Report of the UNAIDS Multistakeholder Consultation on next Global AIDS Strategy

Virtual Zoom Meeting, 16 September 2020, 13.00 – 17.00 (Geneva time)
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Executive Summary

On 16 September 2020, UNAIDS held an online multistakeholder consultation on the next global AIDS strategy, with more than 170 representatives of Member States, civil society, nongovernmental organizations, international organizations other than the UN, the private sector and academia taking part, along with representatives of all 11 UNAIDS Cosponsors and the UNAIDS Secretariat.

With only 10 years left to deliver the Sustainable Development Goals, including the target of ending the AIDS epidemic as a public health threat by 2030, UNAIDS is developing its next global AIDS strategy. The next strategy, which is planned to be adopted by the UNAIDS Programme Coordinating Board by March 2021, will be a road map for all countries and partners in the global AIDS response to get back on track to reach the SDG target of ending AIDS by 2030.

The first phase of the development of the new strategy took place from May to August 2020, during which UNAIDS held broad consultations and conducted a review of the current UNAIDS 2016–2021 Strategy and its implementation. Over 8 000 stakeholders were consulted through a global online survey, interviews with key informants, focus group discussions and workshops. The UNAIDS evidence review raises critical questions about what is working and how to sustain or scale up what is working, where we are falling behind and how to overcome the gaps and obstacles for the next global AIDS strategy in order to remain ambitious, visionary and evidence-informed. The evidence review and the strategy consultations that UNAIDS has conducted to date indicate that the priorities in the current UNAIDS strategy remain relevant, but progress and results need to be accelerated across all countries, contexts and populations.

Drawing on the expertise and facilitation of UNAIDS strategy development partner Reos Partners, the meeting featured presentations, break-out groups, and inputs across a range of issues and strategic priorities arising from the review of the current strategy. Some of the issues that were discussed during the consultation included: political leadership and financing; partnerships and accountability; COVID-19; key populations; adolescent girls and young women; community-led responses; eliminating stigma, discrimination and punitive laws; regional specificity; HIV and universal health coverage; multisectorality; and inequalities. The multistakeholder consultation explored these 11 issues in more detail, generating inputs on how to amplify game-changers, how to move from commitment to action and how to measure and monitor action to drive accountability.

Government representatives emphasized the importance of having the voice of countries, at the government and community levels, at the forefront in the development of the new strategy. Civil society representatives highlighted the need to further strengthen youth empowerment and leadership, an area noted as a major shortcoming in the current strategy, in order to seize the potential of communication, education and capacity-building for the next generation. Representatives of international organizations reinforced the critical importance of the next UNAIDS strategy to maintain and enhance community engagement, including in

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1 Special efforts were made to include broad and equal representation of multi-stakeholder participants in the meeting by limiting participation to one representative per member state, institution, or organization.
closer coordination with the new strategy being developed by the Global Fund to Fight AIDS, Tuberculosis and Malaria.

The UNAIDS strategy development process now transitions into the next phase, with updates to be considered during briefings and meeting of the UNAIDS Programme Coordinating Board. A detailed annotated outline of the next UNAIDS strategy, which will integrate new global HIV targets for 2025 and resource needs estimates, will be presented to the 47th meeting of the Programme Coordinating Board in December 2020. The next UNAIDS global AIDS strategy will provide a critical link to inform the preparations for the next United Nations General Assembly high-level meeting on AIDS.

**Background**

The process to develop UNAIDS next global AIDS strategy is an opportunity to reaffirm the vision of zero new HIV infections, zero discrimination and zero AIDS-related deaths and reignite the political commitment, activism and urgency that will accelerate progress to end AIDS as a public health threat by 2030.

At its 46th meeting in June 2020, the UNAIDS Programme Coordinating Board (PCB) requested the UNAIDS Executive Director to:

- Present the findings from the completed review of the current UNAIDS Strategy (2016-2021) and the implications for strategic priorities beyond 2021, along with the findings of the independent evaluation of the UN System Response to AIDS 2016-2019 for consideration by the multistakeholder consultation no later than September 2020;
- Following this consultation, present the outcome of the multistakeholder consultation with options for the UNAIDS Strategy beyond 2021 at a briefing for Programme Coordinating Board members and observers;
- Present, through the PCB Bureau, a paper on the outcome of the review and consultations with an option for the UNAIDS Strategy beyond 2021 for intersessional approval no later than the end of October 2020; and
- Present to the 47th PCB meeting in December 2020 an annotated outline of the UNAIDS Strategy beyond 2021 ensuring that it remains ambitious, visionary and evidence-based.

In response to these requests, UNAIDS held a multi-stakeholder consultation on 16 September 2020. The objectives of the consultation were to:

- Present the findings of the review of the current UNAIDS Strategy 2016-2021, including the Evidence Review, global survey, informant interviews and focus group discussions;
- Discuss the strategic priorities arising from the review of the current strategy; and
- Invite input and identify answers to key strategic questions arising from the strategy review.
Opening remarks of Winnie Byanyima, UNAIDS Executive Director: Setting the path for a new global AIDS strategy

“We cannot assume that solidarity in the global AIDS response will be maintained,” said Winnie Byanyima, Executive Director of UNAIDS in her opening remarks. “We do not plan to reopen discussions on the issues that could take us back. We want to focus on how to make progress across the areas and issues for which we are already off-track and we need to advance to reinvigorate progress, enhance urgency in the HIV response and strengthen global solidarity.”

Winnie set the scene for the multistakeholder consultation, she cautioned that our strategic, winning multisectoral, all-of-government, all-of-society approach pioneered by the HIV response, is getting weaker today than it was before. HIV is falling off the political agendas of many governments, donors, and some international organizations. Many national HIV responses are now lacking the strong, multisectoral engagement and high-level political leadership that is required to accelerate the urgent progress that we need. Civil society and in particular key populations, whose leadership and service capacity are key to ending AIDS, are increasingly criminalized, marginalized, and some are even under constant attack.

For this strategy to protect and advance the gains in the AIDS response, Winnie stressed that we need to start planning how the strategy will be fully funded. In October we will complete detailed resource needs estimation up to the end of 2025. This strategy must be a mechanism to secure adequate resources for the global AIDS response. Because without the resources we need, millions of lives will continue to be lost. While the world’s attention is on global health and COVID-19, we have a short window of opportunity to ensure the next chapter of the global AIDS response is fully funded.

To read the full statement, click on this link: https://www.unaids.org/en/speeches/2020/20200916_SP_EXD-opening-remarks_setting-path-UNAIDS-next-Global-AIDS-Strategy

Findings of the Evidence Review of the current UNAIDS 2016-2021 Strategy: Measuring impact, successes and challenges

Shannon Hader, UNAIDS Deputy Executive Director (Programme)

UNAIDS carried out a global review of available data to assess the implementation of the current strategy and the results obtained. The review looked into what is working and needs to be sustained or scaled up, especially in the areas where the evidence-informed approaches of the current UNAIDS strategy remain sound but have not been implemented with sufficient speed, quality or scale. The review also provides an analysis of where the global and country HIV responses are falling short. It explored the questions of whether we need to do things differently or whether we need to intensify what we are already doing. The review was organised around themes that arise from the 2016 Political Declaration commitments and the strategic results areas of the UNAIDS 2016-2021 Strategy.

The Evidence Review reveals that at times, there is a need to overcome generalities, conventional wisdom and sometimes outdated assumptions to make progress. For example, the Review looked at the data to understand where and how HIV is linked to inequality and found that many of the inequalities and differential patterns that define HIV in different
settings are unexpected and counterintuitive. For example, the countries with the most resources are not always the ones with the strongest or most sustainable HIV response. Additionally, even as unequal gender norms increase the vulnerability of women and girls to HIV infection, men generally have poorer outcomes than women across the HIV testing and treatment cascade. Women generally are more likely than men to know their HIV status, receive antiretroviral therapy and achieve viral suppression. However, there are some countries where women have worse testing and treatment outcomes than men.

The Review also demonstrates that a majority of poorly performing HIV responses are in settings where epidemics are heavily concentrated among key populations who are often marginalized and/or criminalized by mainstream society and denied equal access to services. These key populations include gay men and other men who have sex with men, people who inject drugs, people who live in prisons or other closed settings, sex workers and transgender people. The Review also found that there are major differences in service access within countries. Even in regions where recent gains in the HIV response are most encouraging, such as eastern and southern Africa, there are countries and sub-national settings where the response is still badly off course. The Review shows that where combination prevention approaches have been scaled up, we have seen HIV incidence go down. What we see is that one size does not fit all. Strategies and actions need to be tailored to the needs of those who need them most. The Review reveals, for example, that although adolescent girls and young women have high levels of new HIV infections in Sub-Saharan Africa, not all young women have equal risk. There is a need to target actions and services to those girls and young women most affected.

There has been overall good progress in scaling up HIV testing and treatment and reducing AIDS-related deaths. However, the Review shows that some countries have surpassed the 90 90 90 targets and are close to reaching 95 95 95, whereas some countries are still off-track. In addition, even the countries that have reached the targets, or are close to reaching them, may still be missing those who are most vulnerable. The gaps along the testing and treatment cascade vary per country and setting. Some countries are not on track to reach first 90 with the knowledge of their HIV status among people living with HIV. In other countries, some people living with HIV who know their status are still not initiated or sustained on HIV treatment. To address this, the next strategy will need to have a laser focus on who is left behind with strategic actions tailored to context to address the specific gaps.

The Review shows that no country has made the kind of progress we need to make to eliminate stigma and discrimination and to create an enabling legal environment. Although stigmatizing attitudes towards people living with HIV have declined in some countries, stigma persists at high levels. Punitive laws that hinder access to HIV and other services remain common. Key populations often face harassment and violence, including from law enforcement officials. Access to justice remains restricted in many settings.

The Review demonstrates that different actions are needed in different contexts to eliminate vertical transmission of HIV and ensure effective HIV treatment for children. Data shows that in countries with advanced programmes to eliminate vertical transmission, notably in Eastern and Southern Africa, most new infections among children are because their mothers are infected with HIV during pregnancy or breastfeeding. This points to the need for a stronger emphasis on primary prevention among pregnant women. It is also important to retest during pregnancy and breastfeeding. In other settings, notably in West and Central Africa, pregnant
women are not accessing ANC at all. There is therefore a need for urgent action to reach women through different models while also working to increase ANC coverage.

The Review confirms the crucial role played by communities most affected by HIV in the AIDS response. It also confirms that funding for community-led responses has been insufficient and the space for civil society is shrinking.

It also is clear that the resources available for the global HIV response do not match the needs. HIV funding has plateaued and decreased in 2019. The Review also shows that funds are not always applied to the actions that are most likely to have the greatest impact. The Review findings indicate that as the global HIV response approaches the end of its fourth decade, the epidemic defies simple metanarratives. Only by recognizing and responding to these complexities will it be possible to get back on track to end the epidemic by 2030.

To access the report Evidence review - Implementation of the 2016–2021 UNAIDS Strategy: on the Fast-Track to end AIDS, click this link:


To read the full presentation, click on this link:


Global consultations: feedback from stakeholders - survey, key informant interviews, focus group discussions

Gloria Bille, Fast Track Adviser, UNAIDS Country Office Kenya

Global Survey: UNAIDS carried out a global online survey between 27 May and 2 August 2020 to get inputs on priorities, as well as barriers and game-changers in the future of the global AIDS response. The Survey included mainly quantitative questions, as well as a set of qualitative questions. It was administered in 16 languages. More than 8,300 responses were received from 163 countries across all regions.

The survey responses demonstrate that all the strategy areas of the current UNAIDS strategy remain relevant. HIV testing and treatment; HIV prevention; promoting gender equality and addressing gender-based violence; human rights; reducing stigma and discrimination; investment and efficiency; and service integration were rated especially important by respondents. A variety of responses indicate that more attention is required specifically to addressing punitive laws, policies and practices, eliminating stigma and discrimination, looking at funding and investment as well as informing and clarifying integration. The survey also identified areas that are not featured strongly enough in the current UNAIDS strategy. These included issues such as re-emphasizing the importance of having communities at the centre of the AIDS response, as well as leveraging science, technology and innovation to find a vaccine and a cure, better diagnostics treatment, more efficient service delivery.
The importance of political will at national and global levels to advance essential priorities, increased investments and the need for a multisectoral approach were identified as areas to be strengthened. Other areas identified by the survey for greater attention included increased focus on communication and making use of virtual platforms, and finally the need to address humanitarian crises impacting the progress of the AIDS response. Through the open-ended data survey, respondents from all different regions also voiced the need for regional specificity and contextualization for policies and programmes, asking for the next UNAIDS strategy to consider a more targeted approach.

To access the Global Survey Report, click on this link:

**Key informant in-depth interviews:** A total of 65 semi-structured dialogue interviews were carried out among 70 individuals from across the HIV response to draw out their views of the current UNAIDS strategy and harvest lessons from the past – including what has worked, what has been challenging and why – to surface what the next strategy needs to be paying attention to, including in the external, contextual environment, and recommendations for the strategy development process and outcomes. With the goal of keeping the people and communities most affected by HIV at the centre of the strategy development process, people living with HIV, representatives of key population networks and women’s networks were prioritized for the interviews.

The main themes emerging from the interviews include the following:

- The current UNAIDS strategy is good on paper. However, its full implementation has been a challenge. There is a gap between aspiration and action.
- Structural drivers of HIV risk and vulnerability have not been adequately addressed.
- Stigma, discrimination and punitive laws must be tackled in a meaningful way.
- HIV responses must become more granular and context specific.
- Community-led responses need to be strengthened and fully funded.
- Collaboration, partnerships and multisectoral approaches are more important than ever.
- We will not achieve the goals without sustainable financing.
- We must learn from the COVID-19 and leverage the lessons learnt from the HIV response in response to emerging epidemics but also stay focused on the target of ending AIDS as a public health threat by 2030.
- The role and contribution of UNAIDS Joint Programme to the global AIDS response needs to be made clearer.
Focus Group Discussions: Civil society, partners and UNAIDS Secretariat and Cosponsors have carried out over 35 focus group discussions as of 1 September 2020. UNAIDS will continue to provide support to partners to organise focus group discussions on specific issues until mid-October. A full report on the outcomes of the discussions will be made available after all the focus-group discussions have been concluded.

Focus Groups Discussions are conducted as an integral part of the multi-pronged approach to stakeholder consultations throughout the Strategy development process. To ensure maximum inputs from stakeholders, discussions were invited to explore and identify themes for in-depth dialogues that would explore a range of geographical scope (from global to local), thematic areas (from prevention and harm reduction to treatment and emergency preparedness to social protection and financing health), population groups (young people, people living with HIV, key populations, etc.), as well as broader discussions on the overall response to HIV. The discussions focused on identifying what to stop, start and continue in the next global AIDS strategy. The focus group discussions were conducted virtually.

A consistent message coming out of the focus group discussions is that there is a need to bring back the sense of urgency to the AIDS response. There is a strong affirmation of the principles underpinning the current strategy as well as an affirmation of continued relevance of the current eight results areas. Participants in focus group discussions also emphasised the need to strengthen the multisectoral approach to the AIDS response. There was a recognition that reaching HIV targets that contribute to achieving SDG3, SDG5, SDG10, SDG16 and SDG17 will require new investments and sustained coaction across development sectors and stakeholders, and the Global AIDS response is uniquely placed to facilitate this.

A key message repeated across multiple focus group discussions is that social enablers are not optional. A sustainable and rights-based HIV response requires a global AIDS strategy that reached communities with HIV treatment and prevention and also reduces vulnerabilities, marginalization and discrimination that drive the epidemic. The discussion participants emphasised that biomedical strategies must be accompanied with strategies which acknowledge that the right to health can only be achieved if all pathways of change work together: law, policy, services, communities, evidence, inclusive governance and social norms that can be challenged and changed. The need for more explicit mechanisms for collective responsibility and accountability for results and failures was also highlighted.

Although the focus group discussion participants consistently affirmed the necessity for distinct results areas in the next strategy, they also emphasised that the HIV response must stop operating in silos. There is a need to leverage synergies for a holistic approach across areas, including between health and human rights, treatment and prevention, people centred services and systems for health. Another message coming out of the discussions was that the HIV responses must follow the epidemic and need to prioritise the locations and populations most affected with evidence-based interventions implemented with urgency and scale. Other key themes emerging were the importance of community-led responses and the
meaningful engagement of communities in all aspects of the AIDS response and the role of the AIDS response as a catalyst for development and broader social change. Discussion participants recommended these areas as specific strategic priorities for the next global AIDS strategy.

To access focus group discussion reports, click this link: Focus Group Discussions Reports (and preliminary analysis)

To access the full presentation, click this link: https://unaids.sharepoint.com/:b/r/sites/UNAIDSStrategy/Shared%20Documents/Global%20AIDS%20Strategy%20beyond%202021/Multistakeholder%20consultation%20Sept%202020/9.%20PRESENTATIONS/Summary%20of%20key%20themes%20emerging%20from%20consultations.pdf?csf=1&web=1&e=HO7mtF

**Independent Evaluation of the UN system response to AIDS in 2016-2019**

Joel Rehnstrom, UNAIDS Director, Independent Evaluation Office

The purpose of the evaluation were to conduct a structured review of the UBRAF – UNAIDS Unified Budget, Results and Accountability Framework – and the performance of the Joint Programme at the global, regional and country levels and to provide robust evidence-based recommendations to support learning and forward-looking planning, specifically the development of UNAIDS next Strategy/UBRAF and the future positioning of the Joint Programme.

The evaluation highlighted the following key issues:

- A coordinated UN response to HIV remains relevant and the work of UNAIDS at country level shows the advantages of a joint and co-sponsored programme.
- Significant decreases in resource availability have resulted in tensions within the Joint Programme, further exacerbated by demanding reporting requirements.
- What could become a continuing cycle of decline needs to be broken and new and more effective ways of working together and demonstrating results established.

**Evaluation in figures**

- **600+ Documents reviewed**
  - 190 background documents
  - Over 330 supporting documents for country visits

- **469 Key informant interviews**
  - 26 Cosponsors
  - 9 UNAIDS Secretariat
  - 22 External partners
  - 412 Country key informants

- **1 Web based survey**
  - 1,102 responses
  - 358 UN organisation
  - 87 UNAIDS Secretariat
  - 197 government
  - 180 local NGO or CBO
  - 89 International NGO
  - 91 development partner or donor
  - 100 other

- **12 Country case studies**
  - Myanmar
  - Ukraine
  - South Africa
  - Jamaica
  - Iran
  - Nigeria
  - Papua New Guinea
  - Kazakhstan
  - Madagascar
  - Guatemala
  - Morocco
  - Burkina Faso
Recommendations from the evaluation include:

1. Prioritise programming in a more strategic and pragmatic way
2. Revise the Theory of Change and associated M&E systems
3. Address head-on the future architecture of the Joint Programme
4. Invest more in working better together across the Joint Programme
5. Develop and implement a Joint Programme resource mobilization strategy
6. Sharpen –and possibly overhaul –the resource allocation processes
7. Develop a concise and clear joint UN ‘HIV and gender’ plan
8. Act now to maintain HIV technical expertise in the Joint Programme

Implications and considerations from the evaluation are summarized as follow:

1. The architecture of the Joint Programme and the roles and responsibilities of the Cosponsors and Secretariat need to be re-examined at the level of the CCO for the Joint Programme to be able to effectively support efforts to end AIDS by 2030.
2. How resources are mobilised and allocated and the extent to which Cosponsors can leverage their organisational mandates and resources beyond HIV-specific funds will need to be considered for the Joint Programme to remain viable.
3. Uncertainties related to the overall impact of Covid-19 on the AIDS response –most likely compounding existing challenges of mobilizing resources for UNAIDS –could jeopardize the current model of the Joint Programme.
4. A consultative process to develop UNAIDS next budget and accountability framework is needed –in parallel with the Strategy process –to ensure continuous support from the Joint Programme to countries.

To access the Evaluation of the UN System Response to AIDS Report, click this link:
https://unaids.sharepoint.com/:f:/r/sites/UNAIDSStrategy/Shared%20Documents/Global%20AIDS%20Strategy%20beyond%202021/Multistakeholder%20consultation%20Sept%202020/7.%20Evaluation%20of%20UN%20System%20Response%20to%20AIDS?csf=1&web=1&e=JIGc6g

To access the presentation, click this link:
UNAIDS Joint Programme interim management response to the independent evaluation of the UN system response to AIDS 2016-2019

Tim Martineau, UNAIDS Deputy Executive Director (Management)  
ad interim

The interim management response was submitted to the Evaluation Office on 1 September, in line with UNAIDS’ Evaluation Policy. The response was developed through a joint and inclusive undertaking bringing together teams from across the entire Joint Programme. A Joint Programme steering group, co-led by the CCO Chair (UNDP) and the Secretariat, guided the development of the management response. A Secretariat working group solicited and consolidated inputs from country level and regional joint teams and coordinated with global cosponsor technical leads.

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<tr>
<th>Summary of management response to recommendations</th>
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<tr>
<td><strong>Strategic Recommendations</strong></td>
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<tr>
<td>1. Joint Programme: prioritise programming in a more strategic and pragmatic way.</td>
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<tr>
<td>- Continue to strengthen the strategic focus of support to countries and their HIV, health and development strategies and plans.</td>
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<td>- Ensure that the HIV response is fully resourced through domestic investment and leveraging support of Global Fund and bilateral programmes including PEPFAR.</td>
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<td>2. Revise the UBRAF Theory of Change, results framework and M&amp;E systems to better capture the contribution of the Joint Programme to global and country-level outcomes.</td>
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<td>- A more fully elaborated theory of change and updated results framework will better reflect the Joint Programme’s contributions to outputs, outcomes and impact.</td>
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<td>- The results framework will reflect UNAIDS role in the development and implementation of policies and strategies that are nationally-owned and led.</td>
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<td>3. Address head-on the future architecture of the Joint Programme</td>
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<td>- The Joint Programme will evolve in line with what is needed to best respond to an evolving epidemic; including in relation to the COVID-19 pandemic.</td>
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<td>- Through the next UBRAF, the Joint Programme will better articulate the skills, knowledge, experience and partnerships towards achieving the goals of the Strategy.</td>
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<td>4. Joint Programme: invest more in working better together</td>
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<td>- Further strengthen the emphasis on joint planning aligned to people-centred targets; enhance the programmatic focus of joint planning at the global level.</td>
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<td>- Improve the strategic focus and the catalytic power of the joint planning at country and regional levels; and maintain and expand technical partnerships beyond the Joint Programme.</td>
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<tr>
<th>Operational Recommendations</th>
<th>Management response</th>
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<td>5. Secretariat: develop a Joint Programme resource mobilisation strategy that is linked directly to the UN System Strategy and Unified Budget.</td>
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<td>- Ensure that expectations of Strategy and UBRAF, and resources for the Joint Programme are aligned.</td>
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<tr>
<td>- Review and enhance UNAIDS Resource Mobilization Strategy 2018-2021, with a view to ensuring a fully-resourced UBRAF.</td>
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<td>- Review allocation of resources showing the deployment of human and financial resources that will best support countries to achieve their HIV targets.</td>
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<td>- A more fully articulated theory of change and the revised results framework will promote greater clarity regarding the required inputs and associated costs across the Joint Programme for delivery of the new UBRAF.</td>
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<td>7. Joint Programme: develop a concise and clear Joint UN ‘HIV and gender’ plan to facilitate the implementation of strategic gender commitments</td>
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<tr>
<td>- Management agrees with the need to clarify strategic directions and focus vis-à-vis gender and HIV.</td>
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<td>- This is best accomplished not through a separate HIV and gender plan but through a dual approach to gender: (1) maintaining a specific results area in the UBRAF; (2) ensuring gender mainstreaming across all deliverables and results areas.</td>
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<td>8. Act now to maintain HIV technical expertise in Joint Programme Response</td>
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<td>- Staff are the greatest asset across the Joint Programme and primary investment vis-à-vis UBRAF resources.</td>
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<td>- The new UBRAF will reflect the mix of HIV-specific and non-HIV-specific (HIV-sensitive) expertise being leveraged to support countries to achieve HIV targets.</td>
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Next steps of this process are described as follow:

- Stakeholder engagement to develop the next UNAIDS Strategy and elaborate the new UBRAF, the institutional review of the UNAIDS Secretariat, and overall leadership of the CCO will ensure that UNAIDS keeps up with an evolving epidemic and context.
- The interim management response will be updated and refined as necessary taking into account the ongoing Strategy consultations and based on the discussions on the new Strategy and the next UBRAF at the November 2020 meeting of the Committee of Cosponsoring Organizations (CCO).
- During 2nd half of September 2020, a Joint Programme Working Group will be convened to conceptualize and develop the next UBRAF.
- The evaluation report and management response will be submitted to the PCB ahead of its 47th meeting in December 2020.

To access the Interim Management response to the Evaluation of the UN System Response to AIDS, click this link:


To access the presentation, click this link:


**Update on the 2025 target setting and resource needs estimates process**

Peter Ghys, UNAIDS Director, Strategic Information Department

As we approach the end of this year, the 2020 targets will soon elapse. While the current UNAIDS strategy concludes at the end of 2021, we are looking at the SDG horizon through to 2030. UNAIDS is in the process of producing the mid-term programmatic targets for 2025; estimate of epidemiological impact from 2021-2030; and global price tag/ resource needs for 2021-2030.

A Steering Committee for this work has been established. With inputs from the Impact Modelling Advisory Group, members of the steering group comprising of select representatives from countries, civil society stakeholders, PEPFAR, GFATM, BMGF have conducted thematic technical consultations to produce programmatic targets for (i) testing and treatment; (ii) prevention; (iii) PMTCT; (iv) social enablers; (v) integration.

The results are scheduled to be released by November 2020. Indicative draft targets cover the following areas:
• 95–95–95 testing and treatment targets achieved within all sub-populations and age groups;
• Person-centred, prioritized combination prevention approaches that provide choices that achieve 90% utilization of appropriate prevention options among all people at risk of HIV infection;
• People-centred and context-specific integrated approaches support the achievement of 2025 HIV targets and results in 90% coverage of TB, STI, viral hepatitis, human papillomavirus, cervical cancer, mental health, cardiovascular disease, diabetes and sexual and gender-based violence services among people living with HIV and all populations at risk of HIV infection;
• Targets towards supportive legal and policy environments, access to justice, gender equality and a society free of HIV-related stigma and discrimination.

To access the presentation, click this link:

Global AIDS Strategy and UNAIDS Strategy Key Terms and Next Steps
Tina Boonto, Coordinator, Strategy Development, UNAIDS

As requested by the PCB, UNAIDS has undertaken a review of the current UNAIDS strategy and its implementation to assess what has worked and what needs to change for the next global AIDS strategy to remain ambitious, visionary and evidence-based. The review will inform the development of the next UNAIDS global AIDS strategy.

It is envisaged that the next UNAIDS strategy will be a roadmap to guide global, regional and country-level AIDS responses and will define the UNAIDS contribution and its support to countries, communities and partners. It is also expected that the strategy, with new global targets and resource needs estimates for 2025, will help to inform the next United Nations General Assembly High-Level Meeting on Ending AIDS and the political declaration that will be agreed on at that meeting, and build momentum and political commitment to achieving the goal of ending AIDS as a public health threat by 2030 as part of the Sustainable Development Goals.

The following actions have so far been undertaken by UNAIDS:

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<th>Month</th>
<th>Strategy Development Process</th>
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<td>February 2020</td>
<td>Established an internal strategy development team</td>
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<td>February 2020</td>
<td>Organised a Joint Programme retreat</td>
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<td>On-going</td>
<td>Engaged the UNAIDS Advisory Group (UAG) on programmatic and cross-cutting issues that are critical to ensure the next UNAIDS Strategy addresses gaps and areas where the current AIDS response is not on track</td>
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<td>July 2020</td>
<td>Completed an Evidence Review of the implementation of the 2016–2021 UNAIDS Strategy: on the Fast-Track to end AIDS which assesses</td>
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what is working and what needs to be sustained to better build on positive momentum, especially in the areas where the evidence-informed approaches in the current UNAIDS strategy remain sound but have not been implemented with sufficient speed, quality or scale

| May-August 2020 | Conducted a global online survey in 16 languages with a total of over 8,300 respondents from 163 countries to gauge stakeholder feedback on the current strategy as well as priorities, barriers and gamechangers for the next Global Strategy |
| June 2020 | Conducted 65 in-depth stakeholder interviews |
| On-going | Held a series of focus group discussions with additional focus group discussions carried out by partners and stakeholders |
| August 2020 | Organised a workshop to “make sense” of the inputs received so far and review recurring themes and issues that need to be addressed in developing the next strategy |

Next steps to deliver the next UNAIDS global AIDS strategy

<table>
<thead>
<tr>
<th>Month</th>
<th>Strategy Development Process</th>
</tr>
</thead>
<tbody>
<tr>
<td>October 2020</td>
<td>Briefing to PCB members and observers on outcome of Multistakeholder Consultation and presentation of recommended strategy option</td>
</tr>
<tr>
<td>October 2020</td>
<td>Submission of recommendation for strategy option to PCB for intersessional endorsement</td>
</tr>
<tr>
<td>December 2020</td>
<td>Submission of Annotated Outline of strategy for PCB endorsement at 47th PCB</td>
</tr>
<tr>
<td>March 2021</td>
<td>Submission of next UNAIDS global AIDS strategy for PCB endorsement at ad hoc PCB session in March 2021</td>
</tr>
</tbody>
</table>

Participants of the Multistakeholder Consultation were invited to send additional inputs in writing to strategyteam@unaids.org.

To access the Background Note for the Multistakeholder Consultation, click this link:

To access the presentation, click this link:
Breakout Group Discussions: Building priorities with focus, coherence, and impact

The Evidence Review and the stakeholder consultations demonstrate that the strategic priority areas of the current UNAIDS strategy remain highly relevant. The review also demonstrates that some areas of the strategy have not received adequate attention and that there is a need for a serious re-think on how to regroup and accelerate results across all countries, contexts and populations. Key themes and priorities arising from the Evidence Review and stakeholder inputs on the review of the current UNAIDS Strategy sets out the key strategic questions that were discussed during the Multi-stakeholder consultation.

### List of topics for breakout group discussions

<table>
<thead>
<tr>
<th>Political leadership and financing *</th>
<th>Partnerships and accountability</th>
</tr>
</thead>
<tbody>
<tr>
<td>(parallel breakout groups were conducted in English and French)</td>
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</tr>
<tr>
<td>COVID-19</td>
<td>Key populations</td>
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<tr>
<td>Adolescents girls and young women</td>
<td>Community-led responses</td>
</tr>
<tr>
<td>Eliminating stigma, discrimination, and punitive laws: towards enabling social and legal environments</td>
<td>Regional specificity</td>
</tr>
<tr>
<td>HIV and Universal Health Coverage (UHC)</td>
<td>Multisectorality</td>
</tr>
<tr>
<td>Inequalities</td>
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</tbody>
</table>

Highlights of the group discussions are summarized below and the detailed notes from each group are found in Annex 4.

1. Political leadership and financing

Participants in the group discussion emphasised that there is a need to demonstrate the value for money of HIV responses and produce evidence that HIV programmes are catalyst for economic and health outcomes. The participants also stressed that the economic, social and health consequences of failure in the HIV response must also be better articulated. The role of communities should be amplified in the next Strategy as game-changers on human rights and gender equality as well as in increasing access to health services and predictable financing for community-led responses should be increased. The participants suggested expanding dialogue with Ministers of Finance. It was also suggested that resources should be tracked at sub-national level and there should me more transparency in how money is being used for results.

2. Partnerships and accountability

Given the complex, multi-sectoral nature of the HIV epidemic and response, no single entity or sector can drive the HIV response on its own, underscoring the need for strategic, results-driven partnerships and collaborations that synergize the contributions of diverse actors. Especially in an era of resource constraints, ensuring the accountability of each partner and
sector for results is pivotal for maximizing the efficiency, effectiveness and impact of the HIV response. Partnerships and accountability have long been cornerstones of the HIV response. The UNAIDS Strategy 2016-2021 adopts as an operating principle the meaningful involvement of civil society, including people living with HIV, and prioritizes actions to strengthen and adapt the Joint Programme’s partnerships across diverse elements of the response. Towards accountability for results, the HIV response has developed a series of concrete, time-bound targets and established among the most detailed, timely and comprehensive systems in global health for monitoring progress towards targets. The Joint Programme’s Unified Budget and Results Accountability Framework (UBRAF) incorporates indicators and regular reporting, with the aim of enabling stakeholders to link resources and effort with specific outcomes and results.

The participants in the group discussion emphasised the importance of alignment of the UNAIDS global AIDS strategy with the strategies of other global partners, such as the Global Fund to Fight AIDS Tuberculosis and Malaria, the US President’s Emergency Plan for AIDS Relief (PEPFAR), UNITAID and the Stop TB Partnership, with different roles and accountabilities clearly defined. The need to sustainable partnerships and the need to build local capacity was emphasised as was the need for right kind of technical support, including South-South collaboration. The role of the UNAIDS Joint Programme was also discussed and increasing the capacity of UN country teams was stressed. Discussion participants also suggested that community-led monitoring be strengthened for increase accountability and that people living with and affected by HIV must be at the centre and fully involved in decision-making about the response.

3. COVID-19

The COVID-19 pandemic poses profound threats to the sustainability and effectiveness of the HIV response. The pandemic has disrupted both health service delivery and the supply chains for medicines and other essential health commodities. Due to COVID-19 control measures, such as lockdowns and physical distancing requirements, the face-to-face encounters relied on HIV prevention service delivery, HIV testing, peer-led adherence support and other HIV services have been rendered more challenging or sometimes impossible. COVID-19 has the potential to divert HIV funding toward other health priorities, and the sharp economic downturns associated with the pandemic may diminish national fiscal space and reduce future investments in HIV and other health programmes. It is presently uncertain how long the world will be living with COVID-19, but it is clear that the HIV response will need to be flexible, adaptable and innovative in navigating the challenges of this new era. At the same time that COVID-19 is challenging the HIV response, it is also offering important new opportunities that should be seized. In dozens of countries, the national HIV leadership has rapidly assumed leadership of national COVID-19 responses, highlighting the strategic value of HIV leadership, investments and expertise.

Participants in the group discussion stressed that the COVID-19 pandemic has taught us the importance of coordination across communities, government sectors and private entities. It has shown us the importance of service providers, lab networks and civil society to work together with public health infrastructure and private sector to avoid duplication. The COVID-19 epidemic has also highlighted the need for strong social protection measures that should be maintained post-COVID. The COVID-19 epidemic has also demonstrated the fragility of the gains in the HIV response and the need to better prepare for a response in crisis. This
should be recognised in the next Strategy. The participants emphasised that the next global AIDS strategy should stay focused on HIV but there should be increased emphasis to social protection, food security and clean water as elements that impact on HIV outcomes, especially in a crisis.

4. Key populations

Effectively addressing the HIV-related needs of key populations is critical to hopes for ending the HIV epidemic. In 2019, key populations and their sexual partners accounted for 62% of new HIV infections, including a majority of new infections in every region except for eastern and southern Africa. Key populations disproportionately experience stigmatization, social marginalization and criminalization that block access to services that are readily available to other people. Lack of robust data on access and outcomes for key populations undermines the ability to monitor progress among these populations.

Funding for key population-led organizations remains limited, although key population networks have had success in some settings in mobilizing resources from private sources. HIV programmes for key populations are largely dependent on international funding, with limited domestic public sector investments to date. In many upper middle-income countries, the withdrawal of donor support for key population programmes has led to diminished service access and the disruption of service systems.

Participants in the group discussed the role of the UNAIDS Joint Programme in brokering and strengthening relationships between networks of key populations and governments and emphasised that key populations, including young key populations, need to be engaged and represented in the planning and delivery of services to their peers. Discussion participants stressed the need for structural interventions for key populations and the imperative of multisectoral responses that include law and policy reform, training of police and judiciary and addressing violence and harassment of key populations. Population size estimates, disaggregation of data and better data on the coverage of programmes for key populations were called for by participants.

5. Adolescents girls and young women

The HIV epidemic cannot be ended without marked and sustained progress in addressing the HIV-related needs of adolescent girls and young women. This is especially true in sub-Saharan Africa, where national epidemics are often driven in large measure by HIV acquisition among adolescent girls and young women. Young women aged 15-24 account for 10% of the population of sub-Saharan Africa but for 24% of the region’s new HIV infections. Although the number of young women newly infected with HIV declined by 34% from 2010-2019, the number of new infections in this population in 2019 (280 000) was nearly three times higher than the 2020 target of 100 000 per year. Compared to adults living with HIV, young people living with HIV are less likely to know their HIV status, receive antiretroviral therapy, remain engaged in HIV care and achieve viral suppression.

The group emphasised the need for a holistic approach and for service integration beyond just health. The role of schools was emphasised for comprehensive sexuality education, treatment adherence, as was the need for social protection measures for adolescent girls out of school, young mothers and others with amplified vulnerability. Participants stressed that
combination prevention should be scaled up with PrEP and other female controlled prevention tools also integrated into the package of interventions for at risk adolescent girls and young women. The participants also emphasised the importance of community-led interventions, engagement of men and boys as well as empowerment of adolescent girls and young women to access services and make their voices heard. The need to lower the age of consent for independent access to services was also discussed. More granular data and better age disaggregation was also called for.

6. Community-led responses

Communities have served as a critical partner in the HIV response. The HIV response has long been committed to the greater involvement of people living with HIV in all aspects of decision-making on the response. Communities are uniquely effective as advocates for a stronger and more people-centred HIV response, fulfill an essential accountability watchdog function, provide mutual support and deliver vital prevention, treatment and care services. Community engagement in national AIDS commissions, country coordinating mechanisms and multilateral governing bodies helps identify key issues and gaps that otherwise often go unnoticed or unaddressed. As a result of community leadership, the depth and breadth of information available on key gaps in the response have increased. Community-led monitoring and advocacy in norm setting spaces, such as with UN Treaty Bodies, has also improved the human rights climate for an effective HIV response. The essential role of communities in the HIV response has been underscored during the COVID-19 pandemic, as communities have rapidly stepped into the void created by health system disruptions to ensure preservation of HIV services. For the future of the HIV response, empowering communities and putting communities at the centre of the response were ranked among the most important “game-changers”, respectively in the online survey on the new UNAIDS strategy.

Participants of the group discussion discussed the ways in which community-led responses can become part of Universal Health Coverage. It was also suggested that a basic package of services be defined for community-based implementation to reach key populations. Participants suggested that social contracting with civil society organizations should become the norm rather than an exception. Participants stressed that long term investments were needed to allow communities really to be at the centre of and meaningfully involved in the response. The need for communities to maintain its independent watch-dog role, with adequate funding, was also seen as crucial going forward. The participants emphasised that community-led responses should be integrated across all strategic areas. The need for capacity building and technical support to community groups was also mentioned.

7. Eliminating stigma, discrimination, and punitive laws: towards enabling social and legal environments

Stigma, discrimination and social exclusion continue to drive the HIV epidemic, increasing vulnerability to HIV, deterring people from seeking essential health services and exposing people living with or at risk of HIV to immense social and physical harm. Among the principles guiding the HIV response, stakeholders who provided feedback on the new strategy named removing stigma and discrimination as the most important.
The group discussion focused on some key issues that the group agreed would be needed in order to advance progress on eliminating stigma and discrimination; these issues include ensuring sufficient resources are available to support community and key population actors to monitor and document cases of human rights violations and discrimination and to advocate for and access legal protection, capacity strengthening and driving campaigns for change. There is urgent need to link up with broader national agendas to address discrimination and ensure information and anti-discrimination campaigns are well understood and supported by the broader general population to receive political attention. In countries where government face challenges to take necessary actions, need to identify suitable political and financial leverage that will enable and facilitate change.

8. Regional specificity

A one-size-fits-all approach is not effective for HIV, which requires tailored approaches that fit epidemiological patterns and political economies in different regions and countries. Lagging progress in numerous regions underscores the need for new strategies that are specifically designed for different settings.

Key messages that came out of the group discussion include the need to make accessible to program implementers and decision makers accurate data and evidence that is specific to regions and countries to mobilize political will and commitment with corresponding resources. Each region needs to invest in strengthening data systems and updating data systems maximizing state of the art technologies and innovations. The group highlighted how Covid-19 has demonstrated interconnectedness and intersectionality of health, economy, inequality and social development which provides an entry point for regional advocacy to strengthen health systems, UHC, revive multisectoral, people centred approach and address social protection and preparedness for humanitarian crises by ensuring sustainable, resilient AIDS response. Political will and commitment and corresponding resources will need to be secured at the regional and national levels.

9. HIV and Universal Health Coverage (UHC)

In 2019 UN Member States adopted a high-level political declaration on Universal Health Coverage (UHC) to protect people from suffering financial ruin due to health costs and to reach the furthest behind first; implement high-impact health interventions to combat diseases, protect health and promote wellbeing; strengthen the health workforce and infrastructure; and to reinforce governance capacity to achieve these goals. Commitments to ending AIDS and achieving UHC are mutually reinforcing - UHC goals will not be achieved without ending AIDS and ending AIDS will not be achieved without a clear commitment to UHC.

The group discussions highlighted some key issues, including the need to define concrete targets for domestic financing of sustainable and resilient health care for people. There needs to be more urgent and consistent coordination, collaboration and cooperation between the health and finance ministries to implement multisectoral response (beyond government to include communities and private sector) and a people-centred approach which provides integration of services to promote health and well-being of people over the whole life-cycle (human rights, gender, and TB&HIV integration are obvious areas that are insufficiently covered). HIV is still not adequately integrated in UHC. In addition to treatment,
integration needs to occur across all six building blocks of the health system (i) service delivery, (ii) health workforce, (iii) health information systems, (iv) access to essential medicines, (v) financing, and (vi) leadership/governance. The group also stressed the importance of having data systems to collect evidence, monitor program implementation that are accessible to program implementers, communities, policy- and decision-makers.

10. Multisectorality
Since the early AIDS response, it has been clear that HIV cannot be effectively addressed only by the health sector. Education has been shown to reduce young people’s risk of acquiring HIV; employers and labour play key roles in raising HIV awareness and increasing access to HIV services; diverse social protection services minimize HIV vulnerability and mitigate the epidemic’s impact; justice and law are pivotal for combating HIV discrimination and enabling robust service access; and trade and economic systems have a profound effect on countries’ fiscal capacity to invest in HIV responses. The multisectoral, all-of-society approach pioneered by the HIV response is now also a key principle of the 2030 Sustainable Development Agenda. Stakeholders who provided input towards a new UNAIDS strategy emphasized the need for a more multisectoral approach to HIV.

The group discussion focused on how multisectorality must emphasize the people centered approach. Multisectoral response must involve civil society public and private sector. There is urgent need to establish clear indicators for multisectoral activities that will be essential for ensuring corresponding resource allocation. It is also important to address the linkages between multisectorality and integration, and for example seize opportunity to leverage political will around COVID for HIV-TB responses.

11. Inequalities
The review of the current strategy demonstrates that HIV is often driven by inequalities. Unequal access to health and social services often mirrors, exacerbates and overlaps with other inequalities, including gender inequalities and inequalities resulting from discrimination based on income, race, age, ethnicity, disability, educational attainment, immigration status or sexual orientation. However, many of the inequalities and differential patterns that define HIV in different settings are unexpected and counterintuitive. For example, the countries with the most resources are not always the ones with the strongest or most sustainable HIV responses.

The group noted that addressing inequality is a common threat in the 2030 Sustainable Development Agenda and that the next UNAIDS Strategy is an opportunity to strengthen the inequality lens in the HIV response. The group stressed the importance of data collection, disaggregation and analysis, including the need to look beyond HIV-related data. The role of communities in collecting data on inequalities was emphasised. The group also stressed the imperative for action even in situations where there are gaps in data, especially in situations where there is a lack of political will to collect data that is needed to better target the HIV services to those who need them most, including marginalised and criminalised populations. The group highlighted the importance for the next Strategy to reach the most excluded and hardest to reach and disenfranchised individuals, populations and communities on a priority basis.

The group discussions also addressed how Covid-19 illustrates intersectionality and inequality playing key role in determining health outcomes of people in different ethnic and
income groups. This emphasizes the importance of data disaggregation and information on employment, education, civil engagement, inequality and underlying health and social needs and gaps. The group recommended that UNAIDS needs to expand evidence base to include data from other sources in order to advocate for robust action on inequalities that present barriers to reaching targets.

**Conclusion**

The Multistakeholder Consultation on 16 September 2020 was an important milestone in the strategy development process. It brought together stakeholders to inform, engage and solicit feedback on priorities for the next global AIDS strategy. The stakeholders provided critical inputs and guidance for the development of the draft framework of the next strategy, which will include (i) guiding principles; (ii) strategic priorities (iii) result areas and actions and (iv) accountability framework.

The UNAIDS strategy development process now transitions into the Strategy Development phase, with updates to be considered during briefings and meeting of the UNAIDS Programme Coordinating Board. Following the PCB briefing on 15 October and the adoption of the intersessional decision on the option for development of the UNAIDS Strategy, the outcomes of the Strategy review and the inputs provided during the Multistakeholder Consultation will be considered as a basis for discussion and further consultation with PCB members and observers. A detailed annotated outline of the next UNAIDS strategy, which will integrate new global HIV targets and resource needs estimates for 2025, will be presented to the 47th meeting of the Programme Coordinating Board in December 2020. The next UNAIDS global AIDS strategy will provide a critical link to inform the preparations for the next United Nations General Assembly high-level meeting on AIDS. In this strategy development phase, UNAIDS will continue to consult and collaborate with stakeholders in drafting and finalizing the strategy.
## Annexes

### Annex 1: Agenda

**UNAIDS Multistakeholder Consultation on next Global AIDS Strategy**  
**Virtual Zoom Platform**  
**16 September 2020, 13h00 – 17h00 (Geneva time)**

<table>
<thead>
<tr>
<th>Time</th>
<th>Duration</th>
<th>Description</th>
<th>Speakers</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td><strong>Framing a new vision</strong></td>
<td></td>
</tr>
<tr>
<td>13h00</td>
<td>5 min</td>
<td>Welcome, meeting objectives and technical housekeeping</td>
<td>Moderator</td>
</tr>
<tr>
<td>13h05</td>
<td>15 min</td>
<td><strong>Opening session: Setting the path for a new global AIDS strategy</strong></td>
<td>Winnie Byanyima, Executive Director, UNAIDS</td>
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<td></td>
<td><strong>Gathering the evidence to framing a new strategy that continuous to be visionary and evidence-based</strong></td>
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<tr>
<td>13h20</td>
<td>15 min</td>
<td><strong>Findings of the Evidence Review of the current UNAIDS 2016-2021 Strategy: Measuring impact, successes and challenges</strong></td>
<td>Moderator, Shannon Hader, Deputy Executive Director, Programme, UNAIDS</td>
</tr>
<tr>
<td>13h35</td>
<td>10 min</td>
<td><strong>Global consultations: feedback stakeholders</strong></td>
<td>Gloria Bille, Fast Track Adviser, UNAIDS</td>
</tr>
<tr>
<td>13h45</td>
<td>5 min</td>
<td><strong>Independent Evaluation of the UN system response to AIDS 2016-2019</strong></td>
<td>Joel Rehnstrom, Director, Evaluation, UNAIDS</td>
</tr>
<tr>
<td>13h50</td>
<td>5 min</td>
<td><strong>UNAIDS Joint Programme interim management response to the independent evaluation of the UN system response to AIDS 2016-2019</strong></td>
<td>Tim Martineau, Deputy Executive Director a.i., Management, UNAIDS</td>
</tr>
<tr>
<td>13h55</td>
<td>10 min</td>
<td><strong>Update on the 2025 target setting and resource needs estimates process</strong></td>
<td>Peter Ghys, Director, Strategic Information, UNAIDS</td>
</tr>
<tr>
<td>14h05</td>
<td>25 min</td>
<td><strong>Based on the evidence, what are we noticing that needs to change for us to move the dial on the Global AIDS strategy?</strong></td>
<td>Plenary discussion</td>
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<td>1. In our approach?</td>
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<td>2. In our ecosystem?</td>
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**Moving from evidence and inputs into a new Global AIDS Strategy**

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<thead>
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<th>Time</th>
<th>Duration</th>
<th>Activity</th>
<th>Presenter</th>
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<tbody>
<tr>
<td>14h30</td>
<td>10 min</td>
<td><strong>Global AIDS Strategy and UNAIDS Strategy Key Terms and Next Steps</strong></td>
<td>Tina Boonto, Coordinator, Strategy Development, UNAIDS</td>
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**Discussion in groups around priority themes**

<table>
<thead>
<tr>
<th>Time</th>
<th>Duration</th>
<th>Activity</th>
<th>Moderator</th>
</tr>
</thead>
<tbody>
<tr>
<td>14h40</td>
<td>5 min</td>
<td><strong>Building priorities with focus, coherence, and impact</strong></td>
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</tr>
</tbody>
</table>

- **Themes:**
  1. Political leadership and financing
  2. Partnerships and accountability
  3. COVID-19
  4. Key populations
  5. Adolescents girls and young women
  6. Community-led responses
  7. Eliminating stigma, discrimination, and punitive laws: towards enabling social and legal environments
  8. Regional specificity
  9. HIV and Universal Health Coverage (UHC)
  10. Multi-sectorality
  11. Inequalities
  12. Independent Evaluation of the UN system response to AIDS

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<th>Time</th>
<th>Duration</th>
<th>Activity</th>
<th>Moderator</th>
</tr>
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<tbody>
<tr>
<td>14h45</td>
<td>15h45</td>
<td><strong>15h45 – 15h55 Break (10min)</strong></td>
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</table>

**Learning from each other, moving to Phase 2**

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<thead>
<tr>
<th>Time</th>
<th>Duration</th>
<th>Activity</th>
<th>Moderator</th>
</tr>
</thead>
<tbody>
<tr>
<td>15h55</td>
<td>5 min</td>
<td><strong>A closer look to evidence and resulting strategic priorities</strong></td>
<td>Moderator</td>
</tr>
<tr>
<td>16h00</td>
<td>30 min</td>
<td><strong>Gallery walk</strong></td>
<td>Groups</td>
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<tr>
<td>16h30</td>
<td>22 min</td>
<td><strong>Participant reflections</strong></td>
<td>Moderator</td>
</tr>
<tr>
<td>16h52</td>
<td>8 min</td>
<td><strong>Closing</strong></td>
<td>Winnie Byanyima, Executive Director, UNAIDS</td>
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</table>
Annex 2: List of Participants

NEXT GLOBAL AIDS STRATEGY / PROCHAINE STRATEGIE MONDIALE DE LUTTE CONTRE LE SIDA

UNAIDS MULTISTAKEHOLDER CONSULTATION / CONSULTATION MULTIPARTITE DE L’ONUSIDA

Date: 16th September 2020 / 16 septembre 2020
Venue: Zoom virtual conference

List of Participants - Liste des Participants
COUNTRY REPRESENTATION / REPRESENTATION PAYS

Argentina
Juan Adrian Sotelo
Ministry of Health, Buenos Aires, Argentina

Australia
Timothy Poletti
Health Adviser, Australian Department of Foreign Affairs, Geneva, Switzerland

Belgium
Mr. Pieter Vermaerke
Counsellor, Permanent Mission of Belgium, Geneva, Switzerland

David Maenaut
Delegate General, General Delegation of the Government of Flanders in Geneva, Switzerland

Botswana
Boitumelo Tau
Health Attaché, Mission of Botswana, Geneva, Switzerland

Brazil
Gerson Fernando Mendes Pereira
Director of the Department of Diseases of Chronic Condition and STIs of the Ministry of Health of Brazil, Brasília, Brazil

Cameroon
Théophile Olivier Bosse
Second Secretary, Mission of Cameroon, Genève, Switzerland

Canada
Leah Miller
Senior Development Officer, Global Affairs, Ontario, Canada

Chile
Paola Donoso
Chief of Department, Ministry of Health, Santiago, Chile

China
Mengjie Han
Director of NCAIDS, Beijing, Beijing, China

Colombia
Natalia Pulido
Second Secretary, Permanent Mission of Colombia, Geneva, Switzerland

Congo
Jules Cesar Botokou Eboko
Minister Counsellor, Permanent Mission of Congo, Geneva, Switzerland

Cuba
Yaneisy Acosta
First Secretary, Permanent Mission of Cuba, Geneva, Switzerland

Denmark
Olivia Nete Bebe
senior policy advisor / human rights, Permanent Mission of Denmark, Geneva, Switzerland

Egypt
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François Gave
Représentant permanent adjoint, Permanent Mission of France, Genève, Switzerland

Gabon
Ferdinand Mangongo
Conseiller, Permanent Mission of Gabon, Genève, Switzerland

Germany
Binod Mahanty
Referent, Permanent Mission of Germany, Geneva, Switzerland

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Iddrisu Yakubu
Minister-Counsellor for Global Health, Permanent Mission of Ghana, Geneva, Switzerland
Guyana
Neishanta Benn
Permanent Mission of Guyana, Geneva, Switzerland

Indonesia
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Ireland
Fergal Horgan
Global Health Advisor, Permanent Mission of Ireland, Geneva, Switzerland

Islamic Republic of Iran
Mohammad Mehdi Gouya
DG of Iranian Center for Communicable Diseases Control, Teheran, Islamic Republic of Iran

Italy
Stefano Crescenzi
First Secretary, Permanent Mission of Italy, Geneva, Switzerland

Japan
Yuta Yokobori
Deputy Director, International Affairs Division, Tokyo, Japan

Kenya
Catherine Ngugi
Head, National AIDS and STIs Control program, Nairobi, Kenya

Lesotho
Malefetsane Dominic Mosala
Minister Counsellor, Permanent Mission of Lesotho, Geneva, Switzerland

Liberia
Abraham Kurian Kamara
Second Secretary, Permanent Mission of Liberia Geneva, Switzerland

Luxembourg
Stefanie Afonso
Attachée, Coopération et Action Humanitaire, Permanent Mission of Luxembourg, Geneva, Switzerland
Monaco
Carole Lanteri
Ambassadeur, Permanent Mission of Monaco, Genève, Switzerland

Mozambique
Francelina Pateguana Pinto Romao
Health Counselor, Permanent Mission of Mozambique, Geneva, Switzerland

Myanmar
Htun Nyunt Oo
Director, National AIDS Program, Yangon, Myanmar

Namibia
Juliethe Karirao
Control Health Programme Officer, Ministry of Gender Equality and Child Welfare and Gender, Windhoek, Namibia

Netherlands
Jolijn Van Haaren
Senior Policy Advisor HIV/AIDS, Ministry of Foreign Affairs, The Hague, Netherlands

Norway
Monica Djubvik
Senior Adviser. Department. Department for Education and Global Health. Global Health Section, NORAD, Oslo, Norway

Panama
Siurania Mirones
Third Secretary, Permanent Mission of Panama, Geneva, Switzerland

Poland
Piotr Wysocki
Head, International Cooperation Unit, Warsaw, Poland

Qatar
Sayed Himatt
Public Health Specialist, Ministry of Public Health, Doha, Qatar

Russian Federation
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Assistant to the Minister of Health of the Russian Federation, Moscow, Russian Federation

Sri Lanka
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Director, National STD/AIDS Control Programme, Colombo, Sri Lanka
Sudan
Shafaq Mokwar
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Sweden
Andreas Hilmersson
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Switzerland
Anne Claire Hassberger
Counselor, Permanent Mission of Switzerland, Geneva, Switzerland

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Trinidad and Tobago
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Coordinator, Monitoring Evaluation and Research, Ministry of Health, HIV/AIDS Coordinating Unit, Port of Spain, Trinidad and Tobago

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**Annex 3: Detailed notes from Group Discussions**

**Political leadership and financing**

What needs to be amplified that would be a game changer to the response?

- We need to remind politician and stakeholders that AIDS is not over, and it is still killing people – we need to counter the false sense of security and complacency that AIDS is over;
- We need to speak clearly about what have we not done; and revitalize the political commitment to address issues where there are major gaps, such as pediatric treatment;
- Demonstrate the value for money to the leaders and produce evidence that HIV programmes are catalyst for economic and health outcomes, and the negative consequences will be worse if we do not address HIV.
- Articulate the consequences of failure in maintaining progress against HIV and AIDS in impact measures that draw attention of politicians and policy makers – economic impact, impact on human capital and growth and demonstrate that addressing AIDS will have a broader social impact and address a range of issues;
- Learning from the response so far and amplifying how the role of community-led responses, addressing rights and gender, and access to medicine have been game changers with impact on other health issues as well.

What will help us to move from commitments to action?

- Expand the dialogue with the Ministers of Finance to make the case that HIV investments are investments on human capital and economies that will deliver for health and broader SDGs;
- Financing: will either be a recession or a major transformation: we shall position HIV epidemic, GF resources in the financing dialogue and the global solidarity;
- Link and build HIV movement activists and campaigners to take a lead role in broader UHC movement, bringing the needs of the HIV movement to the broader health and UHC and broader SDG discussions and movement, particularly on issues that cut across HIV and beyond – and use this to maintain pressure on parliamentarians and governments.
- Influence parliamentarians for harm reduction
- Continue lobbying with political leaders to increase domestic resources to sustain the results – there is need for TA to build arguments tailored to the political leaders’ interest – different political leaders might have different interests;
- Working with communities on the ground and build a joint movement/advocacy/lobbying for DRM can be influential
- Increase predictable financing for community-led response

What is needed to improve our capacity to measure and monitor accountability in responses?

- Demonstrate that investing in AIDS has impacted the improvements of systems and challenge the belief that AIDS is vertical, advocate for HIV and UHC without loosing track of our focus on the outcomes of the AIDS response;
- Granularity and tracking resources at sub-national level and be transparent that the money is being used for results, including how money is being used by communities to deliver results;
- Measure and demonstrate how investments on AIDS have impact on broader social and development issues,
Partnerships and accountability

What needs to be amplified that would be a game changer to the response?

- **Alignment with the strategies of key partners** will be a big gamechanger e.g. PEPFAR, Global Fund Strategy, Stop TB.

- We need to be able to **describe different roles and accountabilities**. There is always going to be some cross over – we need **clarity in who is accountable to what and how others are playing**. In addition to sharing strategies we should be driving towards a **shared vision** for the global AIDS response – this should be cascaded and amplified throughout other strategies.

- **We need to be able to review progress, to be flexible and recognize when we need to change direction** – which can sometimes go against KPIs. Maybe this is a governance issue. Maybe it is about ‘how’ – we need to use lessons from COVID-19 and be prepared to shift modalities of delivery.

- On the point of addressing human rights issues – **what are our mandates?** All enabling environment modalities need to be **clearly articulated in relation to health outcomes** and make them measurable as much as possible

- We also need to understand **where resources are being allocated** so there is no vacuum.

- We need more **transparent accountability** mechanisms and capacity building. We must also engage with key populations.

- About linking to other strategies and accountability – **there is a key role for community and civil society that needs to be budgeted for**. The response needs mechanisms to channel money where it exists and to ensure adequate resourcing for all partners.

- We need to **leverage health systems strengthening** for social systems – there is an opportunity to do this in context of COVID-19.

- **Building sustainable partnerships** – there is an important case for ensuring that when support comes in it sustains local capacity. This should also be linked to technical support. We need to ensure the right kinds of technical assistance (e.g. south-south support) are being delivered in the right way.

- We need to do **capacity building in parallel** to what we are doing so we can keep our timelines moving. We need a **shared vision** of the future.

- We need to ensure everything we do do **links to countries**.

- We need to **enhance our focus on prevention** – keep the balance between bio-medical, treatment and prevention interventions. We need to sharpen our focus on prevention in right places with the right modalities and approaches.

What will help us to move from commitments to action?

- We need to note the roles and accountability of all players. The Global Action Plan needs to be brought out as a stronger theme. We need to go beyond linking strategies to embedding accountability in KPIs and targets.

- We need to ensure there is adequate funding to support CSOs and community partners and KPs in moving community participation from aspirational to actual.

- We need to get better at using data for decision making and generating the data we need to have e.g. gender disaggregated data and other data to help us understand inequities and how to address them. There needs to be an ongoing focus and scale up of community led monitoring. We need a better understanding of which partner is best placed to play what role.

- We need to narrow down in terms of what we are doing. We are being overly ambitious. How do we limit ourselves to key priorities, so we are not overwhelmed? We need focus on key priorities
that are achievable while still being ambitious and ensure our work remains grounded in our mandate.

- How do we deal with reaching our target groups? Dealing with HIV and human rights issues in a multifaceted situation. How do we make sure we do not lose that?
- What is different about UNAIDS is the country offices and how critical they are to the response. The county office presence needs to be emphasized — they are key to achieving results and have been underplayed. We need greater capacity among country teams.

**What is needed to improve our capacity to measure and monitor responses?**

- We need to address human rights and legal barriers at the country level.
- Community led monitoring needs to be strengthened.
- We need to improve capacity at the country level — there is cross over from above.
- We need to better leverage private sector engagement for building capacity.
- Staff need to be on board and working towards the same goals — we need to do check-ins to remind people of what has been agreed to collectively and individually and how to do course correct as needed.

**What are the priority concerns and strategy calls for attention to and engagement with PLHIV?**

- Ensure PLHIV are at the center of the response.
- When talking about PLHIV, UNAIDS was in forefront of engaging PLHIV. There are a number of other partners that do not really model it to same extent including some of the cosponsors. It would be important to ensure that we are not losing track of that principle across the global health architecture. If we are looking at COVID-19 the meaningful engagement of community is key. We need to ensure PLHIV in all their diversity are at decision making table including young women and adolescent girls and young key populations. The HIV movement has a responsibility to ensure meaningful engagement is amplified as needed.
- We need to zero down on what will help us to move fast. What will help us to improve? What kind of measures will help us to be accountable?

**Other:**

- All partners need to ensure their work is clearly and transparently communicated.
- We talk about ending AIDS by 2030 — it is important this is clear and shared.
- How do we ensure that the gains we have made in the AIDS response are not lost? It is easy to get lost when other issues arise e.g. COVID-19.
- We should not lose sight of finding a vaccine for HIV. We need to continue pushing science.

**COVID-19**

**What needs to be amplified that would be a game changer to the response?**

- Coordination across communities, sectors, public and private entities has worked!
- COVID has taught us the importance of service providers, lab networks and civil society working together with public health structures and the private sector to avoid duplication. UNAIDS should emphasize the importance of this coordination, it has worked well for the COVID response and could be a pathway to address the HIV epidemic and potentially serve as a platform for other diseases.
• Protection, food security mental health and better access to technology have all been essential in the COVID response - and especially important for marginalized populations eg. KPs. we have an opportunity to re-commit to these elements...they are ESSENTIAL!

• HIV sensitive social protection initiatives needs to be included in the new strategy.

• Key population, adolescent and women should be included in the social protection initiatives. Protect KP: Enabling safe spaces and protection measures to KP so that they can access services.

• Public sector needs to be strengthened with a focus on "right to health"

• Including initiatives related to Water, food and sanitation security to PLHIV will guarantee a better HIV response

• Country specific CATCH UP plans are needed for services that have been disrupted: we have seen that services that have been in place for decades are actually fragile and easily disrupted. CATCH UP is needed and it should be emphasized for all countries to develop specific plans to get back on track

What will help us to move from commitments to action?

• Keep focusing on good practices like DSD and multi-month prescribing: Multi month dispensing and DSD for example have been in the guidance for years with some uptake, but COVID has accelerated this (especially in some regions) and expanded this to other drugs (Hep C, TB, OST etc) we must keep this going "post-COVID"

• UNAIDS and member states should invest in and build capacity of communities : communities HAVE responded but without specific support of community-led responses this is not sustainable. WE need to enable "safe spaces" for vulnerable pops

• COVID does not need to be a pillar on the new strategy but flexibility, community resilience and preparedness are key to take forwards.

• Flexibility community resilience and preparedness needs to be key in the strategy - COVID should not be a pillar to keep the focus on HIV, but there are important lessons to take forwards.

• UNAIDS should not include another pilar on emerging pandemics. We need to have UNAIDS focus on HIV, BUT at the same time we must strengthen our ability to measure and assess some of the "co-factors" that have been driving poor outcomes for example measuring the SP/food security/WASH needs of PLHIV. we need better data on these issues.

• Strengthen the investments in community-led responses, so they can develop preparedness to respond to covid-19 and other emergency issues.

What is needed to improve our capacity to measure and monitor to drive accountability in responses?

• Strengthen our ability to measure and assess some of the "co-factors" that have been driving poor outcomes: for example, measuring the SP/food security/WASH needs of PLHIV. we need better data on these issues

• Catch up plans must include specific targets for populations left behind: in the context of catch up plans that are developed there should be specific targets and focus on the population that have been left behind - women, girls, young people, kids, men, KPs - this will be context specific and countries should look at their specific gaps and work to address them

• Community led monitoring should be supported and valued: Community led monitoring is key, but at present their input are not valued or prioritized, we should change this to give community led monitoring more value

• Better systems to measure and monitor self care: Need more effective ways to measure/monitor self-care approaches (given the pandemic's opportunity to expand this) such as self-testing.

• How are we adapting testing systems to self-testing and understanding coverage?
**Key populations**

**What needs to be amplified that would be a game-changer to the response?**

- The UN Joint Program on AIDS needs to work more at country level to broker relationships enhance member states to change the legal environments that hinder service delivery to key populations and PLHIV.
- Investments in Key populations led interventions (30%) and sustainability of resources to conduct service delivery, community monitoring and outreach.
- Young key populations engaged and represented in the planning and delivery of service to their peers.
- Resource mobilization plan to cover the underfunding of harm reduction and people suing drugs mobilization to deliver and access services.
- Putting in place structural interventions especially for gay men, taking lessons from the DREAMS project on AYGW to increase accessibility and affordability.
- Training of police and the judiciary to respect basic human rights to ensure the right to health.
- Addressing issues of migration and KPs because many KPs flee their countries due to criminalization, however, there is no follow up and accountability on continued access to services.
- Addressing structural barriers and decriminalisation by governments especially in humanitarian settings.
- Strengthening the multi-sectoral response and bringing all service providers on board at the country level.
- Drug users should be engaged as partners in reaching out to their peers with programmes on harm reduction instead of being criminalised.
- The criminalisation of law full transmission of HIV should be stopped in all countries to increase access to testing and treatment.
- Addressing violence, harassment and extortion of key populations at country level.

**What will help us to move from commitments to action?**

- The global strategy should get HIV out of isolation and amplified as a global agenda on health and development.
- Commitments made at the African Union on KPs need systematic follow and securing government commitment to deliver.
- Improve funding to support KPs interventions especially in the underfunded regions like West Africa.
- Allocation of a quarter of resources of programs to young people, including the capacity for mobilising their peers.
- Policies on social protection to provide legal service and legal support to KPs and PLHIV.
- Social contracting partnerships between governments, key populations and PLHIV.
- Address the question on health-seeking behaviours of KPs and why they are not accessing treatment and care.
- KPs and PLHIV CSOs strengthened service delivery to their peers especially during COVID -19.
- Integration of SRH, prevention and retention in care for PLHIV needs to be the focus of the global AIDS response instead of setting targets.
- Create more space for women KPs especially transgender women to improve access to service and representation.
• Programming on mental health for key populations and PLHIV.

**What is needed to improve our capacity to measure and monitor to drive accountability in responses?**

• A data evolution going beyond quantitative to qualitative and simplistic comprehensive approaches.
• Collection of disaggregated data on population size estimates, HIV prevalence, HIV incidence and coverage of key populations in every country.
• Sustained and increased investments in size estimates.
• Improve data collection in African countries to address the glaring gaps in data and evidence on KPs in Africa.
• Engagement of KPs in monitoring and reporting with simplified tools at the community level.

**Adolescents girls and young women**

**What we need to be amplified**

• Ensure mechanisms for AYP including AGYW in school platforms retain and promote treatment adherence
• Holistic approaches to health for AGYW services- service integration beyond health (income generating programme)
• Stakeholders engagement on AGYW programmes i.e private sector, education etc
• Accessibility of services that are available of the AGYW with no stigma and discrimination
• Scaling up innovations that are AGYW friendly
• Addressing the gendered digital divide as we now have a strong need to focus on diversifying access to information and referral services via digital platforms
• Prioritizing stronger focus of social protection programs on adolescent girls and women and especially girls and young women out of school, young mothers, and those for whom vulnerability is amplified
• Prevention need to be put high on the agenda and scale up combination prevention, i.e PrEP integration into FP
• IEC and poor packaging for AYP and AGYW services need to be re-looked
• Male engagement and involvement as part of agents of change for AGYW and their capacity build too
• Understanding the diversity of AGYW needs
• Community led intervention by AGYW and making sure AGYW are at the front and center of programming and implementation
• Empowerment and capacity of AGYW to access services and ensuring their voices in making stakeholders accountable
• Working on violence in general: social and sexual, accelerate education including sexual education both among AGYW and teachers
• Intensity of prevention packages by population and location
To move from commitment to action we need

- Focus on Intersectional approaches that prioritize holistic programming and integration recognizing the multiplicity of ways in which AGYW experience their lives.
  - Recognize COVID19 has brought to the fore, the various multiple and intersecting forms of violence, barriers and the need to respond as such.
  - At this time when VAW/G is being named as a shadow pandemic, we must recognize the ways in which gender unequal societies are exposing AGYW to harm across board beyond the various public health (COVID, SRHR, HIV etc )fronts

- Address the gaps in HIV knowledge/awareness and in prevention needs of adolescent girls and young women, as well as adolescent boys and young men and urge for its accelerated implementation. For instance: develop strategies to reduce stigma and discrimination , invest in knowledge transfer from people affected by HIV, offer comprehensive Sexuality Education from an early age on availability of effective traditional biomedical prevention tool -, such as male and female condoms- treatment as prevention) and of new, also female controlled tools (PreP and vaginal ring).

- Reinforce the multi-sectoral approach in this regard, by i.a. the promotion of universal and long term schooling for girls and the reinforcement of the effective fight against gender inequality and gender-based violence Make sure that (youth-focused) harm reduction services are available to all as they remain heavily dependent on external financial and technical support .

- Accelerate gains for adolescent girls and young women in the HIV response will require greater political commitment, smarter programming and attention to the root causes of vulnerability. Stronger investments in primary prevention programmes that specially focus on adolescent girls and young women are needed. Focused efforts and innovative approaches are needed to incentivize non-health sectors to take action to reduce the vulnerability of adolescent girls and young women, including scale-up of cash transfers and other measures to keep young girls in school substantially stronger investments in programming to change gender norms and prevent gender-based violence.

- Adolescent girls and young women should be empowered and supported to serve as change agents in their own communities. Key aspects of programmes evaluated in recent universal test-and-treat studies, which succeeded in sharply improving young people’s HIV outcomes, should be broadly replicated and brought to scale.

- Further efforts are needed to increase the capacity of healthy systems and service delivery sites to effectively serve adolescent girls and young women, and intensifies advocacy should word to roll back age-of consent laws and other policies that block young people’s access to essential services.

- The adolescent girls and young women group remain the most vulnerable in our region of the world and we would like to echo some of the inputs by colleagues. The challenge has been applying a blanket approach. It is therefore important that the next Strategy address their special needs and vulnerabilities. Among others is using disaggregated data to tailor interventions comprehensively to address their specific needs. This includes SRH services, stigma discrimination and GBV which all drive the infection rates.

- Working with AYP, and AGYW though peer led and peer managed networks and CBOs

- Adolescent mothers affected by HIV and their children are a vast and growing population being left behind by the HIV response.

What is needed to improve our capacity to measure and monitor to drive accountability in responses?

- The architecture of the AYP-who hosts them, which constituency do they belong to, who coordinates them and where do they holistically report their interventions including young mothers themselves. It highlights the urgent need for holistic, tailored support delivered in and by communities themselves. And it makes recommendations for how to achieve this.

- Better data granulation to ensure right programming including mechanisms to report with clear targets
Investments on the architecture for AGYW programming and reporting
Age disaggregation, ensuring that intervention for 15-19 and 20-24 are intensified and well thought through and transformative

Community-led responses

What needs to be amplified that would be a game changer to the response?

- With the adequate considerations, but we need to find a balance to guarantee also a leading role of community in health system. It is opportune to have a definition and to set separated targets for community, however we need to advocate for community-led response at the centre of the health system and Universal Health Care (UHC). Frequently community-led response is left out from the UHC and health discussion.
- It is pivotal to revise the WHO building blocks to ensure adequate integration and inclusion of communities. In general, all different systems, including the health framework, need to be adapted to make community led response stronger, with evidence to support and inform the process.
- Innovative health system.
- Advocate to slowly move away/phase out from the World Bank Classification (GDP) toward an equity base parameter to define negotiation
- Stigma needs to be better address to ensure people can really access to all services. Currently, stigma is captured but we do not intervene concretely.
- We need to look beyond numbers: key populations groups may represent small numbers, but their need may be very high (e.g. children) and it is a matter of human right. Funding investment should be allocated not only by looking at numbers but also at the needs.
- Define a basic package of service (which goes beyond treatment) which are adequately funded, and where community is considered an essential actor for the success of the deliver and implementation of this package (e.g., to reach key population)
- HIV/TB Collaboration should be strengthened at community level, and in general advocate for a multisectoral response.
- Ensure an amplified community response role, which goes beyond programme implementation but also advocacy functions. Amplifying the voice of the community for different agendas.
- Social Contracting needs to become normality and not an exception. Criminalization is a barrier for social contracting.
- Funding mechanisms need to be revised to fit for the purpose for communities. Social contracting needs to be realistic and therefore allow also key pops to play a key role and therefore empower them.
- A game changer is to have long term investment to allow communities to be at the centre of the response.

What will help us to move from commitments to action?

- Advocate to have a stand-alone pillar in the next strategy but at the same time ensure a community cross-cutting approach: community-led response should be considered across all the different responses, for example health system response
- Advocate for tracking the real investments towards community-led response vis a vis commitment and therefore check discrepancies of investment between bigger NGOs and small community organizations
- Need more investments for technical support for communities: currently there is small investment for capacity building/organization development, which is normally stuck at national/central level and not reaching the grass level. Advocate for the use of the TA for the community members, to strengthen the capacity of small organizations (e.g. during COVID, the use of technology was a largely used by big organizations, but small ones were not able to access to it)
• Track investment (multilateral funding allocation) - to check if investment is adequate to reach goals/targets and that is flexible enough to enable communities to invest where they see the needs

• Key question to raise is “what need to be done differently from what has been done so far?” - we need to do more at policy level to include communities into health funding and also increase their recognition. In doing so, we need to collaborate with other actors/players even no-HIV players

• Community should play a key role within the health system but across all the different nexus

• Look beyond health system and instead refer to the person first: we need to advocate for community engagement in their own health for a sustainable response. We need to allow people-centre approach at community level.

• The action plan needs to be weighted in terms of community involvement (a kind of markers to be set): community led response should be ensured across the different UN agencies response.

What is needed to improve our capacity to measure and monitor to drive accountability in responses?

• The UNIADS strategy should use as reference the Roma action for paediatric acceleration Road Map: an example of self-monitored framework. It is made public and each actor involved is made accountable to achieve the targets/goals for a specific portion of the action plan. WHO/ICAP are helping with the monitoring.

• It is important to keep an eye on enablers such as financing factors and systems laws and therefore advocate for an equal and adequate funding approach. Funding allocation for key population is small if we consider the high level of new infection amongst these groups. Finance/funding allocation should be based on scientific data and common sense. Targets should be set for system laws and funding allocation and adequately monitored/tracked to enable communities to work.

• Enabling system laws and have dedicated funding to address criminalization. Theory of Change (ToC) approach should be adopted as standard practice, to identify and fix those problems that undermine the community-led response. It is important to address these problems/aspects that undermine the work.

Others:

• Before advocate and look at what is a community-led response, it is fundamental to have a clear definition of community (e.g., Faith Base organization can be considered communities?), as well as of key population.

• Community is a principle that needs to be recognised by all actors and that can make the difference in terms of sustainability of treatment, prevention, support, etc. The role of community should go beyond the implementation of the response, but we need to consider also community-led monitoring as well as research, amongst others.

• Community should be included in the health system response but also keep and maintain its independent watch dog role to allow the delivery of good services and programmes. Monitoring service accountable for the quality.

Eliminating stigma, discrimination, and punitive laws: towards enabling social and legal environments

What needs to be amplified that would be a game changer to the response?

• Scale up of resourcing and institutionalizing development, including social contracting mechanism. Importance of integrated multisectoral and multistakeholder approach, including into national development strategy and framework.

• Catalytic funding needed and progressively monitoring impact.
• Focus on removing legal barriers and decriminalization and include policies and legal framework to protect against violence and violation of human rights
• Protection against discrimination, including right to privacy (health information)
• Concrete actions include: resourcing and training networks of lawyers; resourcing networks of key populations; ensuring access to sustainable funding
• Create more space for civil society, amplify community voices to be heard at decision-making levels
• Meaningful involvement of community in design, implementation and evaluation

What will help us to move from commitments to action?
• Establish national multistakeholder framework and strategy on ending stigma and discrimination (including strategies for addressing self-stigma)
• Hold leaders accountable
• Need regional-and national-specificity with roadmaps tailored to different context
• Build alliances beyond AIDS movement to change broader social norms – engage other sectors in multi-sectoral approach – tap into other movements and ensuring HIV is part of the national agenda
• Education- comprehensive sexuality education and information (correct information) are key to reducing stigma and discrimination
• Ensure strategies and interventions are effectively communicated to and understood by the general population

What is needed to improve our capacity to measure and monitor to drive accountability in responses?
• Need transparent and measurable political commitment – to remove punitive laws and protect key populations and PLHIV against stigma and discrimination
• Establish comprehensive, real-time monitoring platform to track cases of violations, harassment, stigma and discrimination (accessible by both government and non-government stakeholders)
• Enhance tools for monitoring and evaluating progress against stigma and discrimination (moving beyond the Stigma Index and integrate into other national instruments)
• Support and resource community-led monitoring and include as evidence to course-correct programs and interventions
• Data protection (confidentiality and prevent misuse of data)
• Set ambitious goals: zero tolerance of stigma and discrimination
• Acknowledge interlinkages between existence of punitive laws and occurrence of stigma and discrimination

Other
• Use financial and political leverages to push concrete action by governments

Regional specificity

What needs to be amplified that would be a game changer to the response?
• UNAIDS should amplify its political role. It is a risk but UNAIDS needs to reboot where the Joint Programme is in the political space. We need to make it clear we don’t just focus on health crises. We should emphasize the need for all people to have dignified and quality health services and we need to fund these services in ways that means they won’t be taken away when the next crises hits.
• We need to sustain high-level political interest in ending AIDS from HOS to MOH and MOF. Leadership changes and there are a lot of other pressing issues. We need today’s leaders to recommit to ending AIDS. We need to build a global network of champions in national governments.

• Regionalized reports can help drive this kind of high-level political engagement. The AIDS in Asia report is a good example of both the kind of report and the outcomes it drove. It is a good model for making the investment case for continued support for ending AIDS. We need to articulate the cost of inaction.

• Regional political leadership is key; let some countries lead others by example.

• We need dedicated staff to keep advocacy efforts strong. Peer support/advocacy can help address stigma and encourage others to take HIV seriously.

• High- and middle-income countries need to be held more accountable; evidence from the global north [on progress against HIV] should be reflected.

• Our next strategy should have targets disaggregated by regions. Granularity and disaggregated data are essential to measure progress as well as to identify barriers and obstacles. We need customized/context-specific responses at the regional, country, and local levels.

• While we need bold global targets, it’s not reasonable/fair to expect all countries to achieve them equally (for example, it may be harder for MENA than ESA).

• We need to focus on young people, especially young women and adolescent girls because not doing so will really drive rates of new infections up. World leaders need to be made aware that the bulk of new infections are among young people today. Faith leaders and their support are critical to the response. We need a well-funded advocacy campaign to keep them engaged in the fight. We need to fund and institutionalize the engagement of young people.

• We can’t forget the issue of HIV and aging.

• MPs and global networks of MPs are essential; we need national/regional/global strategies for ensuring strong support from MPs (can work with IPU, UNITE, etc.). Consider working w BMGF on this.

• Faith leaders and their support are critical to the response. We need a well-funded advocacy campaign to keep them engaged in the fight.

• Data is key – we need real time, hyper local data delivered from the ground up/frontlines to drive the response/to engender political support (UNAIDS Situation Room is good example).

**What will help us to move from commitment to action?**

• We need to ensure there are links between global commitments and targets and regional, sub-regional and national efforts.

• The role of the AU is critical. Senior African leadership needs to be re-invigorated/brought into the discussion. The political is as critical as the epidemiological. This high-level leadership needs to be informed about barriers at the regional/country/local levels and pressure applied to encourage them to address those barriers.

• Political leadership shifts/changes so be realistic about what is possible. Regional targets must reflect the region’s geopolitical reality.

• Reporting against regional targets is essential for HOS/MOH.

• It could be helpful to creative “constructive criticism” between countries, especially those linked regionally.

• Regional networks of countries can come together in collaborative initiatives/regional collaboration – such as the Malaria Alliance – to help and inspire each other to make progress.

• A regional focus should also support regional TA efforts. We need to use different mechanisms in different regions to do this.

• Cultural context, language and social similarities in regions must be considered and reflected. Sometimes, a region that is large and diverse is represented by a small handful of people. We
need transparency and appreciation for radically different dynamics in sub-regions of any given region. Regional delegates should be diverse and sufficient in number to accurately represent the full diversity of any given region.

- We need to fund advocacy at the regional level.
- Cultural barriers – in places like MENA – mean that sometimes the government isn’t best positioned to drive the response. This is where UNAIDS can play a more significant role, highlighting barriers/solutions when a government can’t/won’t. UNAIDS has the power/strength the governments in some regions don’t.
- Some rich countries aren’t giving money to their own AIDS responses. This is where GF comes in, closes gaps. But now GF is pulling out of some countries and gaps need to be closed. We need to focus on ARVs for kids, Prep and ensuring access to meds for people living with HIV whose treatment may be interrupted (including due to COVID-19).

What is needed to improve our capacity to measure and monitor to drive accountability in responses?

- Use existing regional mechanisms. Evaluate existing mechanisms (e.g. AESEAN Taskforce on AIDS, SARC etc.) to understand their ability to foster technical collaboration and impact on progress against HIV.
- There are too many multistakeholder meetings/consultations where people get together and express solidarity/pat each other on the back. We need to be honest about what works and what doesn’t.
- We need regional accountability mechanisms like AIDS Watch Africa – mechanisms like these ensure civil society is at the table and can hold leaders accountable.
- These accountability mechanisms need to be funded/civil society needs to be funded. If civil society voices aren’t brought actively into policy-making dialogues, policies won’t reflect actual needs/barriers/solutions.
- Stop pretending all regional mechanisms are equal or equally effective.
- Recognize that governments can work very differently across any region.
- Communities at risk and affected need to engage in regional bodies.
- OAFLA can play a very important role in oversight.
- The quality of data must continue to improve.
- We need balanced, regionally focused scorecards to hold leaders to account.
- UN agencies working together better in concert will help the UN overall.

**HIV and Universal Health Coverage (UHC)**

**Within the context of HIV and UHC what needs to be amplified that would be a gamechanger for the response?**

**Integration**

HIV Integration across the six building blocks of a health system. Life course approach, people do not seek HIV care in isolation. Community health important. Integrate HIV in maternal health where we are already stalling. East and south Africa women contracting HIV while pregnant and breastfeeding. Too much to expect people going to multiple appointments. Where do children go for immunizations, integrate HIV with this and with newborns screening. Integrating SRHR for young people and involving them in design of services. Prevention, TC into primary care integrate. Strengthening community and primary health care, HIV embed into these. Integration main game changer.

People-centered.
UHC aims to ensure that all people can receive high quality and comprehensive services without experiencing financial difficulties and not leave anyone behind including key populations. Voice of the people to be heard. Next strategy should be based on principle of no one left behind. Enable PLWH to enjoy healthy lives, strengthen comprehensive health systems not just HIV, NCDs etc. integration of services to promote health and well-being of PLWH over the life course. SDG principles of putting those furthest behind first. Epidemic now among key populations but them first. Health financing strengthened to ensure sustainable health care with domestic resources.

Further cooperation between health and finance ministries should be strengthened in next strategy. COVID, UHC backbone to protect people from health crisis. While we have been strong on service delivery, we are weak on the financing and sustainability side. Need shifting from external to domestic financing. HIV has a long history in partnering and Understanding costs and technologies. Forecasting, commodities. Vision on long term costing news and new innovations and how they help beyond HIV. EID, TB and HIV but also a COVID technology. Seen as expensive but look at its impact across several diseases POC diagnostics. Look beyond HIV point from family planning and HIV, Echo trial into context. Not avoid the cost issue Adaptability assessing costs, and how it is borne over diseases. Hopefully encourage adoption of technologies that are gamechangers across health issues.

Notion of integration and person-centered care laudable but considerable variation and experience. Collecting, reporting and making visible data for decision-making. Moving from theory to practice. Looking at places where UHC exists analysis of factors that lead to, or associated with certain outcomes. Addressing vertical transmission easily understood but then becomes more challenging. Health financing critical, what in a UHC package can we fund? HIV natural connections and intersections, data driven high impact step-wise pathway. For instance, giving practical guidance, e.g. start with eMTCT.

Moving from commitments to action:

- Question about costs are the hardest part of the conversation is necessary, not just a question of political will. Cost containment and financing questions can divert. Vertical transmission agree that you cannot have a testing approach, ANC when breastfeeding, and during and after pregnancy. Test important to identify both positive and negatives, certain of aspects wise across the HIV field. Need tailored and differentiated approaches, not a cost containment but more costs effective and stop wasting to do repeat testing. Need to look holistically.
- Last HIV strategy did not prioritize and what to do to get greatest impact.
- Use of resources and unequal resources across communities and countries. Need to leverage Partnerships and exchanges of good practices of what can be done in a costs-effective manner, for example, technology and data: no one size fits all, some mysteries out there…critical to analyze data and ensure interventions cost-effective and targeted to those who need to the resources the most.
- Ensure health workers and health systems are inclusive and ensure that stigma and discrimination are addressed. These includes sensitizing health workers on issues such as sexual orientation and gender identity. Health systems reflect and reproduce inequalities and disparities in society. Paradigm of human rights SRHR, health workers, sharing, equal and respectful, difficulty gender stereotypes, advice on sexuality, gender identities and sexual orientation,
- Political will critical- context of Brazil, 1996 federal law, free of charge treatment for all people living with HIV, incorporate timely the best technologies, solidarity key element to strengthen our democracy, and social participation. Part of right to health constitutional guarantee. Health budget guaranteed by the constitution. Aligned HIV response with universal health care. With social participation and law that guaranteed treatment. Governance piece needs to be factored in strongly in UHC.
What is needed to improve our capacity to monitor and measure?

- Wise to break down into the building blocks of the health system around measurable targets. Last strategy did not have clear enough targets.
- Integrating HIV into national health strategies is important to get everything under one roof.
- Make HIV programmes not damaging of health system but rather promote health systems strengthening and ensure more resilient systems for health.
- Challenge is that very few HIV specific indicators in measuring UHC. Beyond the Treatment coverage indicator, could UHC be more embracing of HIV? Targets for prevention need to be integrated into UHC. What proportion of AGYW are attending integrated services? Quality must be measured. Bigger barrier than accessibility. Life course approach: What coverage and what quality?
- Ped T, coverage not great but viral suppression even worse. Quality of care critical.
- Data for evidence and monitoring but not so much for decision maker. Coverage is not a useful data for decision making. Must move from monitoring to decision making data.
- Basic costing tools, budget discussion, complicated budget tools, need more simplified versions. UHC is about cost as much as it is about access. Have CSOs in costing dialogues and not just in-service delivery dialogues.
- Need to expand sectors and stakeholders involved in the monitoring and measuring. Capacity needs to be built among those involved including among CSOs.
- UHC SDG indicator includes financial risk protection. Anything from social protection for HIV and insurance.
- Global Action Plan for healthy lives and wellbeing launch, principles reflected in HIV efforts to be more efficient in using resources.
- Improving capacity to monitor, only matters if targets are about impact. UHC needs to lead to lowered HIV incidence, morbidity and mortality. Yet now, effect and duration and cost and effect not known... Targets important and precision within targets. Service package within UHC and morbidity and mortality in gender. Intersection with other health outcomes, understand the impact, the effect, the proportion of would be that would be reached. Support targets that move the needle on interventions. Monitor and evaluate the things that matter...
- Budget and political will critical, in UHC Brazil, nation-wide database with unique identifiers for PLWH allowing to monitor epi and clinical indicators. Still missing indicators for prevention among key populations. Nationwide studies for key populations. Question of will and budget. Mathematically modeling requires good data to input.
- Efficiencies and cost effectiveness that can be done through integrated health services. Reframing the discussion about what efficiencies can be made through integrated health services.

Multisectorality

What needs to be amplified that would be a game changer to the response?

- Consultation with affected communities, and a need for meaningful integration between HIV and TB. TB preventative therapy must be accessible for all PLHIV and there need to be key targets to measure this. To summarize: prioritizing TB preventative therapy coverage
- Multisectoral response must involve civil society public and private sector. Need clear indicators for multisectoral activities. We deal a lot with structural issues such as human rights, gender and community led responses. These issues often do not have clear indicators, or clear timelines, which makes it difficult to track implementation.
- When people hear the word multisectorality they often do not appreciate it. Multisectorality must emphasize the people centered approach. For example, by looking at the experience of a young
woman and in order to meet her HIV prevention needs it requires involvement of all sectors (labour, education, health, etc.)

- Acknowledgement by these sectors of their role in impacting HIV. Both sides must look at it from the people’s perspective and ensure mutual recognition of the role of both sectors, both in terms of accountability, responsibility and engagement.

Summary: 1) Underscoring the people-centred nature of multisectorality, and the mutual responsibility of all sectors. 2) Need for clear indicators and timelines to track progress against work in multisectoral areas (like human rights and gender). 3) Addressing the linkages between multisectorality and integration, for example, in the area of TB preventative therapy coverage.

**What will help us to move from commitments to action?**

- Incentivization to move from commitment to action
- Is there an opportunity to leverage political will around COVID response to strengthen health systems? "leverage political will around COVID for TB-HIV responses"
- There needs to be greater emphasis on service delivery frameworks that are country specific, population specific, etc. needs to be more of an emphasis on the “how.” Are the “game changing” strategies defined? Need to provide clearer frameworks that have options that can be flexible and responsive in different contexts.
- Moving from commitment to action depends on capacity. Need to look at what are the available resources
- When we consider the Joint Programme governance, it often seems that the health sector is predominantly represented by the Member States on the board. It would be an idea to encourage the Member States to send representatives from other sectors, in order to engage and responsibilize them. Increase participation of non-health sectors in Joint Programme consultations, and events, including the PCB and also at country level. thematic days etc.

Summary: 1) leverage political will around COVID for HIV-TB responses, 2) Increase participation of non-health sectors in Joint Programme consultations, and events, including the PCB and also at country level, 3) Provide clear frameworks with options that can be flexible and responsive in different contexts

**What is needed to improve our capacity to measure and monitor responses?**

- The UBRAF when done properly will automatically reflect principles and approaches of the UNAIDS strategy anyway. As long as multisectoral approach is reflected in Strategy, the UBRAF should convey and measure this.
- Need to know how most vulnerable communities are benefitting or not from interaction with different sectors, and where their needs are met.
- PEPFAR has recognized that to make an impact, you need to bring your entire constituency of govt, civil society and the private sector to this fight. One key aspect is that when the client is your center of focus, it helps you to prioritize and remove some of the noise.
- Educational aspect is important. When we go to communities and NGOs to provide services for key populations, must give knowledge not just on HIV but other STIs and areas. Building knowledge among NGOs and those who work in the field, not just the field of HIV.

Summary: 1) To be “CLIENT CENTERED” we must be MULTISECTORAL and put them at the center of our thinking. 2) Education key, must build HIV knowledge across sectors and not just in the HIV specific world. 3) Track and pool resources across sectors to enhance capacity for action
Inequalities

Key issues and recommendations emerging from discussion

Data collection and analysis

- We need more detailed disaggregation of data. Must collect data on race, gender and gender identity (not just binary), sexual orientation.
- Drive the wave of Covid to demand better data disaggregation. Covid is impacting different ethnic groups differently – this has made many people wake up to the need to disaggregate data to understand different impact.
- Communities to have a key role in data collection since they often have access to information that others do not. But this data must be seen as relevant and credible. The “hierarchy” of data must be addressed. Communities must also be supported in data collection because it is often difficult for criminalized and/or marginalized communities to collect data.
- Need to also look at indicators to measure inequalities.
- Intersectionalities of inequalities must also be captured in modelling and financial projections.
- We also need political economy analysis.

Examine and tackle intersections of inequality

- Need to look at intersections of race, gender, sexual orientation, etc. to understand the experiences of key populations and identify the barriers to prevention, support and care.
- Assess how inequalities, racism, transphobia, homophobia, violence against women, etc. impact on determinants of health.
- UNAIDS needs to tap into data collected by others on inequalities, including employment data, education data, civil engagement, etc. Connecting HIV data with data from other sources and using HIV response as a catalyst will help us have robust action on inequalities.
- Policies and programmes on stigma and discrimination must be developed from an intersectional perspective, not only cover HIV-status.

Scale up interventions to address inequalities

- We have many interventions that have proven to work on addressing gender inequalities and harmful gender norms, for example, but they have not been scaled up. (e.g. work with men and women in communities; engaging men on positive masculinities)

Act even in the absence of data

- Some of the lack of data is because of political decisions not to collect it. There is a need to act, nonetheless.
- Community-led responses are key. People on the ground understand the situations impacting their communities.
- There is a need for investment in building trust and partnerships. When you build trust, you feel accountable to each other.
- Tackling inequalities starts early. “empower feminist moms!” – support from primary care givers to change social norms is important.