MORE THAN MONEY

The Joint United Nations Programme on HIV/AIDS and the Global Fund to Fight AIDS, Tuberculosis and Malaria
ENDING AIDS REQUIRES MORE THAN MONEY.

As a public–private global health initiative, the Global Fund to Fight AIDS, Tuberculosis and Malaria recognizes that building effective partnerships with a range of stakeholders is critical for ending AIDS by making its money work effectively.

Since the Global Fund was established in 2002, the Joint United Nations Programme on HIV/AIDS (UNAIDS) has supported more than 100 countries to attract, implement and leverage more than US$ 18 billion in Global Fund investments.

Driven by a shared commitment to ending the global AIDS epidemic as a public health threat, the two international organizations have helped countries to scale up HIV and HIV and tuberculosis (TB) interventions and to strengthen resilient and sustainable systems for health. This partnership has contributed to preventing millions of people from acquiring HIV and dying from AIDS-related causes.

Resources available for HIV from the Global Fund for low- and middle-income countries and AIDS-related deaths, global, 2000–2020

Note: The resource estimates are presented in constant 2019 US dollars. The countries included are those that were classified by the World Bank in 2020 as being low- and middle-income.
Sources: UNAIDS financial estimates and projections, 2021 (http://hivfinancial.unaids.org/hivfinancialdashboards.html); UNAIDS epidemiological estimates, 2021 (see https://aidsinfo.unaids.org/).
A BOLD NEW GLOBAL AGENDA TO END INEQUALITIES AND END AIDS AS A PUBLIC HEALTH THREAT

Joint actions by the Global Fund and UNAIDS are guided by a strong alignment of strategies, goals and targets. UNAIDS has worked with all stakeholders to set a common agenda and targets within the Global AIDS Strategy 2021–2026, and the United Nations General Assembly confirmed this strategy and its ambitious targets within its 2021 Political Declaration on HIV and AIDS: Ending Inequalities and Getting on Track to End AIDS by 2030.

Ending inequalities is the central theme of the Global AIDS Strategy and the 2021 Political Declaration. Bold new global commitments and targets for 2025 focus attention on the people and communities in greatest need of HIV services. The Declaration also acknowledges that ending AIDS will require substantial additional domestic investment, reinvigorated international contributions, intensified coordination and collaboration, more efficient allocation of available resources and creative solutions to the reductions in fiscal space caused by the COVID-19 pandemic. This is why UNAIDS builds strong partnerships with the Global Fund, governments, the private sector and philanthropic organizations to ensure that programmes to end the AIDS epidemic are fully funded.
The Joint United Nations Programme on HIV/AIDS (UNAIDS) and the Global Fund to Fight AIDS, Tuberculosis and Malaria
UNAIDS leads efforts to build partnerships and mobilize resources for the AIDS response and unites the efforts of 11 Cosponsor agencies and the Secretariat to support countries and partners in implementation. It has a distinct role and deep engagement with the Global Fund at the global, regional and country levels, especially in leveraging strategic information for grant proposals and engaging civil society in Global Fund grant processes.

The partnership between the Joint Programme and the Global Fund works at every level of the Global Fund’s business model, from Joint Programme advocacy for a fully funded Global Fund to supporting strategy, allocation, funding applications and catalytic investments. It also works towards leveraging the Joint Programme’s strong country presence in every country with Global Fund grants, either directly or through individual Cosponsors, in order to monitor and support grant implementation.

In 2019, UNAIDS and the Global Fund established a new strategic framework for cooperation and collaboration to strengthen and accelerate support for countries’ efforts to end AIDS as a public health threat.

This partnership outlines a wide-ranging scope of collaboration that guides UNAIDS support for the Global Fund grant cycle, including meaningful engagement with communities, from developing funding applications through implementation to monitoring and evaluation.

Under the framework, UNAIDS and the Global Fund advocate for a more robust response to HIV, support each other’s activities and processes and continue to provide strategic information, technical support and capacity building to countries. The two organizations advocate for increased global and domestic funding, strive to improve data collection and systems and ensure that data are used strategically for decision-making and implementation.
The Joint United Nations Programme on HIV/AIDS (UNAIDS) and the Global Fund to Fight AIDS, Tuberculosis and Malaria

Is a financing institution, provides support to countries and communities in the response to the three diseases (HIV, TB and malaria) and resilient and sustainable systems for health

Does not implement programmes on the ground

Has a Secretariat based in Geneva, Switzerland

Works as a partnership with governments, civil society, communities, technical partners, private sector and others

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As a United Nations entity, provides global leadership, coordination and mobilizes resources for the HIV response

Generates strategic information, policy development and knowledge sharing to guide the global AIDS response

Present in more than a 100 countries with 70% of staff on the ground

Provides technical support to countries and ensures strong engagement with civil society

Supports and is represented on Global Fund country coordinating mechanisms

Plays a global advocacy role

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THE UNAIDS AND GLOBAL FUND MODELS COMPLEMENT EACH OTHER, RELYING ON THEIR COMPARATIVE ADVANTAGES
Ending AIDS requires more than money. Without community-led responses, the world cannot end the AIDS epidemic. Communities form the core of all public health responses since they offer valuable experiences, expertise and leadership to the HIV response. The experience of communities in the HIV response has been used in the COVID-19 response in many countries.

UNAIDS support and guidance in ensuring strong community-led responses puts communities at the forefront of many Global Fund grants and more resources are invested in championing human rights and gender-related interventions, which are central to addressing inequalities.
UNAIDS and the Global Fund have also closely collaborated as partners in the Global HIV Prevention Coalition, established to support global efforts to accelerate HIV prevention. Focusing on 28 countries that account for 84% of the people acquiring HIV globally in 2020, UNAIDS has supported countries in defining HIV prevention responses that are evidence informed, priorities have been set and are people centred, and in parallel, the Global Fund has increased its investments in HIV prevention for countries with a high burden of HIV infection. Overall, the Global Fund HIV prevention investment increased from US$ 641 million in the 2015–2017 cycle to US$ 845 million in the 2021–2023 cycle.

Adolescent girls and young women 15–24 years old accounted for 25% of the people acquiring HIV in 2020, despite representing just 10% of the population in sub-Saharan Africa. UNAIDS therefore places great importance on addressing the factors that increase the vulnerability of young people. The UNAIDS youth-led country scorecards, for example, assess whether countries are on track to comply with the international commitments related to young people and HIV, rating the national HIV response in five areas: laws and policies, participation, partnerships, beneficiaries and leadership.

Another example of our work with communities is the Global Partnership for Action to Eliminate all Forms of HIV-related Stigma and Discrimination convened by the Global Network of People Living with HIV (GNP+), UNAIDS, United Nations Development Programme (UNDP) and the United Nations Entity for Gender Equality and the Empowerment of Women (UN Women). This partnership collaborates with the Global Fund by aligning national implementation with the Global Fund’s Breaking Down Barriers initiative by supporting in-country coordination and providing technical guidance in addressing stigma and discrimination in health, community, justice, education, workplace and humanitarian settings.

UNAIDS also supports the People Living with HIV Stigma Index. This is a community-led process that provides precise information on the stigma and discrimination experienced by people living with HIV and key populations. In addition, technical assistance is provided in developing the Gender Assessment Tool, a nationally led multistakeholder engagement process that identifies bottlenecks and gender interventions to be funded and scaled up.
STRONG MULTISECTORAL PARTNERSHIPS

With a strong on-the-ground presence in every country in which the Global Fund awards grants, UNAIDS leverages its broad cross-section of skills and experiences from the Joint United Nations Programme on HIV/AIDS (the Joint Programme), which comprises UNAIDS Cosponsors and UNAIDS country and regional offices as well as the Secretariat, to mobilize technical resources for countries to successfully apply for Global Fund grants, support grant implementation and track performance for impact.

The Joint Programme has an agreed division of labour and works closely with counterparts in government, civil society, donors and service providers. It also conducts high-level advocacy with government partners to increase domestic allocations for the three diseases as part of the Global Fund funding requests.

Within their mandate and areas of expertise, Cosponsor functions contain some or all of the following:

- Normative and operational guidance, policy development and support to country-level planning and implementation.

- Promoting innovation to improve efficiency and quality, achieve equity and maximize impact.

- Integration and partnerships to engage and motivate a wide range of partners at the national and local levels in order to raise HIV awareness and demand equitable and effective services.

- Data and information, particularly the generation, analysis, use and sharing of HIV-related knowledge to improve policy, strategies and programmes.

- Technical support, capacity-building and implementation support.

- Thematic advocacy and communication to ensure that HIV receives the attention and focus it deserves from policy-makers, donors, governments and implementers.
At the regional level, UNAIDS and the Global Fund collaboration on multicountry grants has been catalysed a regional perspective, including using a differentiated approach to support countries in crises such as the Middle East response grant.

The Nigeria Global Fund grant application illustrates how the Joint Programme coordinated its technical resources to jointly deliver a successful application.
ENGAGEMENT OF THE JOINT PROGRAMME TEAM IN NIGERIA’S FUNDING APPLICATION

EPIDEMIOLOGICAL REVIEW  
December 20, 2019

Brought in technical support for the epidemiological review, to draft a costed national strategic framework and develop the funding application

COSTED NATIONAL STRATEGIC FRAMEWORK  
December 20, 2019

Actively managed the technical support consultants day to day and coordinated the complex consultations for the epidemiological review and national strategic framework

HIV AND TB FUNDING APPLICATION  
March 20, 2020

Supported all the epidemiology and strategy consultations and reviewed all drafts

Supported bringing together harmonized programme data from PEPFAR, Global Fund and government programmes

Ensured that plans and the funding application addressed gender equality

Coordinated funding application development as Chair of the Country Coordinating Mechanism Resource Mobilization Committee

Ensured that the national strategic framework and the funding application addressed the human rights of key populations

WORKING TOGETHER TOWARDS INCLUSIVE FUNDING

UNAIDS Country Director
UNAIDS PEPFAR Adviser
UNAIDS Global Fund Adviser
UNAIDS Advocacy Officer

UNAIDS Strategic Information Adviser
UNAIDS National Professional Officer
UNAIDS Community Mobilization Officer

UNFPA Gender/Gender-based Violence Specialist
UNFPA HIV Programme Officer

UNICEF Health & HIV Section (HIV Lead)
UNICEF Health Manager—PMTCT
UNICEF Health Manager—Adolescent Team Lead

WHO Country Officer—HIV
WHO Technical Officer
WHO Maternal, Newborn and Child Health/PMTCT Officer

Deputy Representative, UNODC
UNODC National Programme Officer

UN Women HIV focal point

UNDP National Programme Analyst—HIV/AIDS/Human Rights and Gender
Nigeria is the single largest recipient of Global Fund investment, with more than US$ 890 million allocated in the latest cycle. For HIV and TB, the Joint Programme team in Nigeria has played an essential role in supporting Global Fund investments, illustrating the fact that the Joint Programme is more than the sum of its parts.

Within one week of receiving news that Nigeria would be in the first window for funding applications, the UNAIDS Country Director, the WHO Country Officer for HIV and the Chair of the Resource Mobilization Committee of the Country Coordinating Mechanism established an expedited timeline and plan of action with the Minister of Health, Country Coordinating Mechanism and National Agency for the Control of AIDS to meet the three-month deadline for submission of a grant proposal.

The UNAIDS Technical Support Mechanism was mobilized to support an epidemiological review, to help draft a new costed national strategic framework and to assist in developing a funding application. As the work unfolded, the broader Joint Programme team including the United Nations Children’s Fund (UNICEF), United Nations Population Fund (UNFPA) and WHO brought their distinct skills and areas of focus to bear. The process resulted in a costed national HIV and AIDS strategic framework and a timely and successful HIV and TB Global Fund funding application for US$ 439 million. The Joint Programme team subsequently supported the Country Coordinating Mechanism in responding to the comments from the Global Fund Technical Review Panel and in actively engaging in the grant-making process, including grant signing, grant implementation and oversight. The Joint Programme’s collective talent, deep capacity and the trusted relationships with the Nigerian government and civil society underpinned its added value to the Global Fund grant process and the wider HIV response.
UNAIDS STRATEGIC INFORMATION IS CRUCIAL IN THE AIDS RESPONSE

Mandated by the United Nations General Assembly to support countries in collecting and using data to guide national HIV responses and to report progress towards global AIDS response targets, UNAIDS publishes the world’s most authoritative, up-to-date and extensive data collection on HIV epidemiology, programme coverage and funding.
UNAIDS strategic information support to countries in 2020

Country data on HIV epidemiology, programme coverage, funding and societal enablers generated with UNAIDS support are critical to Global Fund grant applications and day-to-day programme management and performance monitoring. The Global Fund relies on UNAIDS data to support the work of its Grants Approval Committee, which reviews grant applications before recommending them for approval, the Global Fund HIV Situation Room (where technical partners and the Global Fund discuss and address critical problems and bottlenecks in a country’s HIV response) and its governance bodies.

UNAIDS also assists in developing national strategic plans and investment cases. These are the cornerstones for Global Fund grant requests and implementation plans.

Tracking the availability and allocation of resources is another important activity UNAIDS performs or supports, along with advocacy and other activities to achieve policies that can improve service uptake and equity.

In 2020, the UNAIDS team of epidemiologists, data and modelling experts, health economists and analysts made 565 engagements of strategic information support in 80 low- and middle-income countries.
The UNAIDS Technical Support Mechanism is the largest provider of technical support for global HIV programmes in the number of engagements (460 since 2018) and the countries supported (>90) across the entire Global Fund grant cycle and beyond. From January 2020 to September 2021, the Technical Support Mechanism provided 243 engagements, most being technical assistance for Global Fund funding applications.

Building on a long-standing partnership with the United States Government through a grant from the United States Agency for International Development, the Technical Support Mechanism, in collaboration with Oxford Policy Management, manages a pool of more than 800 experienced national and international consultants specializing in HIV, TB and health system responses. The consultants are guided and supported by UNAIDS technical staff and joint United Nations teams providing critical surge capacity in developing and implementing Global Fund grant proposals and other strategic opportunities to expand the coverage of HIV and TB services. The Technical Support Mechanism taps first national expertise (national consultants) or pairs international consultants with national consultants to ensure transfer of skills.

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THE TECHNICAL SUPPORT MECHANISM SUPPORTED OVER 90 COUNTRIES ACROSS THE ENTIRE GRANT CYCLE

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a The Technical Support Mechanism is also implementing funding from Luxembourg, Australia’s Department of Foreign Affairs and Trade, the Global Fund and Germany.
Technical Support Mechanism engagements in different thematic areas, 2020–2021

Total number of engagements: 243

The Joint Programme has worked extensively to reinforce multisectoral COVID-19 responses, supporting governments and communities in planning and developing responses to the pandemic. For example, WHO, UNICEF and UNAIDS have supported the implementation of multimonth dispensing of HIV treatment and prevention commodities, including expanding the number of people eligible for multimonth dispensing.

In addition, over the past year, the WHO, UNDP and the UNAIDS Secretariat have supported countries in accessing Global Fund and other critical resources, including through the direct provision of key commodities and technical assistance.

In 2021, an innovative virtual technical assistance model (comprising a virtual help desk, a virtual community of practice website and regular virtual clinics) was supported through the UNAIDS Technical Support Mechanism to help countries prepare applications for the Global Fund’s COVID-19 Response Mechanism. Eighteen countries benefited from the virtual support for these applications, resulting in successful proposals totalling US$ 666 million. In addition, in-country technical assistance missions were deployed in four countries to help to develop COVID-19 Response Mechanism applications worth US$ 143 million.
Beyond the convergence of strategies, goals and targets at the global level, the Joint Programme and the Global Fund bring different and complementary capacities as they support countries. Several UNAIDS Cosponsors have long-standing direct partnerships with the Global Fund. This benefits the Joint Programme and the global AIDS response and also contributes to progress against malaria and TB and efforts to achieve universal health coverage.

**WHO** leads the global health sector response to HIV and AIDS and the Joint Programme’s work on HIV testing, treatment and care and TB and HIV coinfection. WHO develops key normative policies, guidelines and standards on HIV and supports countries in adapting them to local contexts for implementation. With offices in every country that is receiving Global Fund grants, WHO brings its unique multidisciplinary technical capacity across global health issues to bear through wide-ranging support to the Global Fund in strategy, policy and evidence and by delivering technical support to countries across the Global Fund grant cycle. In the 2020–2022 grant cycle, WHO supported 124 countries in developing HIV funding requests, 52 countries in updating national strategic plans and 101 countries in transitioning to treatment with dolutegravir.
UNICEF is the leading voice for children and adolescents in the global AIDS response. Since 2002, UNICEF has been a major implementation partner to the Global Fund, having implemented nearly US$ 400 million in Global Fund programme grants in more than 30 countries. It has also received about US$ 4.3 million in strategic initiative grants. In 2020, UNICEF provided technical assistance to accelerate implementation of the Global Fund catalytic initiative for HIV prevention among adolescent girls and young women in eight countries in eastern and southern Africa.

UNFPA advocates for integrated services for HIV, sexual and reproductive health and rights and gender-based violence and is a co-convener for the Global Prevention Coalition with UNAIDS. UNFPA has partnered with the Global Fund to increase access to and the use of quality-assured male and female condoms and lubricants. Over five years, the partnership has delivered more than 4 billion condoms to more than 120 countries. In August 2021, UNAIDS signed a Global Fund strategic initiative project award on condom programming. The US$ 4.3 million project leverages UNFPA and UNAIDS strategic partnership in improving the quality, effectiveness and efficiency of condom programmes, which will lead to sustained increases in condom use among priority populations.

UNDP works with partners to strengthen systems for health, address the social, economic and environmental determinants of health, regain lost ground in the fight against HIV, tuberculosis and malaria and to address emerging issues such as pandemic preparedness. Through its partnership with the Global Fund, UNDP helps countries to implement large-scale health programmes in some of the most challenging settings. As of September 2021, UNDP manages 31 Global Fund grants as interim Principal Recipient in 22 countries facing capacity constraints, complex emergencies and other development issues and two regional programmes covering an additional 12 countries. UNDP strengthens the capacities of national governments and local organizations so they can successfully take over and manage Global Fund grants. Since 2003, UNDP has transitioned out of 33 countries and three regional grants covering 17 countries. UNDP also supports Global Fund Country Coordinating Mechanisms in 16 countries, helping strengthen the engagement of key populations, and provides capacity development support to national entities serving as Global Fund grant recipients in 26 countries. Through several regional programmes, including the Global Fund Africa Regional Grant on HIV, UNDP has contributed to law and policy reforms, empowering regional and local key population networks and capacity-building among health workers, judges and legislators to address stigma and legal barriers. Since the start of the COVID-19 pandemic, UNDP has also helped countries access additional funding through the Global Fund’s COVID-19 Response Mechanism (C19RM).
The United Nations Office on Drugs and Crime (UNODC) is the leading voice for HIV prevention, treatment, care and support among people who use drugs and people living and working in prisons. Working with a broad range of partners, UNODC supports countries in their efforts to ensure that all people who use drugs and people in prisons and other closed settings have access to harm-reduction services, prevention, testing and life-saving treatment for HIV, TB, viral hepatitis and sexually transmitted infections. It delivers targeted advocacy to reduce stigma and discrimination and to promote gender- and age-responsive HIV approaches to drug use, criminal justice and the treatment of prisoners. UNODC supports countries in developing, reforming and implementing effective legislation, policies and practices to facilitate large-scale, multisectoral and evidence-informed HIV interventions for people who use drugs and people in prisons.

The UN Refugee Agency (UNHCR) makes a unique contribution to the international AIDS response through its work with the increasing number of refugees and displaced populations across 135 countries. UNHCR supports the continuation of HIV services for refugees and other displaced populations affected by humanitarian emergencies in more than 50 countries. It engages young people in refugee camps because of their special HIV-related prevention and response needs. UNHCR also facilitates access to antiretroviral therapy for refugees and displaced populations and continues to work with and support health ministries and national AIDS councils to ensure that refugees benefit from newly adopted national protocols. UNHCR has served as a multicomponent implementing partner of the Global Fund.

The World Food Programme (WFP) leads the Joint Programme’s efforts to integrate food and nutrition within the comprehensive care, treatment and support package for people living with HIV and/or active TB. Food insecurity—as well as moderate and severe malnutrition among people living with HIV—is commonplace in numerous countries. WFP’s HIV work has a strong focus on linking food and health systems by providing nutrition and food assistance for better health outcomes. WFP’s work includes undertaking nutritional assessments, supporting recovery for malnourished people living with HIV and people with TB as well as improved nutrition for retention in care programmes and treatment success.
UN Women leads the Joint Programme’s efforts to empower women and girls to prevent HIV, mitigate its impact and advance gender equality. UN Women spearheads strategies that make clear links to factors propelling the epidemic, such as violence against women, denial of legal rights and women’s limited participation in decision-making. UN Women, together with other Cosponsors and the UNAIDS Secretariat, helped national AIDS coordinating bodies to address gender inequality within national HIV strategies and funding requests to the Global Fund, giving priority to gender-responsive interventions in 13 countries in eastern and southern Africa. It supports engaging women living with HIV in designing and reviewing national HIV strategies.

The World Bank helps countries to use investment and innovative financing mechanisms to increase the funding available for critical needs across efforts to end the AIDS epidemic as a public health threat and achieve the Sustainable Development Goals. The World Bank and the Global Fund collaborate on co-funding investment-type operations and results-based financing. In recent years, the Global Fund and the World Bank have signed multiple innovative finance agreements.

The International Labour Organization (ILO) leads the Joint Programme’s work on HIV workplace policies and programmes and private sector mobilization. Together with WFP, it also co-convenes the area of work on HIV-sensitive social protection. ILO supports a series of rights-based initiatives such as the VCT@WORK initiative, which reached more than 5 million workers with voluntary and confidential HIV information and testing, leading to some 100,000 workers living with HIV being referred for treatment. ILO-affiliated labour organizations are deeply engaged with the Global Fund through their active engagement in country coordinating mechanisms.

The United Nations Educational, Scientific and Cultural Organization (UNESCO) leads the Joint Programme’s efforts to support countries in scaling up the education sector response to HIV. UNESCO plays a key role in assisting education, health and other relevant authorities in developing and implementing comprehensive sexuality education programmes and materials based on the fully updated International technical guidance on sexuality education, which was developed in collaboration with UNAIDS, UNDP, UNFPA, UN Women and WHO.
KEY TAKEAWAYS

Common actions by the Global Fund and UNAIDS are guided by a strong alignment of strategies, goals and targets that are driven by a bold new global agenda to end inequalities and end AIDS as a public health threat. To this end, UNAIDS provides an array of ways to help the Global Fund's investments work.

- Putting communities at the heart of the HIV and AIDS response. UNAIDS’ core competency in bringing communities to the forefront and leading in many examples on the response has been catalytic in ensuring successful and impactful results of Global Fund grants and increased political commitment for the sustainability of programmes at the national level.

- UNAIDS’ unique and strong partnership model leverages the diverse expertise of its 11 Cosponsors and is next to none in providing technical resources in countries and regions with Global Fund grants.

- UNAIDS strategic information is acknowledged worldwide. It provides critical information to Global Fund grant applications and day-to-day programme management and performance monitoring. At the global level, it provides authoritative information for policy development and knowledge sharing to guide global AIDS response.

- The UNAIDS Technical Support Mechanism is the largest provider of technical support to low- and middle-income countries for global HIV programmes with most support channelled towards Global Fund funding applications, grant implementation, monitoring and oversight.