses related to general operations in support of Headquarters, regional and country offices. This includes costs such as utilities, telecommunication and rent expenses.

#### 5.4.5 Travel

Travel for staff, non-staff meeting participants, consultants and Programme Coordinating Board members paid by UNAIDS are included in the total travel costs. Travel expenses include airfare, perdiem and other travel related costs. The above does not include statutory travel such as home leave, education grant and separation.

#### 5.4.6 Equipment vehicles and furniture

Equipment, vehicles and furniture are charged as expense at the point of delivery. PP&E purchased during 2012 have been recognized and capitalized in accordance with IPSAS.

#### 5.4.7 Depreciation

Depreciation has been charged on PP&E using the straight line method. Depreciation is the expense resulting from the systematic allocation of the amounts on the PP&E over their useful lives. The useful life of the building has been estimated at 60 years. The useful lives of furniture and vehicles have been estimated at 5 years and equipment have been estimated at 3 years.

#### 5.4.8 Finance costs

These include realized foreign exchange losses resulting from treatment of transactions in currencies as well as losses from realized gains on accounts receivable and payables and other management fees paid.

#### 6. SEGMENT REPORTING

Schedule 1
Segment Reporting by funds
All sources of funds for the year ended 31 December 2012
(in US dollars)

	UBRAF Core Funds				Non-C	ore Funds					TOTAL
	UBRAF	Supplementary	Extra-budgetary	Terminal	Non-payroll	Special Fund for	Staff Health	Depreciation		Sub-total	
	Core Funds	Funds	Funds	Payments	Entitlements	Compensation	Insurance	Reserve	Eliminations	non-core funds	Grand Total
Revenue											
Governments	213 657 059	14 094 030	6 944 024							21 038 054	234 695 113
Cosponsoring organizations	3 500 000	389 549	322 218							711 767	4 211 767
Others	262 453	7 811 006	893 176							8 704 182	8 966 635
Finance Revenue	2 828 966	45 584	739 263	2 056 697						2 841 544	5 670 510
Total Operating Revenue	220 248 478	22 340 169	8 898 681	2 056 697						33 295 547	253 544 025
Programme Support Costs			886 551						(886 551)		
Payroll transfers to accrual funds				2 798 538	8 421 456	5			(11 219 994)		
Total Revenue	220 248 478	22 340 169	9 785 232	4 855 235	8 421 456	<b>,</b>			(12 106 545)	33 295 547	253 544 025
Expense											
Salary and other personnel costs	117 006 106	39 747	7 521 619	1 694 480	10 026 41	117 628	4 746 897		(11 219 994)	12 926 788	129 932 894
Transfers and grants to counterparts	89 181 409	1 268 657	4 492 541							5 761 198	94 942 607
Contractual services	14 874 373	2 112 951	11 315 396							13 428 347	28 302 720
General operating expenses	12 937 334	67 557	953 600	16 700	39 982	2				1 077 839	14 015 173
Travel	6 157 444	218 054	1 101 631							1 319 685	7 477 129
Equipment, Furniture, Vehicles	1 207 911	1 549	176 304							177 853	1 385 764
Programme Support Costs		150 330	736 221						(886 551)		
Depreciation								499 621		499 621	499 621
Finance Costs	2 966 804			373 868		16 911				390 779	3 357 583
Total Expense	244 331 381	3 858 845	26 297 312	2 085 048	10 066 393	3 134 539	4 746 897	499 621	(12 106 545)	35 582 110	279 913 491
Surplus/(Deficit) by fund	(24 082 903)	18 481 325	(16 512 080)	2 770 187	(1 644 937	(134 539)	(4 746 897)	( 499 621)		(2 286 563)	(26 369 466)

#### Schedule 1 (A) Reconciliation of Budget Utilization between expense relating to 2010-2011 and 2012

UBRAF Supplementary Extra-budgetary Terminal Non-payroll Special Fund for Staff Health Depreciation Sub-total Expense UBRAF Core Funds Funds Funds Payments Entitlements Compensation Insurance Reserve Eliminations non-core funds **Grand Total** 2012 231 994 813 3 858 845 16 435 734 2 085 048 10 066 393 134 539 4 746 897 499 621 (12 106 545) 25 720 532 257 715 345 2010-2011 12 336 568 9 861 578 9 861 578 22 198 146 Total 244 331 381 3 858 845 26 297 312 2 085 048 10 066 393 134 539 4 746 897 499 621 (12 106 545) 35 582 110 279 913 491

# 7. RECONCILIATION BETWEEN STATEMENT OF BUDGETARY COMPARISON (Statement V) AND STATEMENT OF FINANCIAL PERFROMANCE (Statement II)

UNAIDS Programme Budget is established on a modified cash basis and is approved by the Programme Coordinating Board.

UNAIDS' budget and financial accounts are prepared using two different basis. The Statement of Financial Position, Statement of Financial Performance, Statement of Changes in Net Assets and Statement of Cash Flow are prepared on a full accrual basis, whereas the Statement of Comparison of Budget and Actual Amounts (Statement V) is prepared on a modified cash basis.

As required by IPSAS 24, reconciliation has been provided between the actual amounts on a comparable basis as presented in Statement V and the actual amounts in the financial accounts identifying separately any basis, timing, presentation and entity differences.

<u>Basis differences</u> occur when the approved budget is prepared on a basis other than the full accrual accounting basis. Basis differences include the depreciation of assets, full recognition of provisions and other non-core funds. Depreciation of assets and repayment of principal on outstanding loans have been reflected in Statement I. These have not been reflected under the Unified Budget, Results and Accountability Framework and therefore no adjustments or reconciliations arise for the same.

<u>Timing difference</u> - the budget utilization includes expenses incurred in the current year relating to encumbrances which were firm commitments made by the Programme during the previous periods relating to the budget implementation of the prior period. These expenses do not relate to the implementation of the current approved budget. Under IPSAS, expense is recognized only at the point of delivery of the goods and services. No commitments are included in the Statement of Financial Performance unless the commitment has been received or deemed to be received by UNAIDS.

<u>Entity differences</u> include the treatment of acquisition, full recognition of liabilities on account of staff health insurance and terminal payments. The non-core funds, staff benefits funds (Staff Health Insurance, Terminal Payments, Non payroll entitlements) in the financial accounts are financed from other sources including reserves, which are not included in the Unified Budget, Results and Accountability Framework approved by the Programme Coordinating Board. The differences also include the treatment of acquisitions of equipment as investing activities since these acquisitions were from the Unified Budget, Results and Accountability Framework budget, and the in-kind contribution received from the Canton de Genève on account of the interest which have been adjusted against the Unified Budget, Results and Accountability Framework budget implementation.

Reconciliation between the actual amounts on a comparable basis in the Statement of Comparison of Budget and Actual Amounts (Statement V) and the actual amounts in the Statement of Financial Performance (Statement II) for the period ended 31 December 2012 is presented below:

#### Reconciliation of Budget Utilization (Statement V) with Statement of Financial Performance (Statement II) as at 31 December 2012

Details	Operating against Core Funds	Operating against Non-Core funds	Investing	Eliminations due to inter fund transfers	Total
Actual amount on budget implementation					
(Statement V) Reconciliation	229 672 384				229 672 384
Expense incurred against prior period budget Implementation ( 2010-2011)  Expense against extrabudgetary funds and	12 336 568				12 336 568
supplementary funds		30 156 157		(12 106 545)	18 049 612
Depreciation, amortization and impairment		499 621			499 621
Changes in employee benefit liability		16 642 098			16 642 098
Equipment purchased	( 387 717)		387 717	(387717)	( 387 717)
In-kind contribution of Interest	( 256 658)	256 658		(256 658)	( 256 658)
Finance costs	2 966 804	390 779			3 357 583
Actual amount in Statement of Financial					
Performance	244 331 381	47 945 313	387 717	(12 750 920)	279 913 491

	2012					
	Operating	Investing	Financing	Total		
Actual amount on budget implementation						
(Statement V)	229 672 384		2	29 672 384		
Basis Difference	12 336 568			12 336 568		
Presentation Difference		387 717		387 717		
Entity Difference	37 516 822			37 516 822		
Actual amount in Statement of Financial Performance	279 525 774	387 717	2	79 913 491		

#### 8. RELATED PARTY AND SENIOR MANAGEMENT DISCLOSURE

Key management personnel of UNAIDS consists of all staff members graded at the D2 level and above as they have the authority and responsibility for planning, directing and controlling the activities of UNAIDS. The aggregate remuneration paid to key management personnel includes salaries, allowances, statutory travel and other entitlements paid in accordance with the Staff Rules and Regulations and applicable to all staff. Key management personnel are members of the UN Joint Service Pension Fund (UNJSPF) to which the personnel and UNAIDS contribute and are also eligible for participation in the Staff Health Insurance scheme including the after service medical insurance scheme if they meet the eligibility requirements.

Related Party disclosures  Amount in US Dollars				2012			
	Number of individuals	Compensation and post adjustment	Entitlements	Pension and Health Plans	Total remuneration 2012	Outstanding advances against entitlements	Outstanding loans (in addition to normal entitlements if any)
Key Management Personnel	13	2 839 150	167 010	694 009	3 700 169	57 671	

#### 9. EVENTS AFTER THE REPORTING DATE

The Programme's reporting date is 31 December 2012. On the date of the certifying of these accounts by the Executive Director and submitted to the External Auditor, there have been no material events, favorable or unfavorable, incurred between the balance sheet date and the date when the financial

statements have been authorized for issue that would have impacted these statements.

#### Schedule 2

# Unified Budget, Results and Accountability Framework - details of revenue (in US dollars)

	Funds made available towards the				
Voluntary contributions	2012				
	Unified Budget, Results and Accountability				
Governments					
Andorra	37 313				
Australia	5 749 150				
Canada	5 400 000				
China	150 000				
Czech Republic	51 219				
Denmark	6 956 522				
Finland	11 940 299				
Flemish Government	1 111 111				
France	796 813				
Germany	3 474 867				
Ireland	4 254 305				
Israel	62 500				
Japan	3 006 325				
Liechtenstein	26 882				
Luxembourg	4 847 277				
Monaco	186 794				
Netherlands	24 875 622				
New Zealand	2 938 950				
Norway	29 400 279				
Poland	264 436				
Portugal	129 870				
Russian Federation	500 000				
Sweden	41 122 677				
Switzerland	5 376 344				
Thailand	98 917				
The Republic of Korea	100 000				
Turkey	100 000				
United Kingdom of Great Britain and Northern Ireland	15 698 587				
United States of America	45 000 000				
Sub-total	213 657 059				
Cosponsoring organizations World Bank	3 500 000				
Sub-total	3 500 000				
Other					
United Nations Federal Credit Union	12 840				
Miscellaneous	249 613				
Sub-total	262 453				
Total operating revenue	217 419 512				
Financial revenue					
Interest	2 828 966				
Sub-total Sub-total	2 828 966				
TOTAL	220 248 478				

#### Schedule 3

## Supplementary funds - details of revenue for the year ended 31 December 2012 (US dollars)

Voluntary contributions	Funds made available toward Supplementary Specified fund 31 December 2012
Governments	
Australia	3 658 550
Canada	32 500
Ireland	96 525
Luxembourg	1 328 021
New Zealand	55 000
Norway	49 019
Russian Federation	2 416 802
Switzerland	96 559
Sweden	399 072
United Kingdom of Great Britain & Northern Ireland	590 062
United States of America (CDC)	378 420
United States of America (USAID)	4 993 500
Sub-total	14 094 030
Cosponsoring Organizations	
UNFPA	40 194
UNICEF	191 485
UNDP	118 270
WHO	39 600
Sub-total	389 549
Other	
Bill and Melinda Gates Foundation	120 000
Drosos Foundation	200 000
European Commission	378 809
Ford Foundation	350 000
Global Fund	30 000
Japanese Foundation for AIDS Prevention	152 975
Korean Green Foundation	308 751
MDTF Office	4 011 308
M.A.C. AIDS Fund	64 662
OCHA	99 516
OPEC Fund for International Development	1 500 000
Public Institution Coordination Implementation	60 000
UNCERF	534 985
Sub-total	7 811 006
Financial revenue	
Interest	45 584
Sub-total	45 584
TOTAL	22 340 169

# Extra-budgetary funds - details of revenue for the year ended 31 December 2012

(US dollars)

#### Voluntary contributions

Funds made available towards Extra-budgetary funds 31 December 2012

	31 December 2012					
	In Cash	In- Kind and In-service	Total			
Governments						
Australia	23 046 <sup>(1)</sup>		23 046			
Belgium		337 900	337 900			
Finland		159 818	159 818			
France		160 935	160 935			
Germany		319 635	319 635			
Japan	400 000		400 000			
Netherlands		520 548	520 548			
Russian Federation	3 283 199		3 283 199			
Sweden		349 772	349 772			
United States of America (CDC)	732 513		732 513			
United States of America (USAID)	400 000		400 000			
Canton de Geneve, Switzerland		256 658 <sup>(2)</sup>	256 658			
Sub-total Sub-total	4 838 758	2 105 266	6 944 024			
Cosponsoring Organizations						
UNDP	25 528		25 528			
UNODC	9 690		9 690			
WHO	287 000		287 000			
Sub-total Sub-total	322 218		322 218			
Other						
AIDS Life	10 814		10 814			
European Commission	1 130 368		1 130 368			
Germany GIZ	245 098		245 098			
MDTF Office	222 600		222 600			
Red Cross Australia		50 900	50 900			
United Nations Foundation	12 000		12 000			
Miscellaneous	155 746		155 746			
Allowance for non-recovery	( 85 010)		( 85 010)			
Refund to donors and others	( 849 340)		( 849 340)			
Sub-total	842 276	50 900	893 176			
Financial revenue						
Interest	739 263		739 263			
Sub-total	739 263		739 263			
TOTAL	6 742 515	2 156 166	8 898 681			

 $<sup>^{(1)}</sup>$  Represents net income for 2012 of US\$ 974 081 less pass through funds of US\$ 951 035

<sup>(2)</sup> Represents the value of interest on the building loan from FIPOI

#### **PART III**

#### MANAGEMENT INFORMATION

#### I. Funds made available for the financial period ended 31 December 2012

During the period under review, revenue totalling US\$ 220.2 million was made available towards the Unified Budget, Results and Accountability Framework. Twenty nine governments contributed 97% of this amount, and the World Bank contributed 1.6% of this amount. The remaining 1.4% is made up of financial revenue (primarily interest earnings) received and apportioned during the reporting period as well as miscellaneous income, including funds received from public institutions and private contributors other than governments, miscellaneous donations and honoraria received. Schedule 2 on page 51 provides the details of this revenue.

Furthermore, non-core resources amounting to US\$ 31.2 million were made available to UNAIDS to provide support to a number of global, regional and country activities that are designated for specific countries or purposes. Included in this amount, financial revenue (primarily interest earnings) of US\$ 1.9 million received and apportioned during the reporting period. Details on the sources of these funds are detailed in Schedules 3 and 4 on pages 52 and 53.

#### II. Funds expended for the financial period ended 31 December 2012

The total expense for the financial period ended 31 December 2012 amounted to US\$ 279.9 million. Out of this total amount, US\$ 229.7 million related to expenses under the 2012-2013 Unified Budget, Results and Accountability Framework; US\$ 12.3 million related to expenses against 2010-2011 Unified Budget and Workplan encumbrances, and the remaining amount of US\$ 37.9 million represents expense under the non-core funds.<sup>6</sup>

#### A. Unified Budget, Results and Accountability Framework

During the year ended 31 December 2012, a total amount of US\$ 229.7 was expended for the implementation of AIDS activities contained in the 2012–2013 Unified Budget, Results and Accountability Framework and were distributed as follows:

- (a) US\$ 82.3 million was expended to Cosponsors;
- (b) US\$ 147.4 million was expended for the Secretariat.

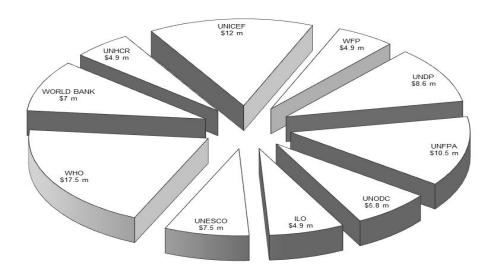
In addition to the above expended amount, US\$ 10.1 million was encumbered during the same financial year which together represents a financial implementation rate of 49.5% (summarized in statement V on page 18).

#### i) Funds transferred to Cosponsors

As at 31 December 2012, financial transfers made to Cosponsors amounted to US\$ 82.3 million. These transfers represent 50% of the Cosponsors' share under the Unified Budget, Results and Accountability Framework for 2012-2013. Information on the amounts of funds transferred to individual Cosponsors is provided in Figure 1.

<sup>&</sup>lt;sup>6</sup> Excludes finance costs of US\$ 3 million and includes costs of equipment of US\$ 0.4 million and in-kind contribution of interest of US\$ 0.3 million resulting in net expenditure of US\$ 232 million as reflected under schedule I.

Figure 1: Cosponsors' share of funds transferred as of 31 December 2012



#### ii) Expense incurred against the Secretariat budget

UNAIDS Secretariat expense amounted to US\$ 147.4 million during the year ended 31 December 2012. In addition to the above expenditure a total of US\$ 10.1 million had been encumbered during the financial period which together represents a financial implementation rate of 49.2%. Further details on the funds expended and encumbered by the Secretariat broken down by strategic functions are shown in Table 1.

<u>Table 1:</u> Secretariat approved allocations, expense, and encumbrance for the year ended 31 December 2012 (in US dollars)

Strategic Functions	Approved Expense allocations		Encumbrance a/	Total	Balance	Percentage implementat ion	
	(a)	(b)	( c)	(d) = (b + c)	(e) = (a - d)	(f) = (d / a)	
Leadership and advocacy	128 686 800	63 105 512	5 536 676	68 642 188	60 044 612	53.3%	
Coordination, coherence and partnerships	99 273 800	39 064 095	2 867 143	41 931 238	57 342 562	42.2%	
Mutual accountability	92 359 400	45 252 776	1 723 844	46 976 620	45 382 780	50.9%	
Total	320 320 000	147 422 383	10 127 663	157 550 046	162 769 954	49.2%	

a/ Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered

#### B. Expense incurred against the non-core funds

During the year ended 31 December 2012, a total amount of US\$ 30.1 million was expended against non-core funds (US\$ 3.8 million was expended against supplemental funds and US\$ 26.3 million was expended against extra-budgetary funds). In addition to the above, US\$ 3.6 million was encumbered against the non-core resources as indicated in Table 2 and Table 3 on pages 57 and 58.

#### C. Country and regional expense against all sources of funds

As recommended by the Programme Coordinating Board at its 22nd meeting held in Chiang Mai, Thailand from 23-25 April 2008, the report in Table 4 on pages 59 to 61, presents a breakdown of expense and encumbrances by country and region for both the Unified Budget, Results and Accountability Framework and non-core funds. Country and regional expense amounted to US\$ 100.4 million for the financial period ended 31 December 2012. In addition to the above expense, a total of US\$ 8.5 million was encumbered during the same period which together totalled US\$ 109 million for the financial period ended 31 December 2012.

Table 2

# Supplementary funds Funds available, expense and encumbrance summary by source of revenue for the year ended 31 December 2012

(in US dollars)

Source of revenue	Funds made available in 2012	Expense	Encumbrance b/	Total	Percentage Implementation
	(a)	(b)	(c)	(d) = (b + c)	(e) = (d / a)
Voluntary contributions and other revenue					
Australia	3 658 550	5 586	22 203	27 789	0.8%
Canada	32 500	32 500		32 500	100.0%
Ireland	96 525				
Luxembourg	1 328 021	24 441	195 338	219 780	16.5%
New Zealand	55 000				
Norway	49 019	32 507		32 507	66.3%
Russian Federation	2 416 802				
Sweden	399 072	29 852		29 852	7.5%
Switzerland	96 559	17 192	18 258	35 450	36.7%
United Kingdom of Great Britain & Northern Ireland	590 062	193 094	53 419	246 513	41.8%
United States of America (CDC)	378 420				
United States of America (USAID)	4 993 500	1 616 724	560 418	2 177 143	43.6%
Bill & Melinda Gates Foundation	120 000	33 925	1 107	35 032	29.2%
Drosos Foundation	200 000				
European Commission	378 809				
Ford Foundation	350 000	33 490	50 025	83 515	23.9%
Global Fund	30 000				
Japnese Foundation for AIDS Prevention	152 975				
Korean Green Foundation	308 751	202 838		202 838	65.7%
MDTF Office	4 011 308	1 309 338	755 544	2 064 882	51.5%
M.A.C. AIDS Fund	64 662	64 662		64 662	100.0%
Organization of Petroleum Exporting Countries	1 500 000	91 772	128 392	220 165	14.7%
Public Institution ' Coordination Implementation	60 000	39 818		39 818	66.4%
UNCERF	534 985	70 601	29 177	99 778	18.7%
UNDP	118 270		118 269	118 269	100.0%
UNOCHA	99 516		44 500	44 500	44.7%
UNICEF	191 485	22 747	37 426	60 173	31.4%
UNFPA	40 194	31 157	5 416	36 572	91.0%
WHO	39 600	6 600	33 000	39 600	100.0%
Interest and other	45 584				
Programme support costs (PSC)		( 150 330) <sup>a</sup>	N/	( 150 330)	)
Total	22 340 169	3 708 515	2 052 492	5 761 007	25.8%

a/ PSC received for Non-core Funds for 2012

**b/** Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered.

Table 3

### Extra-budgetary funds Funds available, expense and encumbrance summary by source of revenue for the year ended 31 December 2012 (in US dollars)

Source of revenue	2010-2011 Carry-over	Funds made available in 2012	Total Available Funds	Expense a/	Encumbrance b/	Total	Percentage Implementation
	(a)	(b)	( c) = (a+b)	(d)	(e)	(f) = (d + e)	(g) = (f / c)
oluntary contributions and other revenue							
Australia	6 306 481	23 046	6 329 527	3 110 882	457 936	3 568 818	56.49
Belgium	178 368	337 900			c/	337 900	65.5%
Canada	14 298		14 298	7 049		7 049	49.3%
Denmark	771 594		771 594	202 010		202 010	26.29
Finland	29 592	159 818			c/	185 463	97.99
France	588 912		c/ 749 847 c/		40 858	706 541	94.29
Germany including GTZ		100 933	1 719 859 c/	003 003	-40 000		
Ireland	1 155 126	564 733	1 719 059	1 404 040	7 4 333	1 529 378	88.99
	2 854 062		2 854 062	808 685	121 907	930 592	32.69
Japan	318 752	400 000	718 752	533 314	68 250	601 564	83.79
Luxembourg	2 977 629		2 977 629	2 659 966	21 615	2 681 580	90.1
Ministry of the Flemish Community, Belgium	30 887		30 887		n/		
Netherlands	513 858	520 548	1 034 406 <sup>c/</sup>	550 326	u	550 326	53.29
New Zealand	44 817		44 817				
Norway	457 797		457 797	162 852		162 852	35.69
Russian Federation	8 366	3 283 199	3 291 565				
Spain	429 896		429 896	212 913	( 9 554)	203 359	47.3
Sweden	613 690	349 772	o/ 963 462 c/	707 476	c/	707 476	73.4
Switzerland		256 658	256 658	256 658		256 658	100.0
United Kingdom of Great Britain & Northern Ireland	2 077 480	200 000	2 077 480	672 836	19 645	692 482	33.3
United States of America (CDC)	1 295 207	732 513	2 027 720	433 014	19 803	452 817	22.3
United States of America (NHI)		732 313		433 014	19 603	452 617	22.3
United States of America (USAID)	16 807		16 807				
AIDS Life	3 327 817	400 000	3 727 817	2 246 870	237 711	2 484 581	66.6
	139 780	10 814	150 594	87 270		87 270	58.0
ASEAN Foundation	131 848		131 848	120 931	10 000	130 931	99.3
Australian Red Cross		50 900	c/ 50 900 <b>c/</b>	50 900	c/	50 900	100.0
AWARE	30 009		30 009				
Bill & Melinda Gates Foundation	76 900		76 900	76 900		76 900	100.0
CARICOM	4 779		4 779				
Commission of the European Communities	27 117		27 117				
European Commission	903 150	1 130 368	2 033 518	581 198	90 626	671 825	33.0
Ford Foundation	475 190		475 190	362 292	3 768	366 059	77.0
Geneva Global Inc.	26 549		26 549	002 202	0.700	000 000	*****
Global Fund	144 606	( 60 000)	84 606				
Imperial College London		( 60 000)					
International Labour Organization	13 808		13 808				
<del>-</del>	5 112		5 112				
MDTF Office	3 573 970	222 600	3 796 570	2 496 267	127 830	2 624 098	69.1
National Agency for AIDS Research	10 589		10 589				
Organization of Petroleum Exporting Countries	29 375		29 375	29 160		29 160	99.3
Public Health Foundation in India	71 262		71 262				
Southern African Development Community	43 555		43 555				
Stanford Univeristy	10 000		10 000				
UNCERF	156 966		156 966	152 548		152 548	97.2
UNDP	354 123	25 528	379 651	379 651		379 651	100.0
UNESCO	116 000		116 000				
UNHCR	83 562		83 562				
UNICEF							
UNIFEM	36 767		36 767				
	22 145		22 145				
United Nations	20 000		20 000				
United Nations Foundation		12 000	12 000	12 000		12 000	
UNODC	13 825	9 690	23 515				
UNOPS	65 808	( 52 494)	13 314				
WFP	8 377		8 377				
WHO	251 534	287 000	538 534	9 612		9 612	1.8
World Bank	7 275		7 275				
Special PCB allocations	1 594 739		1 594 739	1 214 041	14 387	1 228 428	77.0
Miscellaneous	2 001 624	155 747	2 157 371	2 155 880		2 155 880	99.9
Interest and other	9 813 612	739 263	10 552 875	3 359 920	193 590	3 553 510	
Refund to donors	9013012			3 339 920	193 290		33.7
		( 821 857)	( 821 857)		.,	( 821 857)	100.0
Programme support costs (PSC)				( 736 221) <sup>4</sup>	a/	( 736 221)	
Total	44 275 392	8 898 681	53 174 073	25 561 091	1 492 905	26 232 140	49.39

al Represents total expense against 2012 budget and 2010-2011 encumbrances, as reflected in schedule 1 on page 47.
 bl Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered.
 cl Represents in-service contributions received in 2012

d/ PSC received for Non-core Funds for 2012

Table 4

## Country and Regional expense and encumbrance against all sources of funds for the year ended 31 December 2012

(in US dollar)

Region	Countries		Unified Budget, Results and Accountability Framework			Non -core funds			Total		
Region		Expense a/	Encumbrance b/	Total	Expense a/	Encumbrance b/	Total	Expense a/	Encumbrance b/	Tota	
	Regional Support										
Asia and Pacific	Team, Asia and	3 977 777	172 904	4 150 681	2 108 56	1 605 039	2 713 601	6 086 338	777 944	6 864 28	
Asia anu Pacinc	Bangladesh	391 469	10 828	402 296	75 66		83 027	467 130	18 193	485 323	
	Bhutan	10 000	10 020	10 000	25 41		25 411	35 411	10 173	35 41	
	Cambodia	850 839	50 106	900 945	84 852		117 852	935 691	83 106	1 018 79	
	China	1 478 771	132 358	1 611 129	442 324		442 324	1 921 095		2 053 469	
	Fiji	718 882	52 717	771 599	102 27		102 271	821 153		873 870	
	India	1 276 462	26 538	1 302 999	878 317	7 250 994	1 129 311	2 154 779	277 531	2 432 310	
	Indonesia	731 012	13 124	744 135	47 110	)	47 110	778 121	13 124	791 249	
	Lao People's										
	Democratic Republic	491 307	2 920	494 227	6 409	)	6 409	497 716	2 920	500 636	
	Malaysia	1 331		1 331				1 331		1 331	
	Maldives				6 630		6 630	6 630		6 630	
	Mongolia	20 509	21 559	42 068	20 928		27 664	41 437	28 296	69 732	
	Myanmar	847 975	227 848	1 075 823	123 290		123 290	971 265		1 199 113	
	Nepal Pakistan	608 410	16 830	625 240	106 970		111 809 108 727	715 380		737 049	
	Papua New Guinea	914 199	35 948	950 147	108 72			1 022 926		1 058 874	
	Philippines	1 021 733 406 783	45 250 8 508	1 066 983 415 291	385 392 9 557		507 215 9 557	1 407 125 416 340		1 574 198 424 848	
	Sri Lanka	264 611	5 385	269 996	576		9 547	265 187	14 357	279 544	
	Thailand	888 838	67 619	956 457	70 43		70 437	959 276		1 026 894	
	Viet Nam	911 338	20 677	932 014	1 068 732		1 081 010	1 980 070		2 013 024	
Total Asia and Pa	acific	15 812 245	911 118	16 723 363	5 672 156		6 723 203	21 484 401	1 962 180	23 446 581	
	Regional Support										
Caribbean	Team, Caribbean	1 766 131	80 365	1 846 496				1 743 458		1 823 824	
	Bahamas	106 185	145	106 330				106 185	145	106 330	
	Barbados Belize	85 128	19 507	104 635	67° 35 38:		671 35 383	85 799		105 306	
	Cuba	73 727 15 299	11 870	85 597 15 299	30 38.	3	35 383	109 110 15 299		120 979 15 299	
	Dominican Republic	650 347	10 311	660 658	115 993	3 10 488	126 481	766 340		787 139	
	Guyana	604 925	9 559	614 483	29 696		29 698	634 622	9 559	644 181	
	Haiti	1 042 645	33 625	1 076 270	69 68		69 685	1 112 330		1 145 955	
	Jamaica	574 786	119 101	693 887	79 210		85 198	653 996		779 085	
	Trinidad and Tobago	233 259	5 054	238 313				233 259		238 313	
Total Caribbean		5 152 432	289 536	5 441 967	330 639	9 16 476	347 115	5 460 399	306 011	5 766 410	
	Regional Support										
East and South Africa	Team, East and South Africa	4 947 941	260 580	5 208 521	1 782 72	326 517	2 109 240	6 730 664	587 097	7 317 761	
Alliou	Angola	506 786	1 961	508 747	52 893		52 893	559 679		561 640	
	Botswana	735 705	51 309	787 014	77 02		77 021	812 726		864 035	
	Eritrea	330 369	28 832	359 201	33 043		46 020	363 411	41 810	405 222	
	Ethiopia	1 770 872	270 441	2 041 314	356 488		368 720	2 127 361	282 673	2 410 033	
	Kenya	1 017 165	106 199	1 123 363	1 686 300		2 059 590	2 703 471	479 482	3 182 953	
	Lesotho	889 882	228 889	1 118 771	115 489	9 1 972	117 461	1 005 370	230 861	1 236 231	
	Madagascar (covering										
	Seychelles, Comores,	(40.440	20.704	/ 10 051	(0.00)	,	(0.00/	(00.004	00.704	740 707	
	Mauritius)	619 148	30 704	649 851	68 930		68 936	688 084	30 704	718 787	
	Malawi Mozambique	1 098 217	226 627	1 324 844	931 209		966 615	2 029 426		2 291 459	
	Namibia	1 143 291 839 737	113 873 27 631	1 257 165 867 369	72 875 71 073		72 875 71 073	1 216 166 910 810		1 330 039 938 442	
	Rwanda	814 592	52 545	867 137	322 212		346 119	1 136 804		1 213 256	
	South Africa	3 427 712	159 905	3 587 617	214 444		214 444	3 642 156		3 802 061	
	South Sudan	455 186	243 342	698 528	15 62		17 822	470 812		716 350	
	Swaziland	553 643	199 229	752 872	153 002		170 348	706 645		923 220	
	Tanzania, United	253 043	.,, 22/	702 072		540		700 040	2.00/0	,2022	
	Republic of	1 123 600	127 958	1 251 558	544 083	7 56 997	601 084	1 667 687	184 955	1 852 642	
	Uganda	961 119	87 149	1 048 268	579 318	58 075	637 393	1 540 437	145 224	1 685 661	
	Zambia	1 326 626	85 661	1 412 287	359 016		378 661	1 685 643		1 790 949	
	Zimbabwe	1 144 014	23 245	1 167 259	191 870		191 870	1 335 883		1 359 129	
Total East and So	outh Africa	23 705 606	2 326 081	26 031 686	7 627 630	940 553	8 568 183	31 333 235	3 266 634	34 599 870	

a/ Represents total expense against 2012 budget and 2010-2011 encumbrances

b/ Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered.

Table 4 continued

								Table 4 continued			
Region	Countries -		Results and Accou Framework		Non -core funds			Total			
vealou	Countries	Expense a/	Encumbrance b/	Total	Expense a/	Encumbrance b/	Total	Expense a/	Encumbrance b/	Tota	
	Regional Support						l				
Europe	Team, Europe	2 683 688	86 502	2 770 190	691 616		741 533	3 375 304	136 419	3 511 72	
	Armenia	371 763		371 763	12 474		12 474	384 237		384 23	
	Azerbaijan	234 610	3 399	238 009	29 947		29 947	264 557	3 399	267 956	
	Belarus	198 293	22 492	220 785	5 994		5 994	204 287	22 492	226 78	
	Georgia	228 773	3 400	229 174				228 773	400	229 17	
	Kazakhstan	685 869	10 894	696 763	11 710		11 710	697 580	10 894	708 474	
	Kyrgyzstan	120 978	3 190	124 168	16 311		16 311	137 289	3 190	140 479	
	Moldova, Republic of	268 822	14 400	283 222	37 884		37 884	306 706	14 400	321 100	
	Romania				6 384		6 384	6 384		6 38	
	Russian Federation	34 868	3	34 868	6 947		6 947	41 816		41 816	
	Serbia	40 000	)	40 000				40 000		40 000	
	Tajikistan	231 024	5 946	236 970	134		134	231 158	5 946	237 103	
	Ukraine	1 045 172	76 948	1 122 120	5 847		5 847	1 051 019	76 948	1 127 968	
	Uzbekistan	471 902	14 554	486 457				471 902	14 554	486 457	
Total Europe		6 615 763	238 726	6 854 488	825 249	49 917	875 166	7 441 011	288 642	7 729 654	
-	Regional Support										
Latin America	Team, Latin America	2 628 537	152 643	2 781 180	242 541	6 800	249 341	2 871 078	159 443	3 030 521	
	Argentina	653 108	67 719	720 827	1 162		1 162	654 269	67 719	721 988	
	Bolivia				7 350	7 350	14 700	7 350	7 350	14 700	
	Brazil	852 346	18 954	871 300	9 767		9 767	862 113	18 954	881 067	
	Chile	120 052	5 225	125 277				120 052	5 225	125 277	
	Colombia	352 421	11 952	364 373				352 421	11 952	364 373	
	Costa Rica	9 990	i	9 996				9 996		9 996	
	Ecuador	312 632	3 621	316 253	13 084		13 084	325 716	3 621	329 337	
	El Salvador	188 726	10 525	199 251	25 059		25 059	213 785	10 525	224 311	
	Guatemala	679 385	28 194	707 579	78 478		78 478	757 863	28 194	786 057	
	Honduras	742 012	19 300	761 312	4 060		4 060	746 071	19 300	765 371	
	Mexico	5 681	14 173	19 854				5 681	4 618	10 299	
	Panama	399 795	5 029	404 824	34 731		34 731	434 525	5 029	439 554	
	Paraguay	9 969	)	9 969	1 522		1 522	11 491		11 491	
	Peru	641 509	9 220	650 729	9 970		9 970	651 479	9 220	660 699	
	Uruguay	39 197	2 435	41 632	23 670		23 670	62 867	2 435	65 303	
	Venezuela	258 833	7 953	266 786				258 833	7 953	266 786	
Total Latin Ame	rica	7 894 197	356 944	8 251 140	451 394	14 150	465 544	8 345 590	361 539	8 707 130	
Middle East &	Regional Support										
North Africa	Team, Middle East										
Moran Amou	and North Africa	2 494 760		2 589 412	318 563		571 203	2 813 323	347 292	3 160 616	
	Algeria	233 244		238 202	87 878		88 587	321 122	5 667	326 789	
	Djibouti	348 255		372 227	58 108		58 108	406 363	23 972	430 335	
	Egypt	227 874	18 333	246 207	165 197	3 768	168 965	393 071	22 101	415 172	
	Iran	361 588		389 109				361 588	27 521	389 109	
	Morocco	454 012		463 879	67 933		86 192	521 946	28 125	550 071	
	Somalia	234 948	12 115	247 063	14 247	37 426	51 673	249 194	49 541	298 736	
	Sudan	1 041 366	27 824	1 069 190	8 012		8 012	1 049 378	27 824	1 077 202	
	Tunisia	50 543	669	51 213	106 245		106 245	156 788	669	157 458	
	Yemen	230 861	9 701	240 562	5 089	44 500	49 589	235 950	54 201	290 151	
Total Middle Eas	st and North Africa	5 677 451	229 613	5 907 064	831 272	357 301	1 188 573	6 508 723	586 914	7 095 637	

a/ Represents total expense against 2012 budget and 2010-2011 encumbrances

 $<sup>\</sup>label{lem:bigon} \emph{b/} \ \textit{Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered.}$ 

Table 4 continued

								Table 4 continued		
Dogion	Countries	Unified Budget, Results and Accountability Framework			Non -core funds			Total		
Region		Expense a/	Encumbrance b/	Total	Expense a/	Encumbrance b/	Total	Expense a/	Encumbrance b/	Total
	Regional Support									
West and	Team, West and									
Central Africa	Central Africa	3 863 483		4 121 777	1 396 193		1 526 346	5 259 675	388 447	5 648 123
	Benin	385 795	10 772	396 567	48 674	6 649	55 323	434 469	17 421	451 890
	Burkina Faso	667 576	7 236	674 812	55 105	j	55 105	722 681	7 236	729 917
	Burundi	439 215	22 906	462 122	50 930	)	50 930	490 145	22 906	513 051
	Cameroon	719 205	45 218	764 423	14 686		14 686	733 890	45 218	779 109
	Central African									
	Republic	483 951		507 536	10 158		10 158	494 109	23 585	517 694
	Chad	722 667		882 157	367 052		400 193	1 089 719	192 631	1 282 350
	Congo	687 665	27 638	715 303	29 116		29 116	716 781	27 638	744 419
	Democratic Republic									
	of Congo	911 683		978 117	264 033		346 158	1 175 716	148 559	1 324 275
	Côte d'Ivoire	851 291		946 051	25 216		25 216	876 507	94 761	971 268
	Gabon	539 868		575 802	9 500		9 500	549 368	35 935	585 302
	Gambia	143 551		153 848	2 449		2 449	146 001	10 297	156 297
	Ghana	588 505	24 604	613 109	320 903	54 000	374 903	909 408	78 604	988 012
	Guinea	513 160	17 730	530 890	32 016		32 016	545 175	17 730	562 905
	Guinea-Bissau	34 611		34 611	28 333	}	28 333	62 944		62 944
	Liberia	505 475	5 177	510 652	141 997	34 711	176 708	647 472	39 888	687 360
	Mali	413 838	43 047	456 886	36 108	}	36 108	449 947	43 047	492 994
	Mauritania	157 915	8 537	166 452	38 064		38 064	195 980	8 550	204 529
	Niger	427 499	23 756	451 255	6 566	121 906	128 472	434 065	145 662	579 727
	Nigeria	1 781 878	79 491	1 861 370	546 860	)	546 860	2 328 739	79 491	2 408 230
	Senegal	133 901	13 512	147 413	223 127	1	223 127	357 028	13 512	370 540
	Sierra Leone	455 543	29 470	485 013	391 662	278 677	670 339	847 205	308 147	1 155 352
	Togo	348 039	5 221	353 260	50 712	)	50 712	398 751	5 221	403 972
Total West & Co		15 776 314		16 789 425	4 089 460	741 363			21 620 261	
Grand Total		80 634 008		85 999 134	19 827 800	3 170 806	22 998 606	100 439 135	8 526 408	108 965 543

a/ Represents total expense against 2012 budget and 2010-2011 encumbrances

 $<sup>\</sup>label{lem:beta} \mbox{b/Encumbrance equals a firm commitment for goods and/or services which have not yet been delivered.}$ 



12 April 2013

Dear Mr. Sidibé,

# REPORT OF THE EXTERNAL AUDITOR TO THE PROGRAMME COORDINATING BOARD ON THE FINANCIAL OPERATIONS OF THE JOINT UNITED NATIONS PROGRAMME ON HIV/AIDS (UNAIDS) FOR THE FINANCIAL YEAR ENDED 31 DECEMBER 2012

I have the honour to present to you the above report which may kindly be transmitted to the Programme Coordinating Board, UNAIDS. All matters contained in the report have been communicated to the appropriate staff and management of UNAIDS.

I express my appreciation for the co-operation and assistance that I have received in the performance of my audit mandate.

Yours sincerely,

Maria Gracia M. Pulido Tan Chairperson, Commission on Audit Republic of the Philippines External Auditor

Mr. Michel Sidibé
Executive Director
Joint United Nations Programme on HIV/AIDS
20 Avenue Appia
CH-1211 Geneva 27
SWITZERLAND

Page

# REPORT OF THE EXTERNAL AUDITOR TO THE PROGRAMME COORDINATING BOARD ON THE FINANCIAL OPERATIONS OF THE JOINT UNITED NATIONS PROGRAMME ON HIV/AIDS (UNAIDS) FOR THE FINANCIAL YEAR ENDED 31 DECEMBER 2012

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#### **EXECUTIVE SUMMARY**

#### Introduction

- 1. This Report of the External Auditor on the audit of the financial statements and operations of UNAIDS is issued pursuant to Regulation XIV of the Financial Regulations of the World Health Organization.
- 2. This is the first long-form report to the Programme Coordinating Board by the Chairperson of the Commission on Audit of the Republic of the Philippines who was elected by the Sixtieth World Health Assembly as the External Auditor of the World Health Organization (WHO) for the financial periods 2012-2013 and 2014-2015. The terms of reference are contained in the engagement letter signed between the Chairperson and the Director-General of the WHO in March 2012.

#### **Audit Scope and Objective**

- 3. The scope of the audit is defined in Regulation XIV of the Financial Regulations and the Additional Terms of Reference Governing the External Audit appended thereto, and in the engagement letter. The audit focused on the review of financial statements, the compliance with regulations and rules, and the review of selected management and governance areas.
- 4. The objective of the audit is to provide independent assurance to Members, to add value to the UNAIDS' financial management and governance, and to support the objectives of the UNAIDS' work through the external audit process.
- 5. During the financial year 2012, the audit was performed at the Headquarters of the UNAIDS in Geneva, Switzerland. This is the first year of implementation of IPSAS in UNAIDS, and the audit resources were focused primarily on the review of its implementation to enable Management to prepare IPSAS-compliant financial statements.

#### **Overall Result of the Audit**

- 6. We have audited the financial statements of the UNAIDS in accordance with the Financial Regulations and in conformity with International Standards on Auditing issued by the International Auditing and Assurance Board.
- 7. Our audit of the financial statements revealed findings requiring adjustments which were accordingly done by Management. After effecting the audit adjustments, no material weaknesses or errors were further noted that affect the accuracy, completeness and validity of the financial statements as a whole. Accordingly, we issued an unqualified audit opinion on the Organization's financial statements for the financial year ended 31 December 2012. As such, we are of the opinion that the financial statements present fairly, in all material respects, the financial position of UNAIDS for the financial year ending 31 December 2012, the results of its financial performance, changes in net assets/equity, cash flows and the comparison of budget and actual amounts in accordance with the International Public Sector Accounting Standards (IPSAS).
- 8. We have detailed in this Long-form Report the financial and governance matters that we believe should be brought to the attention of the Programme Coordinating Board. We have recommended to Management value-adding measures to improve the financial management and governance in UNAIDS.

#### **Summary of Recommendations**

- 9. The following audit recommendations which are discussed in detail in this report are provided to Management to further improve financial management and governance:
  - a. Document, validate and confirm the benefits realized in the implementation of IPSAS and render a report thereon to inform stakeholders of the benefits of adopting the new financial reporting framework;
  - b. Draft a policy or guidelines on Fixed Assets Disposal to ensure uniformity in application and in their eventual recording, reporting and monitoring;

- c. Design strategies to enhance implementation of projects with the end in view of increasing the rate of project implementation and consequently, the turnover rate of receivables;
- d. Strengthen collaborative efforts with donors and sponsors through unified goals and strategies to attain efficient implementation and timely completion of projects; and
- e. Develop Risk Management Policy taking off from the initial advice of Deloitte Consulting, and pursue the implementation of a structured Enterprise Risk Management to effectively manage risks.

#### MANDATE, SCOPE AND METHODOLOGY

- 10. The External Auditor has audited the financial statements of the UNAIDS for the financial year ended 31 December 2012 in accordance with Regulation XIV of the WHO Financial Regulations.
- 11. The Risk-based Audit Approach was adopted in the audit of the financial statements. This approach requires the conduct of risk assessments of material misstatements at the financial statements and assertions levels based on an appropriate understanding of the entity and its environment including internal control.
- 12. The audit was conducted in conformity with Financial Regulations 14.1 to 14.9 of the WHO and the additional Terms of Reference governing External Audit which was appended to said Financial Regulations and the International Standards on Auditing. Those standards require that the External Auditor comply with ethical requirements, and plan and perform the audit to obtain reasonable assurance as to whether the financial statements are free from material misstatement.
- 13. The audit was conducted primarily to enable the External Auditor to form an opinion as to whether the financial statements presented fairly the financial position of UNAIDS as at 31 December 2012, the results of its financial performance, changes in net equity/assets, cash flows, and comparison of actual amounts and budget for the financial year ended 31 December 2012 in accordance with IPSAS. This included an assessment as to whether the expenditures recorded in the financial statements were incurred for the purposes approved by

the Programme Coordinating Board, and whether income and expenditures were properly classified and recorded in accordance with the WHO Financial Regulations. The audit included a general review of financial systems and internal controls, and a test examination of the accounting records and other supporting evidence to the extent that the External Auditor considered necessary to form an opinion on the financial statements.

- 14. The audit included examining, on a test basis, evidences supporting the amounts and disclosures in the financial statements. It also included the assessment of the accounting principles used and the significant estimates made by the Agency as well as the overall presentation of the financial statements.
- 15. We also carried out a review of UNAIDS operations under Financial Regulation XIV which required the External Auditor to make observations with respect to the efficiency of the financial procedures, the accounting system, the internal financial controls, and in general, the administration and management of operations. These matters are addressed in the relevant sections of this report.
- 16. We continued to report audit results to UNAIDS Management in the form of management letters containing detailed observations and recommendations. The practice provides a continuing dialogue with Management. The present report covers matters that, in the opinion of the External Auditor, should be brought to the attention of the Programme Coordinating Board of the UNAIDS.

#### RESULTS OF AUDIT

#### FINANCIAL MATTERS

#### **Implementation of IPSAS**

- 17. This is the first set of accounts prepared by UNAIDS under the IPSAS financial reporting framework which incorporates the latest methods and practices in accountancy. This is in compliance with the approved adoption of IPSAS in the UN system during the UN General Assembly in August 2006.
- 18. As WHO's External Auditor, we continuously provided guidance to UNAIDS Management throughout the process of implementing IPSAS to ensure effective compliance. Among the key activities we undertook were: a) the review of the WHO IPSAS Accounting Policies in November 2011 upon the request of Management; b) the review of opening balances in July 2012 to check on the mapping and restatements of accounts; and c) the review of the financial statements as at 31 July 2012. A full review of the IPSAS financial statements as at 31 December 2012 was undertaken from 04 March to 15 March 2013.
- 19. Our year-end audit processes included the review of the draft annual financial statements to ensure that there were no material errors in the amounts, and that the requirements of IPSAS had been met. This review led to certain adjustments and amendments to the classification and disclosure of information in the accounts in accordance with the requirements of IPSAS, and in support of better governance and management of funds. We recognized the commitment and professionalism of the UNAIDS Management and Finance staff in the pursuit of producing IPSAS-compliant financial statements. While Management is successful in the initial implementation of IPSAS, there is a need to confirm the benefits realized.
- 20. We recommended that Management document, validate and confirm the benefits realized in the implementation of IPSAS and render a report thereon to inform stakeholders of the benefits of adopting the new financial reporting framework.

#### **Audit of the Financial Statements**

21. In the audit of the UNAIDS for the financial year 2012, a number of recommendations were made to improve the presentation and disclosure requirements in compliance with IPSAS. Management agreed with our recommendations and accordingly amended the Financial Statements including the accompanying notes of UNAIDS as at 31 December 2012. We have issued an unqualified opinion on the fair presentation of UNAIDS's financial statements. As such, we are of the opinion that the financial statements present fairly, in all material respects, the financial position of UNAIDS for the financial year ending 31 December 2012, the results of its financial performance, changes in net assets/equity, cash flows, and the comparison of budget and actual amounts in accordance with IPSAS.

#### **Key Financial Indicators**

- 22. We noted that the total revenue for 2012 was US\$ 253.5 million, with US\$ 234.7 million from governments; US\$ 4.2 million from co-sponsoring organizations; US\$ 8.9 million from other contributors; and US\$ 5.7 million from financial revenue. On the other hand, total expenses for the same financial period amounted to US\$ 279.9 million of which US\$ 129.9 million or 46% represents salaries and personal cost. Hence, a deficit of US\$ 26.4 million was incurred in 2012.
- 23. The net asset/equity, or fund balance as at 31 December 2012 amounted to US\$222.4 million, representing a 10% decrease from US\$ 248.2 million as at 31 December 2011. The total budget approved for 2012-2013 amounted to US\$ 484.8 million of which US\$ 239.8 million is utilized as at 31 December 2012, thus, the balance of US\$ 245.0 million or 50.5% of total budget remains unutilized.

#### **GOVERNANCE MATTERS**

#### **Asset Management**

24. We reviewed relevant UNAIDS documentation on asset disposal. We noted some procedures on asset disposal which were not considered. These were validated and

confirmed with some representatives of the Property Disposal Committee (PDC) through inquiries.

- 25. In the case of Fixed Assets recording, we noted that there were proposals submitted for validation and evaluation that lack important information such as purchase date and value, physical location, asset number, and such other information essential for asset management including disposal. We noted, too, that there were assets being proposed to be disposed of which were actually not included or recorded in the asset register. Also, some equipment which had already been retired, stolen and/or obsolete for as long as four years had been proposed for disposal only recently.
- 26. On the other hand, on the function of Fixed Assets Disposal particularly in cases of proposals for donation, we observed that there were no details or criteria provided for the selection of the final recipient of such donations. We also observed that there were no clear sanctions to be imposed on persons responsible for the disposal of assets without the required approval of the covering request for such disposal. Furthermore, a list of documents regarding the disposal, particularly proof of payment, is not provided. These documents could have served as basis for the proper recording in the financial records/books.
- 27. The above findings raise the need for proper and timely accounting of fixed assets disposal in order to ensure the accuracy fixed assets reporting which are essential to the preparation of accurate and reliable Financial Reports. PDC therefore plays a vital role in this regard since their prompt and appropriate decision can result in the write-off of these fixed assets from the asset register, and thereafter, excluding them from the Statement of Financial Position (Statement I).
- 28. Another essential function of fixed asset management is ensuring that fixed assets acquired/purchased are properly recorded and entered in the asset register regardless of its manner of acquisition. Fixed assets which have been lost, stolen, misplaced, and retired are written off the fixed asset register as disposals with nil value. Up until report date, such assets are still included in the register at book value.
- 29. Management needs to respond efficiently and effectively to PDC decisions since it will redound to actual compliance with the requirements of WHO-IPSAS in the a) recognition and de-recognition of the fixed assets in a timely basis and with emphasis on proper accounting cutoff dates, b) the determination of their carrying amounts, c) the

depreciation charges and impairment losses to be recognized in relation to them; and d) in the recording of income/loss on its sale. Thus, an effective and sustainable policy on Asset Disposal must be present.

30. We recommended that Management, through the PDC, draft a policy or guidelines on Fixed Assets Disposal for application across the Programme to ensure uniformity in its application and eventual recording, reporting and monitoring.

#### **Project Performance - Outstanding Accounts Receivable**

- 31. Among the more plausible avenues for funds augmentation and sustenance of UNAIDS is intensified monitoring and collection of its receivables. UNAIDS receives only voluntary contributions from donors that are accrued regularly. Voluntary contributions, which are supported by formal funding agreements signed by both parties, are recognized as revenue at the time the agreement becomes binding and when control over the underlying asset is obtained. Agreements which are subject to conditions such as performance and/or receipt of funds are conditional on a certain future date, and once such agreements are established, a receivable and the corresponding deferred revenue as a liability are recognized. Revenue is recognized when the condition is discharged.
- 32. The Financial Report of UNAIDS as at 31 December 2012 showed a total of US\$ 84.9 in accounts receivable (net of revaluation amount of US\$ 133 960.60 and provision for bad debts of US\$ 85 010). This is approximately 25% of the total assets of the Programme. A more detailed analysis of the composition of the Accounts Receivable as of year-end disclosed that of the total receivables, US\$ 3.66 million, or about 4%, are aged 361 to 720 days, while US\$ 1.87 million, or approximately 2 %, are aged over 720 days. Total receivable along the range of 361 to more than 720 days is US\$ 5 533 259.60.
- 33. Based on management representation, we emphasized that of the US\$ 5.53 million in long outstanding receivables; about 76% are receivables from USAID and CDC. The process for the release of their contributions takes longer than usual due mainly to certain policies and modalities unique only to these agencies. As such, USAID and CDC accounts are essentially current and up-to-date.

- 34. We noted that of the 56 projects/activities presently being financed by these receivable funds, 23 projects are already past their award end dates as of the end of calendar year 2012. This is an indication that timelines are not being met, and that projects are not completed within the initially intended timeframe. These delays in project completion could be attributed to various factors and causes but nonetheless, should be promptly addressed by UNAIDS and its partners.
- 35. Given the existing practice and the manner in which the programmes of UNAIDS are carried out, voluntary donations are not released outright to UNAIDS, but are instead initially treated in the accounting system as accounts receivable. The actual releases of these donations are usually on a staggered basis, and depend largely on the status and extent of implementation and performance of the projects covered by these donations as presented in the financial and related accomplishment reports. In short, delayed implementation of projects subsequently results in delays in succeeding releases of funds.
- 36. We commended Management for the efforts that have so far been put forward towards sustaining continued inflow of resources, most of all the collection of receivables to the extent that it has managed to keep its large accounts up to date. However, its performance can be further improved in so far as its receivable portfolio is concerned by unwavering efforts towards regularly monitoring all its receivable accounts.
- 37. We recommended that Management design strategies to enhance implementation of projects with the end in view of increasing the rate of project implementation and consequently, the turnover rate of receivables; and
- 38. We also recommended that Management continues to strengthen collaborative efforts with its donors and sponsors through unified goals and strategies to attain efficient implementation and timely completion of projects.

#### **Enterprise Risk Management**

39. For its part, as early as 2009, the UNAIDS had already made some inroads into recognition of risks as important strategic drivers with the creation of the Office of Organization Performance and Ethics (OPE) with a specific mandate "to identify, follow and communicate organizational change, commitments and risks to ensure that UNAIDS has the

intelligence required to execute its strategy in the most efficient and effective manner" among others. The creation of the OPE was a result of the prioritization of accountability enhancement and the improvement of UNAIDS risk management practices initiated by the Executive Director.

- 40. However, UNAIDS Management realized that "despite the progress made and in order to avoid risk response silos, there is a need for a more comprehensive and holistic approach. This entails the development of a more formal risk management strategy and framework for UNAIDS taking into account the changing environment as it impacts on the risk landscape of the Organization..xxx".
- 41. On April 26, 2011, Deloitte Consulting signed an APW costing US\$ 96,360 with UNAIDS agreeing to deliver several works including the corporate-wide risk management framework and a clear roadmap on or before 21 July 2011. In the development of a risk management framework, Deloitte Consulting proposed that the ERM framework starts with a top-down direction to support the consistent and effective risk management across the organization. The ERM framework includes such elements as Policy, Strategy, Repeatable Processes and Sustainment Requirements. The development of ERM framework in UNAIDS by the Consultant was planned along the proposed timeline running from 14 March to 17 June 17 2011 with programmed deliverables such a draft ERM framework, Business case of ERM at UNAIDS, Risk Management training materials and finalized Risk Management Framework and Strategy among others.
- 42. Management informed us that the Deloitte project was put on hold in 2011. According to them, "the next phase is to modify the Risk Universe (which has already been prepared by Deloitte) to meet UNAIDS requirements and build on the work already conducted by Deloitte. It will be necessary to thoroughly assess what has already been achieved which will enable us to produce a policy paper for submission to Senior Management. Once the policy paper is approved by Senior Management, we will be in a position to take further steps towards achieving the final goal of having a finalized ERM framework and strategy in place."
- 43. We reviewed the existing Risk Universe prepared by Deloitte. We also analyzed the nature of the risks in the Risk Universe and their corresponding defined Risk Events and Risk Factors, and we identified inconsistencies and unclear definitions of risks.

- 44. After considering the accomplishments and the plans for the implementation of ERM, we believe that this has to be pursued along the line of Management's objectives. Management has to mitigate its exposure to risk of tarnishing its reputation and losing some support from Donors.
- 45. We recommended that Management develop Risk Management Policy taking off from the initial advice of Deloitte Consulting, and pursue the implementation of a structured ERM to effectively manage risks.

#### DISCLOSURES BY MANAGEMENT

Write-offs, Administrative Waivers, Ex gratia Payments, and Cases of Fraud

46. No Write-off of Cash, Receivables and Property, Administrative Waivers, ex gratia payments and Cases of Fraud and Presumptive Fraud were noted during the financial period 1 January 2012 to 31 December 2012. This fact is emphasized under Note 4.13 of the Notes to the Financial Statements.

#### **ACKNOWLEDGEMENT**

47. The External Auditor wishes to express its appreciation for the cooperation and assistance extended to its staff by the Executive Director, the Director of Planning, Finance and Accountability, and the Chief, Financial Services, Risk Management, and Compliance, and the members of their respective staff.

**COMMISSION ON AUDIT** 

Republic of the Philippines

External Auditor

8 April 2013

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